DEPARTMENT OF THE AIR FORCE



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FROM: SAF/MG

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SUBJECT: Air Force Guidance Memorandum: Air Force Strategy, Planning, Programming,

Budgeting and Execution (SPPBE) Process

ACCESSIBILITY: Publication is available for downloading on the e-Publishing web site at www.e-Publishing.af.mil.

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By Order of the Secretary of the Air Force, this Air Force Guidance Memorandum (AFGM) is the first instance of a to-be published Deputy Under Secretary of the Air Force, Management (SAF/MG) publication that immediately implements policies and procedures to be followed in executing the Air Force Strategy, Planning, Programming, Budgeting and Execution (SPPBE) Process. In collaboration with the Assistant Secretary of the Air Force, Financial Management and Comptroller (SAF/FM) and Deputy Chief of Staff for Strategic Plans and Requirements (AF/A5/8), the Deputy Under Secretary of the Air Force, Management (SAF/MG) oversees the development, evaluation, maintenance, and process improvement of SPPBE procedural policy. This AFGM details the current roles, responsibilities, and requirements of SPPBE process participants and stakeholders, coordination requirements, deliverables, and process change management. This policy will not be interpreted or implemented in any manner that would tend to undermine or conflict with Congressional assigned roles and responsibilities of impacted offices. The AF SPPBE process will remain responsive to changes the Office of the Secretary of Defense (OSD) makes in OSD's PPBE process.

Compliance with this memorandum is mandatory. To the extent its directions are inconsistent with other Air Force publications, the information herein prevails, in accordance with AFI 33-360, *Publications and Forms Management*. This memorandum applies to all Air Force organizations, including Air Force Reserve and Air National Guard units participating in the Air Force SPPBE process.

Ensure that all records created as a result of processes prescribed in this publication are maintained IAW Air Force Manual (AFMAN) 33-363, *Management of Records*, and disposed of

IAW Air Force Records Information Management System (AFRIMS) Records Disposition Schedule (RDS).

This memorandum becomes void after one year has elapsed from the date of this memorandum, or upon publication of an Air Force instruction of the same policy and procedures, whichever is earlier.

MARILYN M. THOMAS, SES
Deputy Under Secretary of the Air Force, Management and
Deputy Chief Management Officer

Attachment:

Strategy, Planning, Programming, Budgeting, and Execution Current State Playbook

United States Air Force (USAF)

Strategy, Planning, Programming, Budgeting, and Execution (SPPBE)

Current-State Playbook



Version 4.1 09 December 2016

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Document Control

SAF/MG is the designated Office of Primary Responsibility (OPR) for the management of this playbook and will cooperate with SMEs in their respective areas that impact this playbook.

Additionally, **SAF/MG** shall:

- Maintain this playbook with all attachments on the _____ SharePoint site under
- Coordinate reviews on an annual basis with AF/A5/8 and SAF/FM
- Update the Version History section of this document
- Coordinate approval and acceptance of this playbook with the AF Leadership listed in the Co-Sponsor Approval section of this document

Version History

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1.0 – SPPBE Current-State Playbook

1.1 – Introduction

The SPPBE process guides the AF alignment of resources to requirements while responding to policy and fiscal constraints from the Department of Defense (DoD). The AF supports the DoD in facilitating resources and prioritizing capabilities to align equipment, manpower, and support that enables the DoD to make fiscally sound decisions in support of the National Security Strategy (NSS) and the National Defense Strategy (NDS). The DoD Directive (DoDD) 7045.14 establishes and outlines the SPPBE process to develop, validate, approve, and implement fiscally sound decisions by leveraging past decisions and actions to develop and attain a future strategic vision.

The AF SPPBE process consists of five distinct, but overlapping phases; Strategy, Planning, Programming, Budgeting, and Execution. The Planning, Programming, and Budgeting phases are comprehensively documented in this playbook to establish a consistent and standardized SPPBE process with clearly defined requirements, work products, and roles and responsibilities. As a critical input into SPPBE, Strategy high-level process and requirements are annotated in this playbook for the user's edification. The Execution phase is also documented with high-level requirements, definitions, and work products.

The SPPBE process is a standard DoD process implemented every cycle in the AF. However, there are a few external factors that may impact the timely delivery of work products and responsibilities in the process. Based on SME feedback, there are four main, high-impact external factors that the AF must react to and mitigate in order to successfully complete the SPPBE process. The four main external factors that may have the greatest impact to the AF SPPBE process are the following:

- Presidential election changes the administration and guidance to the AF
- Office of the Secretary of Defense (OSD) decides when Quadrennial Defense Reviews (QDRs) are conducted to analyze strategic objectives and potential military threats
- OSD releases separate DoD Chief Information Officer (CIO) Strategic Planning Guidance (SPG) and Defense Planning Guidance (DPG)
- OSD releases Program Objective Memorandum (POM) Issue Papers late in the cycle

The Presidential Election changes the administration and guidance to the AF, which impacts the SPPBE process by altering SPPBE timelines and strategic guidance that are incorporated into the SPPBE process. To mitigate changes in strategic guidance and rework, the Planning process is delayed until the Presidential State of the Union address in mid-January. This delay compresses the timeline to approximately 2 months. Additionally, miscommunication of the new administration guidance and direction may create confusion in clearly understanding the strategic objectives of the AF. The delay in Planning combined with miscommunication of new administration guidance results in unclear deadlines and objectives for Programming and Budgeting stakeholders.

The OSD decides when QDRs are conducted to analyze strategic objectives and potential military threats, which impacts the SPPBE process by creating irregular and infrequent strategic guidance changes that may affect the Air Force Strategy and the Strategic Master Plan (SMP). Due to the irregular release of QDRs, the AF is limited in planning and allocating dedicated resources to effectively react and align to the new SMP guidance. Additionally, the Strategy, Planning, Programming, and Budgeting processes work proactively ahead of a current cycle to finalize work products for the Execution of current and past cycle funds. Alignment to the new SMP creates rework to the previous SPPBE cycle, current SPPBE cycle, and future SPPBE cycle work products. With limited resources, the AF is forced to prioritize and compress timelines to rework key work products in order to adjudicate per newly published QDR guidance.

The **OSD releases separately DoD CIO SPG and DPG**, which impacts the SPPBE process by potentially releasing contradictory guidance. The SPPBE process creates work products aligned to the first published guidance for the current and future SPPBE cycles. With the release of the secondary guidance, the AF must review the new guidance and re-align work products to the new, secondary guidance. This realignment creates rework and requires additional resources to review and adjudicate the work products to comply with the released guidance. This requires the AF to allocate current resources to rework work products on compressed timelines in order to align work products to both the DoD CIO SPG and DPG.

The **OSD releases POM Issue Papers late in the cycle,** which impacts the SPPBE process by decreasing the available time for stakeholders to review and provide sufficient responses to the Issue Papers and compresses their overall timeline. OSD dictates the AF process to review Issue Papers concurrently, causing the categorization of Issue Papers to Programmatic or Budget Issue Papers. Separate and concurrent reviews of the Issue Papers are conducted in the Programming and Budgeting phases in order to complete the processes prior to be President's Budget (PB) rollout. Further high-level detail of this concurrent process is in this playbook in *Appendix VII*.

These four external factors are critical to note and maintain stakeholder awareness in completing the AF SPPBE process. The current version of this playbook documents the current sequential process and not the process alternatives or reactions caused by the above external factors.

The SPPBE Current-State Playbook is the first step of an ongoing SPPBE process improvement effort where additional work will be required to further identify, document, and implement process improvements, including efforts to:

- Seek efficiencies, reduce duplication of effort, and optimize timelines
- Better distinguish the Planning and Programming roles
- Ensure Planning retains its strategic/long-term role
- Provide meaningful opportunity for strategic participation by Headquarters AF (HAF) horizontal integrators (Assistant Secretaries and Deputy Chiefs of Staff)
- Align AF regulations, delegations, statute, and policy

2.0 - SPPBE Process Documentation Approach

SPPBE SMEs provided process definitions, activities, business rules, and roles and responsibilities through a series of 1-day workshops and a 5-day rapid improvement event (RIE). The outcomes of these workshops and RIE are illustrated below in *Figure 1*, and were compiled, documented, and organized by utilizing suppliers, inputs, processes, outputs, and customers (SIPOC) methodology, process maps, process narratives, and roles and responsibilities matrices (Responsible, Accountable, Supportive, Consulted, Informed (RASCI) model) to document the current-state AF SPPBE process. Additional methodology detail for "Documenting the Current Process" and "Defining the Roles and Responsibilities" are located in Sub-sections 2.1 and 2.2 of this playbook.

Planning current state maps, narrative, roles and Defined and assessed Planning current state **Planning Workshops** process and roles and responsibilities responsibilities, and opportunities for improvement Review and define Planning: 10-Year Integrated 10-Yer Integrated Plan current state maps. 29 Apr 16, 05 May 16, narrative, roles and responsibilities, and Plan current state process and roles and 06 May 16, & 23 June 16 opportunities for improvement responsibilities Programming current state maps, narrative, roles Defined and assessed Programming current state and responsibilities, and opportunities for **Programming Workshops** process and roles and responsibilities improvement 03 May 16, 09 May 16, & 11 May 16 Validated the current Planning, Programming, and Draft Planning, Programming, and Budgeting Budgeting phase process documentation current state and their respective feedback loops Validated the SPPBE Phase Process feedback SPPBE RIE #3 Roles and Responsibilities of stakeholders for loops with inputs and outputs between process Planning and Programming activity steps **Validate Current State** phases 16 - 20 May 16 Budgeting current state maps, narrative, roles and Defined and assessed Budgeting current state **Budgeting Workshop** responsibilities, and opportunities for improvement process and roles and responsibilities Validate Current State 07 June 16 Documented Strategic Basing and Manpower Reviewed SPPBE processes and determined handoffs and information assets (IAs) relative to Strategic Basing & Manpower handoffs Review and define Execution current state process Execution current state maps, narrative, roles and and roles and responsibilities responsibilities, and opportunities for improvement Draft SPPBE Current State Documentation and Plan for Codification

Figure 1 - Key Activities and Outcomes of the SPPBE Effort:

2.1 – Approach – Documenting the Current Process

In order to codify the current-state SPPBE process, SMEs identified key activities and impactful information to initiate, transform, and produce outputs. The output of a previous key process activity informs the next key activity in that process flow as a new input of information for development and transformation in that key activity step.

The current-state SPPBE sequential process incorporates and aligns Manpower inputs, as well as Strategic Basing inputs into the SPPBE phases. Additionally, the interaction between the SPPBE processes and Manpower processes are identified via applicable work products developed and

passed between the two aligned processes. Supporting process work products are annotated on maps and in narrative in this playbook by inputs, aligned to a SPPBE key activity, and are labeled using SPPBE requirement name and supporting prerequisite requirement name.

The SIPOC methodology captures and documents a high-level summation of key process activities and the corresponding linkages between organizations (suppliers, customers), supplied information (inputs), and received information (outputs). The SIPOCs are used to illustrate the information handoffs in each separate phase of the AF SPPBE process and may be referenced in *Appendix Section IV*.

In order to develop more detail and define the processes, SMEs provided process details to identify and align the roles for completing a particular process activity step. This accompanying narrative provides supporting information, step prerequisites, and the decisional requirements in order to complete the applicable key activity step. The current-state process map documentation codifies the AF SPPBE process flow and outlines the requirements for aligning the roles and responsibilities of key process stakeholders to be accountable for successful completion of a process. The applicable SPPBE process maps are incorporated in *Appendix Section V* of this playbook.

2.2 – Approach – Defining the Roles and Responsibilities

Organizations have equity in the SPPBE process and are responsible for completing process activity steps that create informational pushes and pulls for the next incoming and outgoing key activities of the process. Documentation of these organizations' process activity steps and their functions are captured by utilizing the RASCI model.

The definition of **RASCI** is below:

- Responsible / OPR: the office who is the doer or builder of the work products
- Accountable / Approval: the office to whom "R" is accountable and is the authority who provides oversight on work before it is effective
- **Supportive:** the office who provides resources or plays a supporting role in completion of the activity
- Consulted / Coordinated: the office who reviews work content and provides feedback and/or expertise necessary to complete the process step
- **Informed:** the office who needs to be notified of results but need not necessarily be consulted

2.3 - Approach - Using this SPPBE Current-State Playbook

This document contains contextual information regarding the AF SPPBE process and includes Manpower interactions. The SPPBE Current-State Playbook contains detailed process definitions that are documented in process maps, narratives, and RASCIs. The accompanying process maps provide a visual representation of the activity steps required to successfully complete each phase of the SPPBE process.

- RASCI models codify the process roles and responsibilities
- High-level process maps provide an overall visual summation of the major activity steps included in each separate SPPBE phase
- SIPOCs provide a different high-level view of key process activity linkages between organizations (suppliers, customers), supplied information (inputs), and received information (outputs) and was used as the starting point to create the detailed process maps
- Process maps graphically depict all activity steps and corresponding inputs and outputs associated with each phase of the SPPBE process
- Narratives provide descriptions of work performed for each activity step in the process maps and also provides contextual information on how to complete the process

To navigate this playbook; utilize the left hand navigation pane by clicking on the "View" tab in the tool ribbon, and select "Navigation Pane" in the "Show" section.

Then, click on the triangles beside each section to view the contents and expand the relevant selection. This allows the reader to navigate to that section, process maps, and individual steps. Hovering over a step in the navigation pane reveals the entire step title. The reader is able to click and drag the right border of the navigation pane to widen.

This playbook remains as a living document that can be revised or expanded by SPPBE key stakeholders to support future modifications, as needed. It has been produced in a manner that allows functional areas to extract relevant portions of the SPPBE process for use in their respective areas of responsibility. When adhered to, this playbook ensures standardization and promotes awareness of SPPBE across the AF.

2.4 – Process Change Management

SAF/MG is the OPR for evaluating, maintaining, and administering changes to the SPPBE process within this playbook and associated SPPBE policy documents and Air Force Instructions. AF/A5/8 and SAF/FM are the functional SPPBE policy and process owners. Prior to implementing organizational changes, role changes, responsibility changes, work product changes, and process and process-relevant changes, key stakeholders shall submit process change requests to SAF/MG for review and impact assessment. SAF/MG will coordinate requests across the SPPBE key process stakeholders to ensure changes do not negatively impact efficiency and effectiveness of the overall process.

The SPPBE change management process, as illustrated below in *Figure 2*, defines the process for requesting and approving any additional SPPBE Current-State Playbook changes or updates moving forward, as necessary.

SPPBE Change Management Trigger: Organizational Change, Role Change, Responsibility (OPR), Process Change, Activity Sequence Change, Information Asset Change Determine Need for Process Change Defend Accept Decision to USecAF SPPBE OPR Start -->(🖾 Agree Notify SPPBE Stakeholders Update Relevant SPPBE AFPD, AFI and Playbook Develop SPPBE Assessment and Impact Results Briefing Coordinate SPPBE Changes for Sponsor Approval Provide Decision Justification Brief AFCS EPIC Dissapprove Determine Assess Changes to Process Determine Publish SPPBE Impacts to SPPBE Phases Approve Changes EPIC/ AFCS

Figure 2 - SPPBE Change Management Process:

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3.0 – High-Level SPPBE Phase Handoffs

The SPPBE lifecycle involves the following five major phases—Strategy, Planning, Programming, Budgeting, and Execution. The graphic below, *Figure 3*, illustrates critical exchanges of key deliverables between each of the phases in the SPPBE process. Some phases overlap, which results in participants providing multiple inputs into parallel SPPBE cycles, each representing an activity affecting different fiscal years (FYs). These inputs and outputs between the phases of SPPBE occur concurrently with multiple cycles, however, these inputs and outputs also occur sequentially for a single cycle.

The following list aligns key deliverable AF inputs to the respective SPPBE phase:

- Strategy Inputs: AF Strategic Environment Assessment (AFSEA), Previous AF Strategy and SMP, and 30-Year Plan: Approved
- Planning Inputs: AF Strategy, AF Future Operating Concept (AF FOC), AF SMP, 30-Year Plan Assessment, and SPG
- Programming Inputs: POM Preparation Instruction (PPI), Program Guidance Memorandum (PGM), Zero Balance Transfers (ZBTs), Zero Based Reprogrammings (ZBRs), Disconnects / Initiatives / Offsets (D/I/Os), Plan to Program Guidance (PPG): Final, Resource Allocation Plan (RAP): Final, 10-Year Integrated Plan, 30-Year Plan, POM Courses of Action (COAs), POM: Approved, Program Decision Memorandum (PDM) and Program Budget Decision (PBD): Published, Final Appropriations and Authorizations, Execution Data, Omnibus, and Reprogramming Workbook
- Budgeting Inputs: POM: Approved, Budget Estimate Submission (BES), Justification Book (J-Book): Exhibit Automation System (EAS) Data, J-Book: Integrated Budget Documentation and Execution System (IDECS) Data, PDM: Final, Execution Data, Omnibus, and Reprogramming Workbook
- Execution Inputs: J-Book, PB: Published, and Backcasting Options

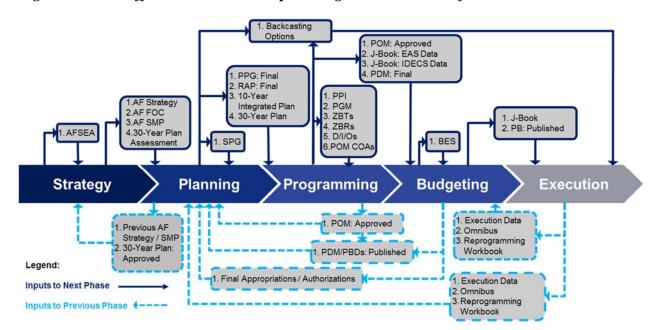


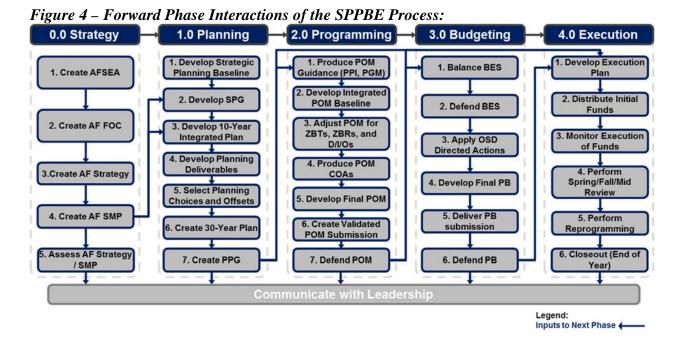
Figure 3 – Handoffs and Feedback Loops throughout the Phases of the SPPBE Process:

3.1 - High-Level SPPBE Process Summary

The SPPBE current-state process, as illustrated in *Figure 4*, includes phases as a framework to determine future capabilities and provide opportunities to re-examine prior decisions in light of evolving threats, economic conditions, and security concerns.

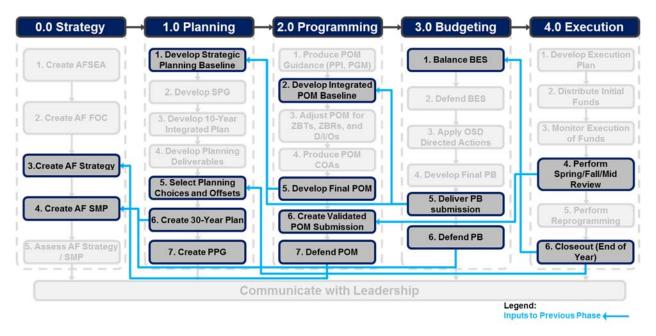
The phases of the SPPBE process are defined as follows:

- Strategy articulates strategic guidance and establishes priority areas for investment, institutional change, and developing operational concepts to build an Air Force capable of overcoming future challenges
- Planning translates strategic guidance into an integrated, balanced, and prioritized AF Plan to guide Capability Development (CD), Programming, Budgeting, and shape Leadership strategic communications
- Programming allocates Future Year Defense Program (FYDP) resources guided by the AF Plan, Congress, OSD, Fiscal Guidance, and Fact-of-Life changes; reinforces the AF strategic message
- Budgeting updates POM pricing, applies Fact-of-Life changes and economic
 assumptions, incorporates Office of Management and Budget (OMB) and OSD directed
 changes, codifies justification, and defends the budget to Congress by echoing the AF
 strategic message
- Execution expends the resources provided by Congress to achieve the AF Strategy



The SPPBE process utilizes previous cycle work products as a baseline in creating current cycle work products. The high-level connection of previous cycle to the current cycle is illustrated below in *Figure 5*.

Figure 5 – Previous Phase Interactions of the SPPBE Process:



4.0 – SPPBE Phase 0 – Strategy

4.1 – Strategy Process Summary

The AF Strategy development establishes strategic priorities to achieve AF goals and define capabilities. In accordance with (IAW) DoDD 7045.14, the AF strategic plan effectively postures defense resources to align with and support the U.S. national security and foreign policy objectives. Strategy development begins with the Chief of Staff (CSAF) vision and ends with implementation and assessment of the AF SMP. The AF Strategy will evolve over time, requiring the resource allocation process to be equally flexible to strategic changes. During the AF Strategy phase, AF/A5S creates the AFSEA, AF FOC, AF Strategy, and the AF SMP in order to initiate the Planning phase.

4.2 – Strategy Process Map Summary

The Strategy process is outlined in the below figure and provides a high-level summary of the process in the following section based on SME discussions and inputs.

SPPBE: 0.0 Strategy Phase Process Version 4 Input AF FOC: Draft with Strategic Posture: Manpower Implication Comments Input Human Input Previous AFSEA: Manpower Input Input AF/A5S Implication Science & Previous Technology Appropriations Authorizations ⇨▷ AFSEA: Input Input 30-Year Plan Previous Capabilities DPG POM 0.05 Assess AF Strategy/SMP 0.03 Create AF 0.01 Create AFSEA 0.02 Create AF FOC 0.04 Create AF SMP Out-Out-put Out-AFSEA AF Strategy 30-Year Plan

Figure 6 - Strategy Process Summary Map:

4.3 – Description of Process Steps: Strategy Phase

0.0	D
0.0	Description: The Strategy phase of the SPPBE process develops AF strategic
Strategy Phase	documents that provide inputs for the Planning phase processes. The Strategy
Process	phase concludes with the implementation and assessment of the AF SMP.
	Successfully implementing SMP objectives that require significant resourcing
	involves close integration of the AF Strategy and SMP into the Planning phase.
	As such, AF/A5S provides near and mid-term strategic inputs at the beginning of
	the Planning cycle.
0.01 Create	Activity Performer: AF/A5S
AFSEA	Description: AF/A5S creates the current cycle AFSEA based on AF leadership
	guidance and is leveraged to create Planning guidance. The AFSEA is updated
	every 4 years and provides a concise, common baseline for AF strategic planning
	regarding the anticipated future strategic environment and the associated
	implications from an Airman's perspective for delivering Global Vigilance,
	Global Reach, and Global Power through air, space, and cyberspace over the
	next 20 years. AF/A5S develops the AFSEA by: (1) compiling global trends
	based on research of existing projections from multiple authoritative sources; (2)
	determining which global trends are most relevant to the future AF operating
	environment over the next 30 years; (3) considering plausible alternative futures
	based on these key trends for the USAF to identify common features between
	them relevant to USAF strategic planning; and (4) determining implications
	relevant to AF strategic planning while avoiding solutions. AF/A5S collaborates
	with the HAF Strategy offices during the development of the AFSEA.
	Business Rule(s): N/A
	Input(s): AFSEA: Previous Cycle, AFSEA: Draft with Manpower Implication
	Comments
	Output(s): AFSEA
	Roles and Responsibilities
	Responsible: AF/A5SG
	Accountable: AF/A5S (2-Star)
	Supportive: AF/A1M
	Consulted: N/A
	Informed: AF/A5SS

0.02 Create AF FOC

Activity Performer: AF/A5S

Description: The AF FOC provides a 20-year vision of how the AF plans to conduct core missions in order to help overcome the national security challenges that are described in the AFSEA. AF/A5S leverages the previous cycle AF Strategy to develop the current cycle AF FOC, which is then incorporated into the current cycle AF Strategy. This overarching force development concept is not a directive, but provides context and direction for the AF Strategy, AF SMP, and subsequent wargaming and concept development. The AF FOC is reviewed every 2 years and is updated when there are changes in the AFSEA. The AF FOC is leveraged during the development of Planning guidance in the Planning phase. AF/A5S collaborates with the HAF Strategy offices during the development of the AF FOC.

Business Rule(s): N/A

Input(s): Previous AF SMP, Previous 30-Year Plan, DPG, AFSEA, AF FOC:

Draft with Manpower Implication Comments

Output(s): AF FOC

Roles and Responsibilities

Responsible: AF/A5SC **Accountable:** AF/A5S

Supportive: AF/A1M, SAF/AQ

Consulted: N/A Informed: AF/A5SS

0.03 Create AF Strategy

Activity Performer: AF/A5S

Description: The AF Strategy considers future challenges articulated in the AFSEA over a 30-year planning horizon and identifies strategic vectors for creating capable and ready forces to overcome those challenges, as envisioned in the AF FOC. AF/A5S uses DoD strategic documents, as well as AF leadership guidance in order to develop the current cycle AF Strategy. The AF Strategy is informed by the AFSEA, as well as the NSS, NDS, National Military Strategy (NMS), and interim guidance provided by the President or the Secretary of Defense (SECDEF). The AF Strategy is updated every 4 years or as needed to respond to changes in AFSEA-derived implications or updated SecAF and CSAF guidance. AF/A5S collaborates with the HAF Strategy offices during the development of the AF Strategy. AF/A5S uses the AF Strategy to inform the current cycle AF SMP.

Business Rule(s): N/A

Input(s): 30-Year Plan Assessment, AF FOC, Previous 30-Year Plan, DPG

Output(s): AF Strategy

Roles and Responsibilities

Responsible: AF/A5SS **Accountable:** AF/A5S

Supportive: AF/A5SG, AF/A5SC, AF/A5SW, AF/A5SM, SAF/AQ

Consulted: N/A Informed: N/A

0.04 Create AF SMP

Activity Performer: AF/A5S

Description: AF/A5S creates the AF SMP based on senior leadership guidance in the AF Strategy. The AF SMP operationalizes the AF Strategy on a 20-year timeline by translating AF strategic objectives into authoritative planning direction, aligning activities across the AF, and providing a mechanism to track progress in achieving the AF Strategy. During the development of the AF SMP, AF/A5S conducts various strategic assessments of the following items: AF Strategy, previous AF SMP, POM, final appropriations/authorizations, as well as the previous cycle RAP. AF/A5S collaborates with the HAF and MAJCOM Strategy offices during the development of the AF SMP.

The AF SMP contains additional contextual information in the AF SMP Annexes, which include: the Human Capital Annex, Strategic Posture Annex, Capabilities Annex, and the Science and Technology Annex. Each annex focuses on a foundational element of the AF Strategy and translates the comprehensive goals and objectives outlined within the AF SMP into tangible actions and priorities. Both the AF SMP and its associated annexes are comprehensively updated every 2 years based on assessing progress toward goals and objectives and SecAF and CSAF strategic guidance. Furthermore, the AF SMP and its associated annexes are leveraged to create Planning guidance during the Planning phase.

Business Rule(s): Utilize wargaming insights, wargaming recommendations, and strategic implementation assessments in support of developing AF SMP.

Input(s): AF Strategy, Previous AF SMP, POM, Final Appropriations / Authorizations, Human Capital Annex: Final, Strategic Posture Annex, Science & Technology Annex, Capabilities Annex

Output(s): AF SMP

Roles and Responsibilities

Responsible: AF/A5SS Accountable: AF/A5S

Supportive: AF/A5SG, AF/A5SC, AF/A5SW, AF/A5SM, AF/A1M, SAF/AQ

Consulted: AF Functionals, CFLs, MAJCOMs

Informed: N/A

0.05 Assess AF Strategy / SMP

Activity Performer: AF/A5S

Description: AF/A5S assesses the current cycle AF Strategy and AF SMP and incorporates them into the Planning phase. Assessments provide AF leadership insight on: progress towards achieving stated strategic priorities, actionable feedback that can be used to modify the AF Strategy and AF SMP, and strategic alignment evaluations to shape decision making and outcomes. Strategic assessments help distinguish whether the overall direction of the AF Strategy is being achieved through specific actions, proposals, and process outcomes.

Business Rule(s): N/A

Input(s): AF Strategy, AF SMP Output(s): 30-Year Plan Assessment

Roles and Responsibilities

Responsible: AF/A5SM Accountable: AF/A5S Supportive: N/A Consulted: N/A Informed: N/A

5.0 - SPPBE Phase I - Planning

5.1 – Planning Process Summary

The Planning phase of the AF SPPBE process is the link between the Strategy and Programming phases by determining the long-term needs of the AF through a strategic and resource informed perspective. In collaboration with key stakeholders across the HAF, Core Function Leads (CFLs), and the Air Reserve Component (ARC), AF/A8XP assesses and incorporates an analysis of AF capability, capacity, and readiness in relation to existing conditions, projected threats, and Joint Force requirements. A key outcome of the Planning phase is an executable, credible, and transparent AF plan that contains additional context regarding options for concepts, capabilities, and policies that delivers the force in a resource-constrained plan. The Planning guidance establishes a series of strategic vectors that creates a capable future force, and directs future capability development efforts aligned to those critical AF strategic vectors.

The Planning phase also translates long-range AF strategy and shapes senior leadership's strategic communications for the overall AF SPPBE process. Planning guidance is a starting point for CFLs, and HAF Planners, including HAF Panel representatives, to develop the Core Function Support Plan (CFSP) and the SPG for directed products, which enables a balanced allocation of resources across a 30-Year Plan that enhances *Global Vigilance*, *Global Reach*, *and Global Power* across the range of military operations.

The Planning phase produces the 30-Year Plan, the 10-Year Integrated Plan, and the PPG all of which are updated each Planning cycle to accurately reflect any additional impactful modifications throughout the course of this phase. In addition, the Planning phase produces detailed guidance in regards to strategic capability and resource decision-making throughout the SPPBE process in its entirety. The 30-Year Plan gradually builds towards an affordable topline position to succeed across the core mission areas, and establishes the necessary foundational capabilities for the AF. The 10-Year Integrated Plan serves as a vector that realigns the AF Planning Choices towards the 30-Year Plan and also provides achievable targets for the duration of two sequential FYDPs.

5.2 – Planning Process Map Summary

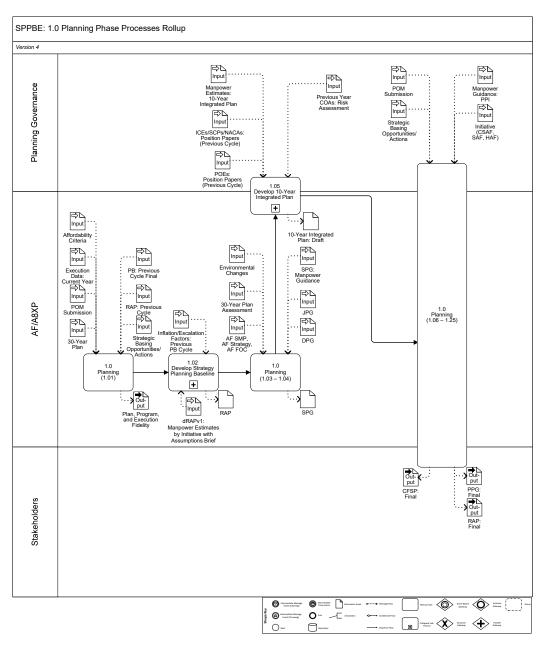
The high-level Planning phase process is outlined below in *Figure* 7 and summarizes the detailed Planning process, as well as roles and responsibilities, which can also be found in the *Appendix Section V* for more information. The detailed Planning phase process maps provide indepth contextual information that contains the specific process performer(s) (swim lanes), activities, inputs, and outputs. The RASCI model documents the detailed roles and responsibilities of all stakeholders that are involved with the completion of each activity step that occurs in this phase.

The following is a list of Planning maps detailed in Appendix Section V:

- 1.00 Planning
- 1.02 Develop Strategic Baseline
- 1.05 Develop the 10-Year Integrated Plan

In addition, a SIPOC model is in *Appendix Section IV*. The SIPOC provides a different view of the Planning phase and key process activity linkages between organizations (suppliers, customers), supplied information (inputs), and received information (outputs) and was used as the starting point to create the detailed process maps.

Figure 7 – Planning Process Summary Map:



5.3 – Description of Process Steps: Planning Phase

1.0	Description: The Planning phase of the AF SPPBE process brings together
Planning Phase	AF senior leadership to determine the priority and sequence of the AF Strategy
Process	objectives, and applies available AF resources to achieve those objectives;
1100000	these resource allocation decisions provide direction to the Programming
	phase processes during the development of the POM.
1.01	Entry: Planning Phase is initiated by reviewing previous cycle and current
Evaluate Plan,	cycle work products, current AF Strategy, and most recent PB.
Program, and	Activity Performer: AF/A8XP
Execution Fidelity	Description: The Planning phase begins with the review and analysis of the
Zacodelon Tracing	inputs listed below and results in a planning baseline. This baseline is a draft
	resource allocation plan position (dRAP) and is modified throughout planning
	year until a final RAP is created as part of the 30-Year Plan and handed over
	to AF/A8P as input to start their POM creation cycle. This activity step
	initiates the Planning phase of the SPPBE lifecycle.
	Business Rule(s): N/A
	Input(s): Execution Data: Current Year; PB: Previous Cycle; 30-Year Plan;
	POM Submission; RAP: Previous Cycle; Strategic Basing
	Opportunities/Actions, Affordability Criteria
	Output(s): Plan, Program, and Execution Fidelity
	Roles and Responsibilities
	Responsible: AF/A8XP
	Accountable: AF/A8XP
	Supportive: AF/A8P
	Consulted: CFLs
1.00	Informed: N/A
1.02	Description: The Strategic Planning Baseline is developed at the beginning of
Develop Strategic	each new annual Planning cycle. The previous cycle POM influences Planning
Planning Baseline	as an input in order to create a resource baseline at the macro-level. The
(Sub-process)	Strategic Planning Baseline provides the starting point for CFL and HAF
	Planners to develop CFSPs and other SPG directed products and analyses.
	This baseline is comprised of the POM integrated baseline for the FYDP and
	also the current RAP beyond the FYDP (i.e., for FY19 Planning cycle, FY18
	POM integrated baseline and FY18 RAP).
	Business Rule(s): Data analysis performed by AF/A8XP, informed by the
	FYDP and RAP is a data comparison analysis that verifies the objectives and
	permissions changed based upon IT function modifications.

1.02.01	Entry from Planning 1.0 Process, Step 1.01.
Retrieve Final PB	Activity Performer: AF/A8XP
Position from	Description: AF/A8XP reviews the previous year PB with SME support from
Previous SPPBE	AF/A8P and AF/A1M to confirm the final PB position in preparation for
Cycle	distribution.
	Business Rule(s): N/A
	Input(s): PB: Previous Cycle, Inflation/Escalation Factors: Previous PB
	Cycle, Plan, Program, and Execution Fidelity
	Output(s): PB: Previous Cycle
	Dalas and Dasnausihilities
	Roles and Responsibilities Responsible: AF/A8XP
	Accountable: AF/A8XP
	Supportive: AF/A8P
	Consulted: N/A
	Informed: N/A
1.02.02	Activity Performer: AF/A8XP
Convert	Description: AF/A8XP, with SME support from CFLs, incorporates
Programming	inflation/escalation factors from the current year and the previous cycle's PBs
Position to	into a Planning instruction.
Planning Level of	Business Rule(s): N/A
Detail	
	Input(s): Inflation/Escalation Factors: Previous PB Cycle, PB: Previous Cycle
	Output(s): PB in Planning Form
	Parallel Gateway: Proceed to Step 1.02.03 and Step 1.02.04.
	Roles and Responsibilities
	Responsible: AF/A8XP
	Accountable: AF/A8XP
	Supportive: CFLs
	Consulted: AF/A8P
	Informed: N/A

1.02.03	Activity Performer: SAF/FMB
Create POM	Description: SAF/FMB creates POM Baseline and uploads into Automated
Baseline	Budget Interactive Data Environment System (ABIDES) database.
(ABIDES)	Business Rule(s): N/A
	Input(s): Inflation/Escalation Factors: Previous PB Cycle, PB: Previous Cycle
	Output(s): POM Baseline Extension
	Proceed to Step 1.02.05.
	Roles and Responsibilities
	Responsible: SAF/FMB
	Accountable: SAF/FMB
	Supportive: N/A
	Consulted: N/A
	Informed: N/A
1.02.04	Activity Performer: AF/A8XP
Merge Prior RAP	Description: AF/A8XP combines the previous cycle RAP and the PB in
Post-FYDP to PB	Planning form in order to publish a RAP.
in Planning Form	Business Rule(s): N/A
	Input(s): RAP: Previous Cycle, PB in Planning Form
	Output(s): RAP: Copy, Send Notification: Update Manpower and
	Programming Execution System (MPES)
	Dales and Desponsibilities
	Roles and Responsibilities Responsible: AF/A8XP
	Accountable: AF/A8XP
	Supportive: AF/A1M
	Consulted: N/A
	Informed: N/A
	Into incu. IVA

1.02.05 Overwrite FYDP Years

Activity Performer: AF/A8XP

Description: AF/A8XP incorporates the final Planning PB and the RAP copy to make appropriate modifications and adaptions to the previous FYDP in order to calculate an updated TOA for the current year FYDP to create the initial draft RAP. Costing of the draft RAP is validated by SAF/FMC.

Business Rule(s): N/A

Input(s): POM Baseline Extension, RAP: Copy; Plan, Program, and

Execution Fidelity, Manpower Estimates by Initiative with Assumptions Brief

Output(s): Draft RAP (dRAP)v0: FYDP Years

Roles and Responsibilities Responsible: AF/A8XP Accountable: AF/A8XP

Supportive: N/A

Consulted: AF/A1M, SAF/FMC Informed: CFLs, HAF Planners

1.02.06 Calculate TOA for Out-Years

Activity Performer: AF/A8XP

Description: AF/A8XP copies previous cycle's near-term, mid-term and farterm TOA allocation to establish the dRAPv0 converted to the planning cycle's constant year dollar values. Additional support is provided to

AF/A8XP by SAF/FMC to cost strategic programs.

Business Rule(s): AF/A8XP copies TOA from the previous POM, and PB.

Input(s): dRAPv0: FYDP Years
Output(s): dRAPv0: Total Obligation

Roles and Responsibilities

Responsible: AF/A8XP **Accountable:** AF/A8XP **Supportive:** SAF/FMC

Consulted: N/A

Informed: CFLs, HAF Planners

1.02.07 Edit Transition between FYDP and Out-Years

Activity Performer: AF/A8XP

Description: AF/A8XP, with SME support from the CFLs, adapts the first iteration of the draft RAP to produce an updated version that further identifies

the current and future year financial plan.

Business Rule(s): N/A

Input(s): dRAPv0: Total Obligation, dRAPv1: Manpower Estimates by

Initiative with Assumptions Brief

Output(s): dRAPv1, Send Notification: Update MPES

Roles and Responsibilities

Responsible: AF/A8XP Accountable: AF/A8XP Supportive: CFLs Consulted: AF/A1M Informed: N/A

1.02.08 Publish Strategic Planning Baseline

Activity Performer: AF/A8XP

Description: AF/A8XP aligns Strategic Planning objectives to the financial projections of the FYDP. It is published across the AF and the draft RAP is updated with the Strategic Planning Baseline. For the purposes of completing this activity step, note that the Strategic Planning Working Group (SPWG) is an AF/A8X O-6 (or equivalent) led, cross-functional inclusive body that reports to AF/A5/8. Primary function includes planning force prioritization, investments, and trades aligned with Strategy, Planning, and Programming process and as informed by the Capability Development Council (CDC), coordinates CFL inputs via the CFSP process, and assesses the planning force against strategic objectives and CDC guidance. SPWG key stakeholders are identified by the AF Planning Governance Structure and defined in *Appendix III*.

Business Rule(s): Strategic Planning Baseline must incorporates newly

Input(s): dRAPv1
Output(s): RAP

Proceed to Planning 1.0, Step 1.03.

Roles and Responsibilities

identified Planning resources.

Responsible: AF/A8XP **Accountable:** AF/A8XP

Supportive: AF/A9, SAF/AQ, HAF Planners

Consulted: AF/A1M

Informed: CFLs, AF/A5R, AF/A5S, AF/A8P, SAF/FMC, SAF/LL, SPWG,

AF Corporate Structure (AFCS)

1.03 Develop SPG

Activity Performer: AF/A8XP

Description: The annual SPG outlines the requirements for the upcoming Planning cycle. It incorporates the DPG and emphasizes the AF SMP as the foundational roadmap to guide Planning activities and build a balanced 30-Year RAP. The document assigns actions to implement Planning Choices; lead and/or support the development of CFSPs; lead and/or support specific studies, initiatives, and other plans; and contribute to the 10-Year Integrated Plan.

Business Rule(s): N/A

Input(s): DPG, AF Strategy, AF SMP, AF FOC, 30-Year Plan Assessment, RAP, Environmental Changes, Joint Planning Guidance (JPG), SPG:

Manpower Guidance, SPG: Approved or Disapproved Planning Governance

Decision

Output(s): SPG, Send Notification: Develop SPG Manpower Guidance

Roles and Responsibilities

Responsible: AF/A8XP **Accountable:** AF/A8XP

Supportive: AF/A9, AF/A5R, AF/A5S, Capability Development Working

Group (CDWG), AF/A1M **Consulted:** CFLs, HAF Planners

Informed: N/A

1.04 Determine Approval on SPG

Activity Performer: Planning Governance

Description: Approves the identified strategic objectives published by AF/A8XP. AF/A8XP is responsible for completing this activity step and

generating work products with SME support from AF/A8X.

Business Rule(s): N/A

Input(s): SPG

Output(s): SPG: Approved or Disapproved Planning Governance Decision Exclusive Gateway: If 'Disapprove,' proceed to Step 1.03. If 'Approve,' proceed to Sub-process Step 1.05.

Roles and Responsibilities

Responsible: Planning Governance

Accountable: AFCS **Supportive:** AF/A8XP

Consulted: CFLs, HAF Planners

Informed: N/A

1.05 Develop 10- Year Integrated Plan (Sub-process)

Description: Enterprise-wide plan to drive the AF along SMP vectors toward an interim state aligned with the AF FOC. Characterized by clear, consistent, and transparent Planning efforts; contains and sequences key actions and decisions; guides the development of subsequent RAPs and CFSPs; defines enterprise-level Planning options and alternatives; provide increased decision space and a strategic narrative with demonstrable priorities. It will be inextricably linked to CFSPs. The 10-Year Integrated Plan will be revisited annually and revised to the extent necessary as determined by senior leadership.

Business Rule(s): The 10-Year Integrated Plan must inform Core Function Support Plans.

1.05.01 Initiate Mission Analysis

Entry from Planning 1.0, Step 1.04. Activity Performer: AF/A8XP

Description: Review/update Planning facts, assumptions, and tasks; agree upon desired end state; draft COA to reach desired end state. In-Progress Review, Analysis (IPR A) – Brief results of Mission Analysis to HAF 2-Letters and Vice Commander (CV) to gain vector check; refine 10-Year Integrated Plan based on feedback; issue a Fragmentary Order (FRAGO) to SPG if appropriate.

Business Rule(s): AF Strategy, SMP, and AF FOC must inform and influence the strategic priorities of the 10-Year Integrated Plan. AF/A8XP is responsible for facilitating this activity step and generating work products with SME support from the SPWG.

Input(s): RAP, 30-Year Plan Assessment, SPG, AF FOC, Environmental

Changes, AF SMP, Manpower Impacts: IPR A

Output(s): IPR A: Draft

Roles and Responsibilities Responsible: AF/A8XP Accountable: SPWG

Supportive: HAF Planners, CFLs, AF/A9, AF/A1M

Consulted: Planning Governance

Informed: N/A

1.05.02	Activity Performer: SPWG
Refine Mission	Description: The SPWG is responsible, with SME support from CFLs, to
Analysis	refine the Mission Analysis with additional data for analysis integrity for
	AF/A8XP to review with the Planning Board and Planning Council for
	feedback. SPWG key stakeholders are identified by the AF Planning
	Governance Structure and defined in <i>Appendix III</i> .
	Business Rule(s): N/A
	Input(s): IPR A: Draft, SPWG Manpower Refined: IPR A
	Output(s): IPR A: SPWG Refined
	Roles and Responsibilities
	Responsible: SPWG
	Accountable: AF/A8XP
	Supportive: CFLs, AF/A1M
	Consulted: N/A
	Informed: N/A
1.05.03	Activity Performer: AF/A8XP
Finalize Mission	Description: AF/A8XP finalizes, with SME support from CFLs, the Mission
Analysis	Analysis for review with the Planning Board and Planning Council for
	feedback that will be incorporated in the COA development and
	recommendation.
	Business Rule(s): N/A
	Input(s): IPR A: SPWG Refined, Finalized Manpower Updates: IPR A
	Output(s): IPR A: Finalized
	Roles and Responsibilities
	Responsible: AF/A8XP
	Accountable: AF/A8XP
	Supportive: CFLs, AF/A1M
	Consulted: HAF Planners
	Informed: N/A

1.05.04 Present IPR A Mission Analysis Products (PBoard) Activity Performer: Planning Governance (PBoard)

Description: The Planning Board, chaired by AF/A8XP, is briefed and assesses the finalized Mission Analysis Products to provide comments for

incorporation into COA development and recommendation.

Business Rule(s): Must review all possible COAs and assesses each separate

COAs ability to satisfy AF strategic requirements.

Input(s): IPR A: Finalized, Manpower Impacts Briefing: IPR A

Output(s): IPR A: PBoard Comments

Roles and Responsibilities

Responsible: Planning Governance (PBoard)

Accountable: AF/A8XP Supportive: AF/A1M Consulted: CFLs

Informed: HAF Planners

1.05.05 Present IPR A Mission Analysis Products (PCouncil) **Activity Performer:** Planning Governance (PCouncil)

Description: The Planning Council, chaired by AF/A8XP is briefed and assesses the finalized Mission Analysis Products to provide comments for

incorporation into COA development and recommendation.

Business Rule(s): Must review all possible COAs and assesses each separate

COAs ability to satisfy AF strategic requirements.

Input(s): IPR A: PBoard Comments
Output(s): IPR A: PCouncil Comments

Exclusive Gateway: If 'Comments,' proceed to Step 1.05.06. If 'No

Comments,' proceed to Step 1.05.07.

Roles and Responsibilities

Responsible: Planning Governance (PCouncil)

Accountable: AF/A8XP Supportive: AF/A1M Consulted: CFLs

Informed: HAF Planners

1.05.06	Activity Performer: AF/A8XP
Refine IPR A	Description: AF/A8XP is responsible for compiling and incorporating
	comments from the Planning Board and Planning Council to refine the
	Mission Analysis which will inform drafting the initial COAs.
	Business Rule(s): N/A
	Input(s): IPR A: PCouncil Comments, Manpower Information Support
	Slide/Spreadsheet: IPR A Refined
	Output(s): IPR A: Refined PCouncil Feedback
	Dolog and Dognonoikilities
	Roles and Responsibilities
	Responsible: AF/A8XP Accountable: AF/A8XP
	Supportive: AF/A1M Consulted: CFLs
	Informed: N/A
1.05.07	Activity Performer: AF/A8XP
Initiate COA	Description: AF/A8XP is responsible for incorporating the Planning Council
Development	and Planning Board Comments to inform the initial drafting of COAs.
Development	Previous year COAs are utilized with their accompanying risk assessment as a
	baseline to draft the current cycle COAs. The COA draft incorporates a
	Problem Statement, Planning Facts, Assumptions, and Investment Priorities.
	COA development includes changes in strategy, technology, political
	environment, and other additional offsets.
	Business Rule(s): N/A
	Input(s): IPR A: Refined PCouncil Feedback, Previous Year COAs: Risk
	Assessment, IPR A: PCouncil Comments, Manpower Information Support
	Slide/Spreadsheet: COAs
	Output(s): Initial Draft COAs
	Output(s). Initial Diant COAs
	Roles and Responsibilities
	Responsible: AF/A8XP
	Accountable: AF/A8XP
	Supportive: AF/A1M
	Consulted: CFLs

Informed: N/A

1.05.08 Refine COA Development

Activity Performer: SPWG

Description: The SPWG provides COA supportive data to inform the strategic direction and financial objectives that will be leveraged to inform Strategic Planning Choice Options and Wargame COAs. The provided supportive data enables Leadership to select the option that most appropriately aligns the AF to the AF Vision with confidence in the ability to achieve the strategic goals.

Business Rule(s): N/A

Input(s): Initial Draft COAs, Manpower Resource Information Impacts:

SPWG

Output(s): COA Guidance, COAs (SPWG)

Parallel Gateway: Proceed to Step 1.05.09 and Step 1.05.10.

Roles and Responsibilities

Responsible: SPWG Accountable: AF/A8XP Supportive: AF/A1M Consulted: CFLs Informed: N/A

1.05.09 Develop Strategic Planning Choice Options

Activity Performer: CFLs

Description: CFLs provide COA supportive data by informing the strategic direction and financial objectives for the COA development in In-Progress Review, COA (IPR C). Additional support is provided to the CFLs by SAF/FMC to cost planning choice options. The Strategic Planning Choice Options are leveraged in the creation of the 10-Year Integrated Plan. **Business Rule(s):** The Independent Cost Estimates (ICEs), Service Cost Positions (SCPs), Non Advocate Cost Assessments (NACAs), and Program Office Estimates (POEs) are respectively hierarchical in authority as data sources and must be utilized in this sequence as applicable.

Input(s): COA Guidance, COAs (SPWG), Manpower Impact Estimates: Based on Planning Choice Options, ICEs/SCPs/NACAs: Planning Options

(Previous Cycle), POEs: Planning Options (Previous Cycle)

Output(s): Strategic Planning Choice Options

Proceed to Step 1.05.16.

Roles and Responsibilities

Responsible: CFLs **Accountable:** AF/A8XP

Supportive: AF/A1M, SAF/FMC

Consulted: N/A **Informed:** N/A

1.05.10	Activity Performer: AF/A8XP
Incorporate	Description: AF/A8XP receives refined COAs and guidance, which are tested
Wargame COAs	and evaluated for operational capability, to incorporate any additional
	modifications identified from wargaming to the COAs for selecting the
	appropriate COA for recommendation to Leadership.
	Business Rule(s): N/A
	Dusiness Rule(s). 14/11
	Input(s): COA Guidance, COAs (SPWG)
	Output(s): Wargame COAs
	Roles and Responsibilities
	Responsible: AF/A8XP
	Accountable: AF/A8XP
	Supportive: CFLs, AF/A9, AF/A1M
	Consulted: N/A
	Informed: HAF Planners
1.05.11	Activity Performer: AF/A8XP
Develop COA	Description: AF/A8XP leverages Wargame COAs to provide strategic
Selection Brief	instructional guidance for the Planning Governance Structure to recommend a
	COA for Leadership approval.
	Business Rule(s): A prerequisite to completing the 10-Year Integrated Plan is
	COA selection, which is the process of IPR C.
	Input(s): Wargame COAs, IPR C: Decision Brief, Manpower Information
	Support Slide/Spreadsheet: IPR C Brief
	Output(s): IPR C: Initial Brief
	Roles and Responsibilities
	Responsible: AF/A8XP
	Accountable: AF/A8XP
	Supportive: CFLs, AF/A1M
	Consulted: N/A
	Informed: AF/A9

1.05.12 Recommend COA (PCouncil, PBoard)

Activity Performer: Planning Governance (PCouncil, PBoard)

Description: Planning Council and Planning Board reviews and approves the recommended COA for distribution to AF Leadership. They identify COA analysis gaps for the accompanying COA justification required for Leadership review and approval.

Business Rule(s): Planning Board approval is a prerequisite to Planning Council approval.

Input(s): IPR C: Initial Brief, Manpower Impacts Briefing: IPR C

Output(s): COA: Recommended

Roles and Responsibilities

Responsible: Planning Governance (PCouncil, PBoard)

Accountable: AF/A8XP Supportive: AF/A1M Consulted: CFLs, AF/A9 Informed: HAF Planners

1.05.13 Determine if Additional Experimentation and Analysis is Required

Activity Performer: Planning Governance

Description: The Planning Council and Planning Board determines if the Recommended COA and its accompanying justification is sufficient for Leadership approval. If applicable, gaps in the justification are identified and

adjudicated before being briefed to the VCSAF and USecAF.

Business Rule(s): N/A

Input(s): COA: Recommended
Output(s): IPR C: Decision Brief

Exclusive Gateway: If 'Additional Analysis Required,' proceed to Step 1.05.11. If 'Additional Analysis Not Required,' proceed to Step 1.05.14.

Roles and Responsibilities

Responsible: Planning Governance

Accountable: AF/A8XP Supportive: AF/A1M Consulted: N/A

Informed: CFLs, AF/A9

1.05.14 Refine COA Selection Brief **Activity Performer:** AF/A8XP

Description: AF/A8XP is responsible for refining the Decision Brief and incorporating Planning Board and Planning Council feedback prior to briefing the VCSAF and USecAF of the recommended COA that will be incorporated

into the 10-Year Integrated Plan.

Business Rule(s): N/A

Input(s): IPR C: Decision Brief

Output(s): IPR C: Decision Brief Feedback

Roles and Responsibilities

Responsible: AF/A8XP **Accountable:** AF/A8XP

Supportive: N/A Consulted: N/A

Informed: CFLs, AF/A9

1.05.15 Select COA (VCSAF, USecAF) **Activity Performer:** Planning Governance (VCSAF, USecAF)

Description: VCSAF and USecAF reviews and approves the Recommended COA to validate alignment with the AF strategic objectives and vision. The approved COA is incorporated into the draft 10-Year Integrated Plan. **Business Rule(s):** The selected COA is identified and must be reviewed

annually.

Input(s): IPR C: Decision Brief Feedback

Output(s): Approved COA

Roles and Responsibilities

Responsible: Planning Governance (VCSAF, USecAF)

Accountable: AF/A8XP

Supportive: N/A Consulted: N/A

Informed: CFLs, AF/A9

1.05.16	Activity Performer: AF/A8XP
Develop 10-Year	Description: AF/A8XP is responsible for integrating the approved COA to
Integrated Plan,	finalize the 10-Year Integrated Plan. This phase of the 10-Year Integrated Plan
IPR F	development is the In-Progress Review, Final (IPR F) phase.
	Business Rule(s): N/A
	(*)*
	Input(s): Approved COA, Strategic Planning Choice Options, Manpower
	Estimates: 10-Year Integrated Plan
	Output(s): 10-Year Integrated Plan: Draft
	Proceed to Planning 1.0, Step 1.06.
	1. occou to 1 tunning 1.0, stop 1.0 or
	Roles and Responsibilities
	Responsible: AF/A8XP
	Accountable: SPWG
	Supportive: AF/A1M
	Consulted: HQ Air Staff (2-Letters), SecAF, USecAF, CSAF, VCSAF
	Informed: N/A
1.06	Activity Performer: AF/A8XP
Develop SPF	Description: Utilizing the Strategic Prioritization Framework (SPF) decision-
1	enabling tool, HAF-level teams with collaborative CFL input assess each
	Planning deliverable through objective variables. Options are scored based on
	strategic fit, economic validity, and feasibility. Return scores to HAF Planners
	with constructive feedback.
	Business Rule(s): N/A
	Input(s): AF Strategy, AF SMP, AF FOC, RAP, SPG, 10-Year Integrated
	Plan: Draft, Manpower Estimates: 10-Year Integrated Plan
	Output(s): Strategic Criteria Weighting
	Roles and Responsibilities
	Responsible: AF/A8XP
	Accountable: AF/A8XP
	Supportive: CFLs, HAF Planners, SPWG, AF/A9
	Consulted: AF/A1M
	Informed: N/A

1.07 Identify Tradespace /Develop Position Papers (HAF Planners) **Activity Performer:** HAF Planners

Description: HAF Planners are responsible for reviewing AF Strategic Planning documents in order to identify specific guidance and areas of priority. Guidance is translated into mission requirements in alignment with strategic priorities. HAF Planners produce a prioritized list of enterprise investments and a prioritized list of offsets to fund enterprise Planning Choices. Additionally, HAF Planners bring forward lowest priority programs as candidates for cancellation and/or reduction, broken down in the near-, midand far-term. Position papers for each initiative, disconnect or offset presented includes the type of cost estimate, data source, date of estimate, and description of how the program aligns to/impacts a specific SMP Annex Objective, Core Capability, and operational readiness. SAF/FMC coordinates with HAF Planners to provide authoritative position costing of position papers. Position papers inform decision-makers on the given Planning Choice. **Business Rule(s):** The ICEs, SCPs, NACAs, and POEs are respectively hierarchical in authority as data sources and must be utilized in this sequence as applicable.

Input(s): Strategic Criteria Weighting, Integrated Priority List (IPL), Strategic Planning Baseline Risk Assessment, AF SMP, 30-Year Plan Assessment, AF FOC, AF Strategy, JPG, SPG; Plan, Program, and Execution Fidelity,

ICEs/SCPs/NACAs: Position Papers, POEs: Position Papers

Output(s): Position Papers

Roles and Responsibilities
Responsible: HAF Planners
Accountable: CFLs, AF/A8XP

Supportive: AF/A5S, AF/A9, SAF/FMC

Consulted: Combatant Commanders (CCMDs), AF/A1M

Informed: N/A

1.08 Retrieve Strategic Planning Baseline (CFLs)

Activity Performer: CFLs

Description: CFLs are responsible for receiving, analyzing, disseminating, and adapting the strategic objectives identified in the Strategic Planning Baseline and manpower impacts for the current cycle build of the CFSP. Guidance is provided from AF/A8X to understand strategic objectives. CFLs receive long-range bogies to meet in developing the annual prioritized lists of D/I/Os. The CFLs will either refine or rewrite their CFSPs IAW Strategic Planning Guidance for that planning year. The CFSP and prioritized D/I/O list should be closely reflective of each other. As part of the CFSP build, the proposal is then evaluated for alignment to Strategic Planning objectives, producing the Planning Force Guidance document to align to current resource targets.

Business Rule(s): N/A

Input(s): Trade Space: Manpower Impacts, RAP: Strategic Planning Baseline,

Position Papers

Output(s): Planning Force Guidance, D/I/Os: Current Cycle

Roles and Responsibilities

Responsible: CFLs **Accountable:** N/A

Supportive: AF/A8XP, AF/A1M

Consulted: N/A Informed: N/A

1.09 Develop CFSP (CFLs)

Activity Performer: CFLs

Description: The CFLs are responsible for a CFSP that adheres to a template provided by AF/A8XP. Specific sections in the CFSP are provided by AF Functionals and focus on capturing interdependencies, capability gaps, risk assessments, strategic alignment, Total Obligation Authority, and Total Force utilization. The CFSP build applies current costs to resource targets and constructs a force structure that is informed by the resource informed 10-Year Integrated Plan, and aligns to the current cycles allocated TOA.

Business Rule(s): CFSPs must reinforce the 10-Year Integrated Plan and are

completed biannually.

Input(s): Planning Force Guidance, CFSP: Manpower Impacts

Output(s): CFSP: Final

Roles and Responsibilities

Responsible: CFLs **Accountable:** N/A

Supportive: AF/A9, AF/A1M

Consulted: N/A Informed: AF/A8XP

1.10

Validate Planning Deliverables

Activity Performer: AF/A8XP

Description: AF/A8XP receives validated data inputs from key stakeholders, which consists of the Baseline Risk Assessment, the final CFSP, the current IPL from CCMDs, and the updated AF SMP. AF/A8XP validates that CFSPs are adequately supported by cost estimates as available. In addition, the AF/A8X Planner receives the POM submission from the previous cycle, as well as the Chief of Staff, SAF, and HAF Initiatives where validation of all key Planning deliverables at this point. Planning choices not reconciled at the O-6/GS-15 level are reviewed at higher levels in the Planning Corporate Structure until they are resolved and incorporated in the RAP.

Business Rule(s): N/A

Input(s): Manpower Impacts: 1-N List, Strategic Basing

Opportunities/Actions, POM Submission, CFSP: Final, Initiative (CSAF, SAF,

HAF)

Output(s): CFSP: Validated, Send Notification: Manpower Impacts: 1-N List

Roles and Responsibilities

Responsible: AF/A8XP **Accountable:** AF/A8XP

Supportive: AF/A1M, HAF Planners

Consulted: SPWG **Informed:** CFLs, AF/A9

1.11

Conduct Integration Round Table

Activity Performer: AF/A8XP

Description: Conduct Integration Round Table where the HAF Planners and CFLs address any concerns prior to integration/prioritization of Planning Choices. Planners brief CFSPs, PCs, and SPG-directed tasks to discuss and evaluate deliverables at the O-6/GS-15 level in preparation for upcoming Planning Choices events and refine Planning deliverables as necessary. SAF/FMC collaborates with the integration round table to field any programmatic costing related questions.

Business Rule(s): AF/A8XP is responsible for completing this activity step and generating work products with SME support from CFL, and HAF planners.

Input(s): CFSP: Validated, SPG Directed Planning Deliverables, Manpower

Impacts: Updates to 1-N List

Output(s): Planning Choices and Prioritized Offsets, Send Notification:

Manpower Impacts Expertise and Recommendations

Roles and Responsibilities

Responsible: AF/A8XP **Accountable:** AF/A8XP

Supportive: HAF Planners, CFLs, AF/A9, AF/A1M, SAF/AQ

Consulted: N/A Informed: SAF/FMC

1.12 Score Planning Choices and Prioritized Offsets (HAF Planners)

Activity Performer: HAF Planners

Description: Stakeholders (AF/A5R, AF/A5S, AF/A9, SAF/AQ, AF/A8P, SAF/FMC, SAF/LL, AF/A1M) of the Planning Choices evaluate the resourced and weighted Planning Choices and Offsets analyses and ensure key offsets are aligned to AF strategic objectives. HAF Planners assess the weighted Planning Choices and Offsets in order to produce a scorecard that reflects the appropriate numeric value to be incorporated into the SPF and affiliated metrics. SAF/FMC coordinate with HAF Planners to review fidelity of Planning Choices and Prioritized Offsets.

Business Rule(s): N/A

Input(s): Scores: Personnel, Planning Choices: Manpower Cost Estimates,

Offsets: Manpower Cost Savings Estimates

Output(s): Planning Choices and Prioritized Offsets: Scored

Roles and Responsibilities Responsible: HAF Planners Accountable: AF/A8XP

Supportive: AF/A5R, AF/A5S, AF/A9, SAF/AQ, AF/A8P, SAF/FMC,

SAF/LL, AF/A1M Consulted: CFLs Informed: N/A

1.13 Finalize Planning Choices and Prioritized Offsets

Activity Performer: AF/A8XP

Description: AF/A8XP consolidates and provides quality checks of the scored Planning Choices and Offsets from the key stakeholders and submits the package to the Planning Governance Structure to review and validate. SAF/FMC collaborates with AF/A8XP to review finalized Planning Choices

and Prioritized Offsets to update the programmatic costing.

Business Rule(s): N/A

Input(s): Planning Choices and Prioritized Offsets: Scored, Receive

Notification: AF/A1M Updated MPES: RAP Change File

Output(s): Planning Choices and Prioritized Offsets: Resourced and Weighted

Roles and Responsibilities

Responsible: AF/A8XP Accountable: AF/A8XP

Supportive: SAF/AQ, AF/A1M

Consulted: N/A

Informed: CFLs, SPWG, SAF/FMC, AF/A8P

1.14 Approve Planning Choice Solutions (PGroup)

Activity Performer: Planning Governance (PGroup)

Description: The Planning Group provides prioritized Planning Choices in order to obtain an ultimate determination by the AF Planning Governance Structure with CFL and SPWG support. Additionally, the Planning Group is responsible for coordinating, integrating, and distributing the SPF results and updating the draft RAP.

Business Rule(s): N/A

Input(s): Planning Choices and Prioritized Offsets: Resourced and Weighted,

RAP: Strategic Planning Baseline

Output(s): RAP: Updated (PGroup), Planning Choices and Prioritized Offsets: Unresolved (PGroup), Planning Choices and Prioritized Offsets: Selected (PGroup), Send Notification: Q&A on Planning Choices and Offsets

Roles and Responsibilities

Responsible: Planning Governance (PGroup)

Accountable: AFCS

Supportive: CFLs, SPWG

Consulted: N/A Informed: AF/A8XP

1.15

Approve/Validate Planning Choices (PBoard)

Activity Performer: Planning Governance (PBoard)

Description: The Planning Board is responsible for receiving the Selected and Unresolved Planning Choices and Offsets, as well as the updated RAP from the Planning Group. In addition, the Planning Board reviews and validates the Planning Group's deliverables and provides feedback for the Selected and Unresolved Planning Choices and Offsets, and the updated RAP.

Business Rule(s): N/A

Input(s): RAP: Updated (PGroup), Planning Choices and Prioritized Offsets: Unresolved (PGroup), Planning Choices and Prioritized Offsets: Selected (PGroup)

Output(s): RAP: Updated (PBoard), Planning Choices and Prioritized Offsets: Unresolved (PBoard), Planning Choices and Prioritized Offsets: Selected (PBoard)

Roles and Responsibilities

Responsible: Planning Governance (PBoard)

Accountable: AFCS Supportive: N/A Consulted: N/A

Informed: AF/A8XP, HAF Planners

1.16 Approve/Validate Planning Choices (PCouncil)

Activity Performer: Planning Governance (PCouncil)

Description: The Planning Council is responsible for receiving the Selected and Unresolved Planning Choices and Offsets, as well as the updated RAP from the Planning Board. In addition, the Planning Council reviews and validates the Planning Board's deliverables and provides feedback for the Selected and Unresolved Planning Choices and Offsets, and the updated RAP.

Business Rule(s): N/A

Input(s): RAP: Updated (PBoard), Planning Choices and Prioritized Offsets: Unresolved (PBoard), Planning Choices and Prioritized Offsets: Selected (PBoard)

Output(s): RAP: Updated (PCouncil), Planning Choices and Prioritized Offsets: Unresolved (PCouncil), Planning Choices and Prioritized Offsets: Selected (PCouncil)

Roles and Responsibilities

Responsible: Planning Governance (PCouncil)

Accountable: AFCS Supportive: N/A Consulted: N/A

Informed: SecAF, USecAF, CSAF, VCSAF, AF/A8XP, HAF Planners

1.17 Conduct IPR F: Plan Selection (SecAF, CSAF)

Activity Performer: SecAF, CSAF

Description: The output of the annual Planning cycle (Strategic Planning vectors/COA and dRAP) are briefed to the SecAF, CSAF, and 4-Star audience at the annual Planning Choices Event.

Business Rule(s): The draft Resource Allocation Plan receives final approval from the SecAF and CSAF before entering the Programming Phase.

Input(s): RAP: Updated (PCouncil), Planning Choices and Prioritized Offsets: Unresolved (PCouncil), Planning Choices and Prioritized Offsets: Selected (PCouncil), SPG, 10-Year Integrated Plan: Draft

Output(s): RAP: Approved, PPG, SPG, 10-Year Integrated Plan

Roles and Responsibilities Responsible: SecAF, CSAF Accountable: AF/A8XP Supportive: SPWG, AFCS

Consulted: N/A

Informed: USecAF, VCSAF, HQ Air Staff (2-Letters), HAF Planners

1.18	Activity Performer: AF/A8XP
Finalize RAP	Description: AF/A8XP incorporates the Selected Planning Choices and
Database	Offsets and ensures all Planning deliverables are up-to-date and create a
	balanced RAP. AF/A8XP is responsible for completing this activity step and
	generating work products.
	Business Rule(s): N/A
	Input(s): RAP: Approved, 30-Year Plan: Comments, RAP: Final with
	Comments
	Output(s): RAP: Final
	Roles and Responsibilities
	Responsible: AF/A8XP
	Accountable: CFLs
	Supportive: N/A
	Consulted: N/A
	Informed: N/A
1.19	Activity Performer: AF/A8XP
Create 30-Year	Description: AF/A8XP reviews and incorporates all updated Planning
Plan Narrative	deliverables, such as the Planning Choices and Offsets, identified in the
	finalized RAP. AF/A8XP generates an accompanying narrative from the RAP:
	Final to be incorporated into the 30-Year Plan Narrative and ensures content
	accuracy and alignment with the 30-Year Plan Narrative product.
	Business Rule(s): N/A
	Input(s): RAP: Final, ETT/ABIDES Database
	Output(s): 30-Year Plan Narrative
	Roles and Responsibilities
	Responsible: AF/A8XP
	Accountable: CFLs
	Supportive: N/A
	Consulted: N/A
	Informed: N/A

1.20	Activity Performer: AF/A8XP
Validate 30-Year	Description: Reviews and validates the updated content provided by all levels
Plan Narrative	of the Planning Governance Structure by ensuring all updated content in the
	Planning deliverables are accurately reflected in the updated 30-Year Plan
	Narrative. AF/A8X is responsible for completing this activity step and
	generating work products.
	Business Rule(s): N/A
	Input(s): 30-Year Plan Narrative, RAP: Final
	Output(s): 30-Year Plan Narrative: Validated
	Roles and Responsibilities
	Responsible: AF/A8XP
	Accountable: AF/A8XP
	Supportive: N/A
	Consulted: CFLs, SPWG
	Informed: N/A
1.21	Activity Performer: Planning Governance
Brief 30-Year Plan	Description: Planning Governance receives the finalized RAP and updated
	30-Year Plan Narrative from AF/A8XP for review and approval of the
	updated, critical Planning deliverables.
	Business Rule(s): N/A
	Input(s): 30-Year Plan Narrative: Validated
	Output(s): 30-Year Plan: Comments, RAP: Final with Comments
	Exclusive Gateway: If 'Disapprove,' proceed to Step 1.18. If 'Approve,'
	proceed to Parallel Gateway Step 1.22 and Step 1.23.
	Roles and Responsibilities
	Responsible: Planning Governance
	Accountable: AFCS
	Supportive: N/A
	Consulted: N/A
	Informed: N/A

1.22	Activity Performer: AF/A5S
Assess 30-Year	Description: Analyze RAP, 10-Year Integrated Plan and Planning Choice
Plan Against SMP	event outcomes/intent behind decisions to provide feedback loop to Strategy
(A5S)	Business Rule(s): A5S responsible for adjusting Strategy, if necessary.
(1135)	Business Rule(s). 1138 responsible for adjusting strategy, if necessary.
	Input(s): RAP: Final with Comments, 10-Year Integrated Plan, AF SMP, 30-
	Year Plan: Comments
	Output(s): SMP: Refined
	Output(3). Sivii . Refined
	Roles and Responsibilities
	Responsible: AF/A5S
	Accountable: AF/A8XP
	Supportive: N/A
	Consulted: N/A
	Informed: N/A
1.23	Activity Performer: AF/A8XP
Review for	Description: AF/A8XP in collaboration with key stakeholders is responsible
Coordination	for drafting the PPG, as well as the 30-Year Plan Narrative and identify any
Comments	capability gaps that are not accurately aligned. Draft PPG is provided to
	AF/A8X in preparation for final approval by AF/A5/8.
	Business Rule(s): N/A
	Input(s): 30-Year Plan: Comments, RAP: Final with Comments
	Output(s): 30-Year Plan: Stakeholder Feedback
	Roles and Responsibilities
	Responsible: AF/A8XP
	Accountable: AF/A8XP
	Supportive: N/A
	Consulted: CCMDs, CFLs, AF/A9
	Informed: N/A

1.24	Activity Performer: AF/A8XP
Develop and	Description: AF/A8XP translates the approved RAP into PPG to provide
Publish PPG	Programmers with the intent behind resource allocation decisions. SAF/FMC
	and AF/A8P support AF/A8XP and respond to FYDP questions and validates
	costing scenarios of programs.
	Business Rule(s): N/A
	Input(s): SMP: Refined, 30-Year Plan: Stakeholder Feedback, PPG: Final
	Output(s): PPG: Draft
	Roles and Responsibilities
	Responsible: AF/A8XP
	Accountable: AF/A8XP
	Supportive: AF/A8P, SAF/FMC
	Consulted: CFLs
	Informed: N/A
1.25	Activity Performer: Planning Governance
Determine	Description: Planning Governance receives the draft PPG from AF/A8XP and
Approval on PPG	reviews the final document to determine approval of the PPG, which includes
	the finalized RAP and the approved 30-Year Plan.
	Business Rule(s): PPG guidance is reviewed and approved by AF/A5/8.
	Input(s): PPG: Draft
	Output(s): PPG: Final
	Exclusive Gateway: If 'Disapprove,' proceed to Step 1.24. If 'Approve,'
	proceed to Programming 2.0 process, Step 2.01.
	Process Ends.
	Roles and Responsibilities
	Responsible: Planning Governance
	Accountable: AF/A8XP
	Supportive: CFLs, AF/A1M
	Consulted: N/A
	Informed: N/A

6.0 – SPPBE Phase II – Programming

6.1 – Programming Process Summary

The Programming Phase of the AF SPPBE process builds from the planning phase, balancing available resources to match AF priorities across the FYDP. Programming begins with the delivery of the RAP, the PPG, and OSD Fiscal Guidance. Programming guidance for the development of the POM is provided in the PPI and PGM. The programming process operates within the governance of the AFCS and adheres to the guidance and priorities within the DPG, AF SMP, RAP, PPG, Congressional directions and law, and Fact-of-Life changes. The process is extremely dynamic and interactive. It develops, assesses and prioritizes tradeoff options including alternative force structures, weapon system programs, and support systems. The phase ends with the delivery of a POM constructed within a balanced topline which supports Air Force Readiness, Capability, and Capacity directives for the FYDP.

The POM covers the 5-year FYDP, which is presented to the Services and Defense Agencies on how the AF proposes to balance their available resources through an analysis of missions, objectives, alternative methods to accomplish objectives, and allocation of resources. Each DoD Service submits a final POM and BES IAW direction from the OSD in order to obtain approval of the AF position. The AF position identifies future requirements for the allocation of resources in preparation to translate them into budget proposals in the Budgeting Phase of the SPPBE process.

6.2 - Programming Process Map Summary

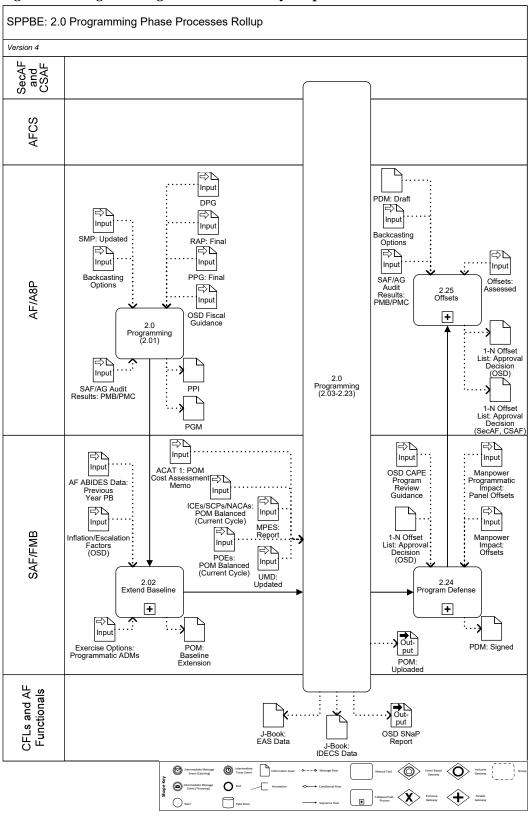
The high-level Programming phase process is outlined in *Figure 8* and a summary of the process detail and roles and responsibilities is in the *Appendix Section V*. The process detail contains the detailed Programming process maps indicating the process performer(s) (swim lanes), activities, inputs, and outputs. The RASCI model documents the detailed roles and responsibilities of process steps.

The following is a list of Programming maps detailed in *Appendix Section V*:

- 2.0 Programming
- 2.02 Extend Baseline
- 2.02.03 Conduct Round Zero
- 2.02.05 Select and Apply Inflation/Escalation Factors
- 2.24 Program Defense
- 2.25 Offsets

In addition, a SIPOC model is in *Appendix Section IV*. The SIPOC provides a different view of the Programming phase and key process activity linkages between organizations (suppliers, customers), supplied information (inputs), and received information (outputs) and was used as the starting point to create the detailed process maps.

Figure 8 – Programming Process Summary Map:



6.3 – Description of Process Steps: Programming Phase

2.0	Description: The Programming Phase allocates FYDP resources guided by
Programming Phase	the AF Plan, Congress, OSD, Fiscal Guidance, and Fact-of-Life changes as
Process	well as reinforces the AF strategic message. The PPG is received from
	AF/A8XP and reviewed to determine impacts to the program reflected in
2.01	the finalized RAP. This phase delivers a POM to OSD.
2.01 Create PPI and PGM	Entry from Planning 1.0 process, Step 1.25.
Create PPI and PGM	Activity Performer: AF/A8P
	Description: AF/A8P is responsible for the start of the Programming
	process which is triggered by the completion of the Planning Phase process.
	The Programming Phase finalizes and incorporates the final approved
	planning choices generated by AF/A8XP. A new PPI and a PGM are
	created consistent with the current FYDP in order to outline administrative
	instructions for deliverables during the POM process, and deliver specific
	Programming Guidance instructions to the AF. SAF/FMC submits the
	Acquisition Category (ACAT) 1: POM Cost Assessments Memo to
	AF/A8P to provide program cost analysis and guidance.
	Business Rule(s): AF/A8P must publish and circulate the PPI and PGM to
	the entire AF. SAF/FMC must provide the Acquisition Category (ACAT) 1:
	POM Cost Assessments Memo (signed by AF/A5/8 and SAF/FM) to
	provide program cost analysis and guidance.
	Input(s): SMP: Updated, Manpower Guidance: PPI Final, Backcasting
	Options, SAF/AG Audit Results: potential monetary benefit/potential
	monetary cost (PMB/PMC), DPG, RAP: Final, PPG: Final, OSD Fiscal
	Guidance, ACAT 1: POM Cost Assessment Memo
	Output(s): PPI, PGM
	Parallel Gateway: Proceed to Sub-process Steps 2.02.01 and 2.02.02
	concurrently.
	Roles and Responsibilities
	Responsible: AF/A8P
	Accountable: SecAF, USecAF, CSAF, VCSAF
	Supportive: SAF/FMB, AF/A8XP, AF/A4, SAF/AQ, AF/A1M, SAF/FMC
	Consulted: AF/A5/8, SAF/FM, CFLs and AF Functionals
	Informed: AFCS, SAF/AG

2.02 Extend Baseline (Sub-process) Description: This sub-process initiates the new programmatic cycle as unlocks a new programmatic accounting cycle in the Programming database. The process incorporates any variables of change for costing and existing programs. AF/A8P is responsible for extending the programmatic baseline and generating the POM: Baseline Extension. 2.02.01 Update Inflation/Escalation Factors Description: Inflation/escalation factors are incorporated to the base SAF/FMB and updated to the current programmatic accounting cycle Business Rule(s): N/A	g new
(Sub-process) database. The process incorporates any variables of change for costing and existing programs. AF/A8P is responsible for extending the programmatic baseline and generating the POM: Baseline Extension. 2.02.01 Update Inflation/Escalation Factors Description: Inflation/escalation factors are incorporated to the base SAF/FMB and updated to the current programmatic accounting cycles.	eline by
and existing programs. AF/A8P is responsible for extending the programmatic baseline and generating the POM: Baseline Extension. 2.02.01 Update Inflation/Escalation Factors Calculate Inflation/escalation Description: Inflation/escalation factors are incorporated to the base SAF/FMB and updated to the current programmatic accounting cycle	eline by
2.02.01 Update Inflation/Escalation Factors Drogrammatic baseline and generating the POM: Baseline Extension. Entry from Programming 2.0, Step 2.01. Activity Performer: SAF/FMB Description: Inflation/escalation factors are incorporated to the base SAF/FMB and updated to the current programmatic accounting cycle	eline by
2.02.01 Update Inflation/Escalation Factors Entry from Programming 2.0, Step 2.01. Activity Performer: SAF/FMB Description: Inflation/escalation factors are incorporated to the base SAF/FMB and updated to the current programmatic accounting cycle	eline by
Update Inflation/Escalation Factors Activity Performer: SAF/FMB Description: Inflation/escalation factors are incorporated to the base SAF/FMB and updated to the current programmatic accounting cycle	
Inflation/Escalation Factors Description: Inflation/escalation factors are incorporated to the base SAF/FMB and updated to the current programmatic accounting cycle	
Factors SAF/FMB and updated to the current programmatic accounting cycle	
SAF/FMB and updated to the current programmatic accounting cycle).
Rusiness Rule(s): N/A	
Dusiness Hare(s). 14/11	
Input(s): Inflation/Escalation Factors (OSD)	
Output(s): Inflation/Escalation Factors: Updated, Send Notification:	
Request Corrections and Clean-Up Actions	
Proceed to Conduct Round Zero 2.02.03 Sub-process, Step 2.02.03.	01.
Roles and Responsibilities	
Responsible: SAF/FMB	
Accountable: N/A	
Supportive: AF/A1M	
Consulted: N/A	
Informed: N/A	
2.02.02 Entry from Programming 2.0, Step 2.01.	
Select and Copy Activity Performer: SAF/FMB	
Previous Year Description: SAF/FMB is responsible for obtaining the previous cyc	le's
budget data for integration with current cycle inflation/escalation fact	
generate the AF ABIDES Data.	
Business Rule(s): N/A	
Input(s): PPI, PGM, AF ABIDES Data: Previous Year PB	
Output(s): AF ABIDES Data: Previous Year PB Copy, Send Notific	ation:
Request Corrections and Clean-Up Actions	
Proceed to Conduct Round Zero 2.02.03 Sub-process, Step 2.02.03.	<i>01</i> .
Roles and Responsibilities	
Responsible: SAF/FMB	
Accountable: N/A	
Supportive: N/A	
Consulted: N/A	
Informed: N/A	1

2.02.02	D '4' T1' 1 41' 4 1'C' 4' C4 AE
2.02.03 Conduct Round Zero	Description: This sub-process outlines the modification process of the AF
(Sub-process)	ABIDES Data in order to provide an updated and zeroed baseline that
(Sub-process)	incorporates variables of change to the current programmatic accounting
	cycle. SAF/FMB is responsible for completing this activity sub-process and
	generating the AF ABIDES Data: Corrected Previous Year PB.
2.02.03.01	Entry from Extend Baseline 2.02 Sub-process, Steps 2.02.01 and 2.02.02.
Create Options to	Activity Performer: Appropriation Managers and Programmers
Correct Data in Previous Year PB	Description: This sub-process is triggered when the Appropriation
Previous Year PD	Managers and Programmers receive a notification from the analysts to
	identify clean-up actions to the AF ABIDES Data: Previous Year PB copy.
	SAF/FMC reviews and validates Exercise Options alignment to ABIDES
	and, as required, submits error information back for adjudication to
	Appropriation Managers and Programmers.
	Business Rule(s): N/A
	Large 4(a) A F A DIDEC Data a Danciona Vana DD Canas Laffation /Facalation
	Input(s): AF ABIDES Data: Previous Year PB Copy, Inflation/Escalation
	Factors: Updated, Exercise Options: Reviewed PB Corrections
	Output(s): Exercise Options: PB Corrections, Send Notification: Provide
	Manpower Changes
	Roles and Responsibilities
	Responsible: Appropriation Managers and Programmers
	Accountable: N/A
	Supportive: AF/A1M
	Consulted: SAF/FMC
	Informed: N/A
2.02.03.02	Activity Performer: AF/A8P and SAF/FMB
Verify Options	Description: AF/A8P and SAF/FMB must assess the PB rebalancing
Against Business	options against operating business rules and review PB corrections to
Rules	generate Exercise Options.
	Business Rule(s): N/A
	Input(s): Exercise Options: PB Corrections
	Output(s): Exercise Options: Reviewed PB Corrections
	Exclusive Gateway: If 'Business Rule Violation,' proceed to Step
	2.02.03.01. If 'No Business Rule Violation,' proceed to Step 2.02.03.03.
	Roles and Responsibilities
	Responsible: AF/A8P and SAF/FMB
	Accountable: N/A
	ACCOUNTABLE, IVA

Supportive: N/A Consulted: AF/A1M Informed: N/A 2.02.03.03 **Activity Performer:** AF/A8P and SAF/FMB **Apply PB Correction Description:** AF/A8P and SAF/FMB are responsible for integrating the **Options** identified PB correction options from the previous cycle PB and incorporating changes into the AF ABIDES Data. AF/A8P and SAF/FMB are responsible for notifying Budget owners of corrections to the PB. **Business Rule(s):** N/A **Input(s):** Exercise Options: Reviewed PB Corrections Output(s): AF ABIDES Data: Corrected Previous Year PB, Send Notification: Inform Budget Owners of Changes Proceed to Extend Baseline 2.02 Sub-process, Step 2.02.04. **Roles and Responsibilities Responsible:** AF/A8P and SAF/FMB **Accountable:** N/A **Supportive:** AF/A1M Consulted: N/A **Informed:** N/A 2.02.04 Entry from Conduct Round Zero 2.02.03 Sub-process, Step 2.02.03.03. Create New Year and **Activity Performer:** SAF/FMB Remove Oldest Year **Description:** SAF/FMB is responsible for adjusting the FYDP, replacing from FYDP the previous PB cycle, and extending the FYDP through to future cycles in order to extend the AF ABIDES Data an additional year. **Business Rule(s):** N/A Input(s): AF ABIDES Data: Corrected Previous Year PB Output(s): AF ABIDES Data: Updated Years Proceed to Select and Apply Inflation/Escalation Factors 2.02.05 Subprocess. **Roles and Responsibilities Responsible:** SAF/FMB Accountable: N/A Supportive: N/A

	Consulted: AF/A1M
	Informed: N/A
2.02.05 Select and Apply Inflation/Escalation Factors (Sub-process)	Description: This Programming sub-process identifies and applies the updated inflation/escalation factors to the new year of the FYDP, created by the AF ABIDES Data baseline. SAF/FMB is responsible for implementing and executing business rules to the updated AF ABIDES Data baseline.
(Sub-process) 2.02.05.01 Provide Baseline Extension Guidance	Entry from Extend Baseline 2.02 Sub-process, Step 2.02.04 and Step 2.02.07. Activity Performer: AF/A8P and SAF/FMB Description: AF/A8P and SAF/FMB are responsible for creating the Baseline Extension guidance to adjust the updated inflation/escalation factors for the current programmatic accounting cycle. Note: The 'AF ABIDES Data: Quality Checked' information asset is only an input to this activity step if the ABIDES Data fails the quality check performed in Step 2.02.07. Business Rule(s): N/A Input(s): AF ABIDES Data: Quality Checked, Inflation/Escalation Factors: Updated (OSD) Output(s): Baseline Extension: Business Rules Instructions
	Roles and Responsibilities Responsible: AF/A8P and SAF/FMB Accountable: N/A Supportive: AF/A1M Consulted: N/A Informed: N/A
2.02.05.02 Verify Options Against Business Rules	Activity Performer: AF/A8P and SAF/FMB Description: AF/A8P and SAF/FMB are responsible for reviewing and adjusting options that have been examined against existing business rules to identify opportunities for rebalancing the PB and generating new Exercise Options for the newest year of the FYDP. Business Rule(s): N/A Input(s): Baseline Extension: Business Rules Instructions Output(s): Exercise Options: Reviewed PB Corrections Roles and Responsibilities Responsible: AF/A8P and SAF/FMB
	Accountable: N/A

	Supportive: AF/A1M
	Consulted: N/A
	Informed: N/A
2.02.05.03	
Translate Instructions	Activity Performer: Appropriation Managers and Programmers
into Business Rules	Description: Appropriation Managers and Programmers are responsible for
into Dusiness Itales	incorporating business rules and PB corrections into the new year FYDP for
	the current cycle's Baseline Extension.
	Business Rule(s): N/A
	Input(s): Exercise Options: Reviewed PB Corrections
	Output(s): Baseline Extension: Updated Business Rules
	Output(s). Duseline Extension. Opuned Business Rules
	Roles and Responsibilities
	Responsible: Appropriation Managers and Programmers
	Accountable: N/A
	Supportive: AF/A1M
	Consulted: N/A
	Informed: N/A
2.02.05.04	Activity Performer: Appropriation Managers and Programmers
Execute Business	Description: The Appropriation Managers and Programmers are
Rules	responsible for applying the updated inflation/escalation factors to the AF
	ABIDES Data: Updated Years. The Appropriation Managers are
	responsible for completing this activity step and generating new year data
	for the Exercise Options.
	Business Rule(s): N/A
	Input(s): AF ABIDES Data: Updated Years, Baseline Extension: Updated
	Business Rules
	Output(s): Exercise Options: New Year Data
	Roles and Responsibilities
	Responsible: Appropriation Managers and Programmers
	Accountable: N/A
	Supportive: AF/A1M
	Consulted: N/A
	Informed: N/A
2.02.05.05	Activity Performer: Appropriation Managers and Programmers
Apply	Description: The Appropriation Managers are responsible for applying the
Inflation/Escalation	updated inflation/escalation factors in the business rule framework to the
Options	1

	AF ABIDES Data.
	Business Rule(s): N/A
	Innut(s). Evening Outions, New York Date
	Input(s): Exercise Options: New Year Data
	Output(s): AF ABIDES Data: Inflated/Escalated
	Proceed to Extend Baseline 2.02 Sub-process, Step 2.02.06.
	Roles and Responsibilities
	Responsible: Appropriation Managers and Programmers
	Accountable: N/A
	Supportive: AF/A1M
	Consulted: N/A
	Informed: N/A
2.02.06	Entry from Select and Apply Inflation/Escalation Factors 2.02.05 Sub-
Apply Programmatic	process, Step 2.02.05.05.
ADM Options	Activity Performer: SAF/FMB
	Description: SAF/FMB integrates the Programmatic Acquisition Decision
	Memorandum (ADM) Options and the new FYDP adjustments in order to
	apply the Programmatic ADMs in the AF ABIDES Data.
	Business Rule(s): N/A
	Input(s): Exercise Options: Programmatic ADMs, AF ABIDES Data:
	Inflated/Escalated
	Output(s): AF ABIDES Data: Programmatic ADMs
	Roles and Responsibilities
	Responsible: SAF/FMB
	Accountable: N/A
	Supportive: AF/A1M
	Consulted: N/A
	Informed: N/A
2.02.07	Activity Performer: SAF/FMB
Perform Quality	Description: SAF/FMB conducts a comprehensive review of the updated
Check for Blue and	AF ABIDES Data to ensure qualitative standardization, accurate ADM
Non-Blue	Options, and current inflationary/escalation factors for both Blue and Non-
	Blue ADMs. SAF/FMB is responsible for completing this activity step and
	generating the final quality check for the AF ABIDES Data.
	Business Rule(s): N/A
	Dusiness Nuic(s). 1VA

Input(s): AF ABIDES Data: Programmatic ADMs Output(s): AF ABIDES Data: Quality Checked **Exclusive Gateway:** If 'Fail Quality Check,' proceed to Select and Apply Inflation/Escalation Factors 2.02.05 Sub-process, Step 2.02.05.01. If 'Pass Quality Check,' proceed to Step 2.02.08. **Roles and Responsibilities Responsible:** SAF/FMB Accountable: N/A **Supportive:** AF/A1M Consulted: N/A Informed: N/A **Activity Performer: SAF/FMB** 2.02.08 **Publish Baseline** Description: SAF/FMB Validates and circulates the current cycle Extended Extension Baseline. SAF/FMB is responsible for completing this activity step and generating the POM: Baseline Extension. **Business Rule(s):** N/A **Input(s):** AF ABIDES Data: Quality Checked Output(s): POM: Baseline Extension Proceed to Programming Phase 2.0 Process, Step 2.03. **Roles and Responsibilities Responsible:** SAF/FMB Accountable: N/A Supportive: N/A Consulted: N/A **Informed:** N/A 2.03 **Activity Performer:** AF/A8P **Programmatically Description:** AF/A8P, CFLs, and AF Functionals utilize Resource Cost the RAP Allocation Program Information Decision System (RAPIDS) to document cost adjustments and the alignment of the current cycle POM baseline extension to the RAP. This alignment generates a cost adjusted POM that is released in order to adjust for acquisition profiles. SAF/FMC coordinates with Panels to create the latest cost position to support AF/A8P in programmatically costing the RAP. **Business Rule(s):** AF/A8P must incorporate the approved Planning Choice changes submitted via RAPIDs options into the adjusted baseline. The ICEs, SCPs, NACAs, and POEs are respectively hierarchical in authority as data sources and must be utilized in this sequence as applicable.

Input(s): RAP: Final, POM: Baseline Extension, ICEs/SCPs/NACAs: RAP

Costing (Current Cycle), POEs: RAP Costing (Current Cycle)

Output(s): POM: Cost Adjusted

Roles and Responsibilities

Responsible: AF/A8P

Accountable: AF/A5/8, SAF/FM

Supportive: AFCS, CFLs and AF Functionals, SAF/FMC

Consulted: AF/A8XP, AF/A1M

Informed: N/A

2.04 Publish Integrated

POM Baseline

Activity Performer: AF/A8P

Description: After programmatically costing the RAP and applying adjustments for acquisition profiles, the POM's integrated baseline is published for inputs from CFLs and AF Functionals' ZBTs, ZBRs and D/I/Os. AF/A8P is responsible for completing this activity step and

generating the POM: Integrated Baseline.

Business Rule(s): AF/A8P must publish a POM: Integrated Baseline to

incorporate key stakeholder ZBTs and ZBRs.

Input(s): POM: Cost Adjusted

Output(s): POM: Integrated Baseline

Roles and Responsibilities

Responsible: AF/A8P

Accountable: AF/A5/8, SAF/FM

Supportive: N/A **Consulted:** SAF/FMC

Informed: N/A

2.05

Provide ZBTs, ZBRs, and D/I/Os

Activity Performer: CFLs and AF Functionals

Description: AF/A8P leverages the integrated baseline as a foundation to incorporate changes to ZBTs for the current FYDP. CFLs and AF

Functionals provide feedback by generating ZBT, ZBR, and D/I/O files in

the RAPIDS database. **Business Rule(s):** N/A

Input(s): POM: Integrated Baseline, SAF/AG Audit Results: PMB/PMC,

Manpower Changes by Program: Updated

Output(s): RAPIDS File: ZBTs, RAPIDS File: ZBRs, RAPIDS File:

	D/I/Os, Send Notification: Solicit Input Manpower Changes for ZBTs,
	ZBRs, and D/I/Os
	Exclusive Gateway: If 'ZBTs, ZBRs, and D/I/Os,' proceed to Step 2.06. If
	'D/I/Os and ZBRs,' proceed to Timer Event , 'Await AF/A8P Adjudication,'
	and Step 2.07.
	Roles and Responsibilities
	Responsible: CFLs and AF Functionals
	Accountable: CFLs and AF Functionals
	Supportive: AFCS, AF/A1M
	Consulted: SAF/FMB, AF/A8P, Appropriation Managers and
	Programmers
	Informed: AF/A8XP, SAF/AG
2.06	Activity Performer: AF/A8P
Adjudicate/Validate	Description: AF/A8P receive the RAPIDS files from the CFLs that include
ZBT Inputs	ZBTs, ZBRs, and D/I/Os. The RAPIDS files provided are then validated
	and adjudicated to codify inconsistencies and gaps. AF/A8P are responsible
	for completing this activity step and generating the ZBTs, D/I/Os: ZBT
	Anomaly, and ZBRs with support from SAF/FMB and Appropriation
	Managers.
	Business Rule(s): N/A
	Business Rule(s). 17/11
	Input(s): RAPIDS File: ZBTs, RAPIDS File: ZBRs, RAPIDS File: D/I/Os
	Output(s): ZBTs, D/I/Os: ZBT Anomaly, ZBRs
	Inclusive Gateway: If 'Not Valid,' proceed to Step 2.07. If 'Valid,' proceed
	to Exclusive Gateway: If 'ZBTs,' proceed to Step 2.08. If 'ZBRs,' proceed
	to Step 2.09.
	10 Step 2.09.
	Roles and Responsibilities
	Responsible: AF/A8P
	Accountable: AF/A8P
	Supportive: SAF/FMB, Appropriation Managers and Programmers,
	AF/A1M
	Consulted: AFCS, SAF/FMB
	Informed: SAF/FMB, CFLs and AF Functionals
2.07	Activity Performer: CFLs and AF Functionals
Provide Additional	Description: If the ZBT inputs are 'Not Valid,' then AF/A8P seeks to
D/I/Os, as Required	clarify ZBT anomalies that were investigated and sent back to the CFLs and
•	AF Functional-level to provide additional D/I/Os, as required. CFLs and AF
	1
	Functionals are responsible for completing this activity step and generating

	the DADIDS File: D/I/Og with granger from AE/AIM
	the RAPIDS File: D/I/Os with support from AF/A1M.
	Business Rule(s): N/A
	Input(s): D/I/Os: ZBT Anomaly, RAPIDS File: ZBRs, RAPIDS File: D/I/Os
	Output(s): RAPIDS File: D/I/Os
	Output(s). RATIDS THE. D/I/OS
	Roles and Responsibilities
	Responsible: CFLs and AF Functionals
	Accountable: AFCS
	Supportive: AF/A8P, AF/A1M
	Consulted: SAF/FMB, Appropriation Managers and Programmers
	Informed: AF/A8XP
2.08	Activity Performer: SAF/FMB and AF/A8P
Incorporate ZBTs	Description: Upon adjudication, SAF/FMB and AF/A8P incorporate valid
	ZBTs into the current cycle POM and update RAPIDS files.
	Business Rule(s): N/A
	Input(s): ZBTs, D/I/Os, Manpower Information Brief: Delivered
	Output(s): POM: Incorporated ZBTs
	Roles and Responsibilities
	Responsible: SAF/FMB, AF/A8P
	Accountable: N/A
	Supportive: AF/A1M
	Consulted: N/A
	Informed: CFLs and AF Functionals
2.09	Activity Performer: AFCS (AF Group)
Validate/Integrate	Description: The AF Group receives the RAPIDS File: D/I/Os in order to
D/I/Os (AF Group)	review, validate, and integrate any additional changes to the POM. The AF
	Group is responsible for validating and approving the recommended D/I/Os
	with support from the CFLs, AF Functionals, and AF/A1M.
	Business Rule(s): The AF Group must review, validate, and integrate
	changes to the POM.
	Input(s): RAPIDS File: D/I/Os, POM: Incorporated ZBTs, ZBRs, ZBTs,
	Receive
	Output(s): D/I/Os: Recommended/Prioritized (AF Group), Send
	Notification: MPES Updates

	Roles and Responsibilities
	Responsible: AFCS (AF Group)
	Accountable: AFCS (AF Group)
	Supportive: AF/A1M
	Consulted: CFLs and AF Functionals
2.10	Informed: N/A
2.10 Validate/Integrate	Activity Performer: AFCS (AF Board)
D/I/Os (AF Board)	Description: Receives decisions from the AF Group and integrates
Dillos (III Dould)	reprioritization of POM inputs. The AF Board is responsible for validating
	and approving the recommended D/I/Os with support from the CFLs, AF
	Functionals, and A1M.
	Business Rule(s): The AF Board must review, validate, and integrate
	changes to the POM.
	Input(s): D/I/Os: Recommended/Prioritized (AF Group)
	Output(s): D/I/Os: Recommended/Prioritized (AF Board), Send
	Notification: MPES Updates
	Troumeation. Wit Els Opulies
	Roles and Responsibilities
	Responsible: AFCS (AF Board)
	Accountable: AFCS (AF Board)
	Supportive: AF/A1M
	Consulted: CFLs and AF Functionals
	Informed: N/A
2.11	Activity Performer: AFCS (AF Council)
Validate/Integrate	Description: The AF Council receives decisions from the AF Board and
D/I/Os (AF Council)	integrates reprioritization of POM inputs. The AF Council is responsible for
	validating and approving the recommended D/I/Os with support from the
	CFLs, AF Functionals, and AF/A1M.
	Business Rule(s): The AF Council review, validate, and integrate changes
	to the POM.
	Input(s): D/I/Os: Recommended/Prioritized (AF Board)
	Output(s): D/I/Os: Recommended/Prioritized (AF Council), Send
	Notification: MPES Updates
	Poles and Personsibilities
	Roles and Responsibilities Responsible: AECS (AE Council)
	Responsible: AFCS (AF Council)
	Accountable: AFCS (AF Council)
	Supportive: AF/A1M

	Consulted: CFLs and AF Functionals
	Informed: N/A
2.12	Activity Performer: AF/A8P
Create POM COAs	Description: The POM COA development and selection process is initiated
	once AF/A8P receives prioritized recommendations for D/I/Os that were identified by the AFCS. AF/A8P is responsible for generating COAs and adjusting them as needed by guidance given from the SecAF and CSAF. SAF/FMC collaborates with AF/A8P to review POM COAs for costing impacts to update cost risk analyses. Business Rule(s): AF/A8P must incorporate prioritized D/I/O information
	into draft POM COAs.
	Input(s): D/I/Os: Recommended/Prioritized (AF Council), POM: COA Approval Decision (SecAF and CSAF), POM: COA Approval Decision (AF Council) Output(s): Manpower Impacts, POM: COAs, Send Notification: Request Feedback on POM COAs, Cost Impacts (SAF/FMC)
	Roles and Responsibilities Responsible: AF/A8P
	Accountable: AF/A5/8, SAF/FM
	Supportive: SAF/FMB, AFCS, AF/A1M, AF/A9
	Consulted: N/A
	Informed: SAF/FMC
2.13	Activity Performer: CFLs and AF Functionals
Provide Feedback on POM COAs	Description: The CFLs and AF Functionals review the POM: COAs to provide feedback that determines any objections or potential issues with the identified COAs. CFLs and AF Functionals are responsible for completing this activity step and generating COA Appeals for the POM with support from SAF/FMB and AF/A1M providing Manpower Impacts. Business Rule(s): N/A
	Input(s): Manpower Impacts: COAs, POM: COAs
	Output(s): POM: COA Appeals, Send Notification: MPES Updates
	Roles and Responsibilities Responsible: CFLs and AF Functionals Accountable: N/A
	Supportive: SAF/FMB, AFCS, AF/A1M, AF/A9

	Consulted: N/A
	Informed: AF/A8P
2.14	Activity Performer: AF/A8P
Incorporate POM COA Appeals	Description: AF/A8P receives POM COA appeals from the CFLs and AF Functionals and incorporates into the POM. The POM COA result is determined by the AFCS for approval of any additional recommendations/modifications. AF/A8P is responsible for completing this activity step and incorporating the POM COA appeals into the POM with support from SAF/FMB, CFLs, AF Functionals, and AF/A1M. Business Rule(s): N/A
	Input(s): POM: COA Appeals, POM: Incorporated ZBTs, Enterprise Manpower Impacts Rationale Output(s): POM: Incorporated COA Appeals, Send Notification: MPES Updates
	Responsible: AF/A8P Accountable: AF/A5/8, SAF/FM Supportive: SAF/FMB, AFCS, AF/A1M Consulted: AF/A8XP, CFLs and AF Functionals Informed: N/A
2.15 Determine POM COA Approval (AF Council)	Activity Performer: AFCS (AF Council) Description: The AF Council receives the POM, incorporating the COA appeals from AF/A8P and decides whether or not the incorporated POM appeals are justified. SAF/FMC presents the programmatic cost risk brief to the AFCS Council to support them in their decision for POM COA approval. Business Rule(s): N/A
	Input(s): POM: Incorporated COA Appeals Output(s): POM: COA Approval Decision (AF Council), Send Notification: Inform SAF/IEIB of POM: COA Approval Decision (AF Council) Exclusive Gateway: If 'Approve,' proceed to Step 2.16. If 'Disapprove,' proceed to Step 2.12.
	Roles and Responsibilities Responsible: AFCS (AF Council) Accountable: AFCS (AF Council)

	C 4' AF/A5/Q CAF/FM CAF/FMD AF/A1M CAF/FMC
	Supportive: AF/A5/8, SAF/FM, SAF/FMB, AF/A1M, SAF/FMC
	Consulted: AF/A8XP, AF/A8P
	Informed: N/A
2.16	Activity Performer: SecAF and CSAF
Determine POM COA	Description: If the POM: COA is approved by the AFCS (AF Council), the
Approval (SecAF and CSAF)	SecAF and CSAF then determine whether to approve the POM: COA
CS/H)	Approval. If the POM: COA is approved, the POM: COA will return to
	AF/A8P. SecAF and CSAF are responsible for approving this activity step
	and providing feedback to AF/A8XP, SAF/FMB, and CFLs based on their
	decision to approve or disapprove.
	Business Rule(s): N/A
	Input(s): POM: COA Approval Decision (AF Council)
	Output(s): POM: COA Approval Decision (SecAF and CSAF)
	Exclusive Gateway: If 'Disapprove,' proceed to Step 2.12. If 'Approve,'
	proceed to Parallel Gateway: Proceed to Step 2.17 and Step 2.18.
	Roles and Responsibilities
	Responsible: SecAF and CSAF
	Accountable: SecAF, USecAF, CSAF, VCSAF
	Supportive: N/A
	Consulted: AF/A8XP
	Informed: SAF/FMB, CFLs and AF Functionals
2.17	Activity Performer: AF/A8P
Prepare POM Brief	Description: After receiving the approval from the SecAF and CSAF,
and Memo for OSD	AF/A8P prepares a POM Brief and Memo for OSD.
	Business Rule(s): N/A
	Input(s): POM: COA Approval Decision (SecAF and CSAF), Manpower
	Impacts with Rationale
	Output(s): POM: Brief, Transmittal Memo
	Proceed to Program Defense 2.24, Step 2.24.01.
	Roles and Responsibilities
	Responsible: AF/A8P
	Accountable: SecAF, USecAF, CSAF, VCSAF
	Supportive: SAF/FMB, AFCS, AF/A8XP, CFLs and AF Functionals,
	AF/A1M
	Consulted: SAF/FMB
	Informed: N/A

2.18 Perform Minor Adjustments to POM Options to Balance by Year

Activity Performer: AF/A8P

Description: AF/A8P balances the current cycle POM: COA after receiving the POM: COA Approval Decision from the SecAF and CSAF, by implementing minor adjustments. AF/A8P is responsible for completing this activity step and generating the POM: Updated to Balance by Year with support from the CFLs, AF Functionals, AF/A1M, AF/A4, and SAF/AQ to validate minor adjustments. SAF/FMC supports AF/A8P to conduct an assessment of POM options to determine the final cost risk to update the programmatic costing records for the next SPPBE cycle.

Business Rule(s): The ICEs, SCPs, NACAs, and POEs are respectively hierarchical in authority as data sources and must be utilized in this sequence as applicable.

Input(s): POM: COA Approval Decision (SecAF and CSAF), POM: Validated, ICEs/SCPs/NACAs: POM Balanced(Current Cycle), POEs:

POM Balanced (Current Cycle)

Output(s): POM: Updated to Balance by Year

Roles and Responsibilities

Responsible: AF/A8P

Accountable: SecAF, USecAF, CSAF, VCSAF

Supportive: AFCS, AF/A1M, SAF/AQ, AF/A4, SAF/FMB, SAF/FMC

Consulted: AF/A8XP, CFLs and AF Functionals

Informed: N/A

2.19

Create POM File for ABIDES

Activity Performer: AF/A8P

Description: AF/A8P creates the adjusted POM file in preparation to upload into ABIDES. The POM file is sent to SAF/FMB to process and validate the final POM balance. AF/A8P is responsible for completing this activity step and generating the POM: File for ABIDES with CFLs, AF

Functionals, AF/A1M, and SAF/FMB.

Business Rule(s): N/A

Input(s): POM: Updated to Balance by Year

Output(s): POM: File for ABIDES

Roles and Responsibilities

Responsible: AF/A8P **Accountable:** AF/A8P

Supportive: AFCS, SAF/FMB, AF/A1M **Consulted:** CFLs and AF Functionals

Informed: N/A

2,20	Activity Performer: SAF/FMB
Process POM Options	Description: SAF/FMB receives the database file for the POM: COA and
	proceeds to process options for ABIDES. SAF/FMB is responsible for
	completing this activity step and generating the POM: Processed Options.
	Business Rule(s): N/A
	2 43.11065 21410(6)/ 2 6.22
	Input(s): POM: File for ABIDES
	Output(s): POM: Processed Options
	Roles and Responsibilities
	Responsible: SAF/FMB
	Accountable: AF/A8P
	Supportive: N/A
	Consulted: N/A
	Informed: N/A
2.21	Activity Performer: AF/A8P and SAF/FMB
Validate Balanced	Description: AF/A8P and SAF/FMB receive the POM with processed
POM Submission	options and validate the ABIDES File for final submission. This activity
	includes the upload of lower level detail such as Military Construction
	(MILCON) Project Detail.
	Business Rule(s): N/A
	Input(s): POM: Processed Options
	Output(s): POM: Validated
	Exclusive Gateway: If 'Minor Adjustments Needed,' proceed to Step 2.18.
	If 'Validated,' proceed to Parallel Gateway: Proceed to Step 2.22 and Step
	2.23.
	Roles and Responsibilities
	Responsible: AF/A8P, SAF/FMB
	Accountable: AF/A8P
	Supportive: AFCS, Appropriation Managers and Programmers, AF/A1M
	Consulted: N/A
	Informed: SecAF, USecAF, CSAF, VCSAF, CFLs and AF Functionals
2.22	Activity Performer: SAF/FMB
Upload Final	Description: SAF/FMB is responsible for uploading the validated POM
Validated POM Submission into	into the Program Resources Collection Process (PRCP)/Standard Data
PRCP/SDCS	Collection System (SDCS) system in order to create a final balanced POM
	submission. SAF/FMC collaborates with SAF/FMB in evaluating ABIDES
	data to create the latest budget profiles for the programmatic costing records

	for the next SPPBE cycle.
	Business Rule(s): N/A
	Input(s): POM: Validated
	Output(s): POM: Uploaded, Send Notification: Inform OSD Comptroller,
	SAF/IEIB and AF/A1M of POM Submission
	Roles and Responsibilities
	Responsible: SAF/FMB
	Accountable: SAF/FMB
	Supportive: AF/A8P, Appropriation Managers and Programmers, AF/A1M
	Consulted: N/A
	Informed: AF/A8XP, SAF/FMC
2.23	Activity Performer: SAF/FMB
Share J-Book Data	Description: SAF/FMB with Appropriation Managers and Programmers
	incorporates the uploaded POM and shares the J-Book data.
	Business Rule(s): N/A
	Y () POM II I I I
	Input(s): POM: Uploaded
	Output(s): J-Book: EAS Data, J-Book: IDECS Data, OSD Select and
	Native Programming (SNaP) Report
	Roles and Responsibilities
	Responsible: SAF/FMB
	Accountable: SAF/FMB
	Supportive: AF/A8P, AF/A1M, Appropriation Managers and Programmers
	Consulted: AFCS
	Informed: AF/A8XP
2.24	Description: This sub-process provides additional detail where OSD,
Program Defense	OMB, and Congressional responses to the AF budget and programmatic
(Sub-process)	changes are analyzed. The Program Defense process includes the AF's
	assessment and response to OSD Programmatic Issue Papers and the
	Program Decision Memorandum. AF/A8P is responsible for completing
	this sub-process and responding to the PDM.

2.24.01	Activity Performer: AF/A5/8
Brief POM	Description: The SAF/FM is briefed on the validated POM submission.
	AF/A8P creates briefing documents for the AF/A5/8 to brief the Secretary
	of Defense (SECDEF) Deputy's Management Action Group (DMAG).
	Business Rule(s): Must submit into Expresso Database.
	Business Rule(s). Wast submit into Expresso Batabase.
	Input(s): POM: Brief, Transmittal Memo, POM: Uploaded, OSD CAPE:
	Program Review Guidance, Manpower Programmatics: Updated
	Output(s): POM: Briefed
	Roles and Responsibilities
	Responsible: AF/A5/8
	Accountable: SecAF, USecAF, CSAF, VCSAF
	Supportive: SAF/FMB, AF/A8P, AF/A9, AF/A1M
	Consulted: AF/A5/8, SAF/FMB
	Informed: AFCS, AF/A8XP, AF Issue Team Leads, CFLs and AF
	Functionals
2.24.02	Activity Performer: AF/A8P
Submit POM Brief	Description: AF/A8P creates a POM brief and Transmittal Memo for OSD
and Transmittal	review, approval, and issue identification. AF/A8P is responsible for
Memo for OSD	completing this activity step and generating the POM: Brief and Transmittal
	Memo with support from SAF/FMB.
	Business Rule(s): N/A
	Input(s): POM: Briefed
	Output(s): POM: Brief OSD, Transmittal Memo
	Output(s): FOW. Brief OSD, Transmittal Wello
	Roles and Responsibilities
	Responsible: AF/A8P
	Accountable: SecAF, USecAF, CSAF, VCSAF
	Supportive: SAF/FMB
	Consulted: AF/A5/8, SAF/FM, AF/A8XP, AF/A1M, SAF/FMB
	Informed: N/A
2.24.03	Activity Performer: OSD
Develop/Incorporate	Description: OSD consolidates issues from CCMDs, Secretaries of
POM Issues	Military Departments, Under Secretaries of Defense, United States Special
	Operations Command, the DoD Inspector General, and the Director, OT&E
	in order to identify and highlight main objectives to incorporate into the
	Issue Papers.
	Business Rule(s): N/A

Input(s): POM: OSD Brief, Transmittal Memo

Output(s): POM: Issues

Parallel Gateway: Proceed to Step 2.24.04 and Step 2.24.05.

Roles and Responsibilities

Responsible: OSD Accountable: N/A Supportive: N/A Consulted: N/A Informed: N/A

2.24.04

Establish Issues Team

Activity Performer: OSD

Description: OSD notifies services of regional or functionally-focused "Issue Team" to address all issues raised. OSD is responsible for standing up OSD issue teams and the AF will stand up AF issue teams to work with them.

Business Rule(s): N/A

Input(s): POM: Issues

Output(s): Issue Teams: Created, Send Notification: Inform Services of

Issue Teams

Roles and Responsibilities

Responsible: OSD Accountable: N/A Supportive: N/A Consulted: N/A Informed: N/A

2.24.05

Develop and Publish Issue Papers

Activity Performer: OSD

Description: OSD develops and publishes Issue Papers that identify objections or lack of a line item in the POM.

Business Rule(s): When OSD publishes Issue Papers this triggers AF/A8P to start the Offsets process 2.25. Issue Papers are not key inputs into the Offsets process, however, this enables AF/A8P adequate resources and time to initiate and complete the Offsets process.

Input(s): POM: Issues

Output(s): Issue Papers: Published

	Roles and Responsibilities
	Responsible: OSD
	Accountable: N/A
	Supportive: AF/A1M
	Consulted: N/A
	Informed: N/A
2.24.06	Activity Performer: AF/A8P
Perform Initial Issue	Description: AF/A8P receives the Issue Papers from OSD to further
Paper Assessment	analyze and disseminate key issues identified in the POM. AF/A8P is
	responsible for completing this activity step and generating the draft Total
	Bill, as well as the Issue Tracker Drafts with support provided by the
	AF/A8XP and AF/A1M.
	Business Rule(s): N/A
	Dusiness Ruic(s). IVA
	Input(s): Issue Papers: Published
	Output(s): Total Bill: Draft, Issue Tracker: Draft
	Parallel Gateway: Proceed to Step 2.24.07 and Step 2.24.08.
	Roles and Responsibilities
	Responsible: AF/A8P
	Accountable: N/A
	Supportive: AF/A8XP, AF/A1M
	Consulted: SAF/FMB, Appropriation Managers and Programmers
	Informed: SAF/FMB, CFLs and AF Functionals
2.24.07	Activity Performer: AF/A8P
Identify Issue Team	Description: AF/A8P identifies an AF Issue Team Leads that will be
Lead(s)	responsible to identify issues in the POM. However, Issue Teams are
	created by the OSD.
	Business Rule(s): N/A
	Input(s): Total Bill: Draft, Issue Tracker: Draft, Issue Teams: Created
	Output(s): Issue Team Lead: Identified
	-
	Roles and Responsibilities
	Responsible: AF/A8P
	Accountable: AF/A5/8
	Supportive: AF Issue Team Leads
	Consulted: N/A
	Informed: SAF/FMB, AFCS, Appropriation Managers and Programmers

2.24.08 Identify Lead for Issue Papers

Activity Performer: AF/A8P

Description: AF/A8P identifies a Lead specifically to take on responsibility for the Issue Papers and to follow-up on specific issues identified in processes before. AF/A8P is responsible for completing this activity step and identifying Issue Paper Leads with support from the CFLs and AF

Functionals.

Business Rule(s): N/A

Input(s): Total Bill: Draft, Issue Tracker: Draft

Output(s): Issue Paper Lead: Identified

Roles and Responsibilities

Responsible: AF/A8P **Accountable:** N/A

Supportive: CFLs and AF Functionals, AF/A9

Consulted: AF/A1M

Informed: AF Issue Team Leads, SAF/FMB, Appropriation Managers and

Programmers

2.24.09

Analyze Issue

Activity Performer: AF Issue Team Leads

Description: AF Issue Team Leads evaluate issues and coordinate comments for AF position in the form of an executive summary to inform AF/A5/8 of Issues identified by AF/A8P. AF Issue Team Leads are responsible for completing this activity step and generating the Executive Summary and RAPIDS file for the Issue Paper with AF/A8P, SAF/FMB,

CFLs and AF Functionals, AF/A8XP, AF/A1M, and CFLs.

Business Rule(s): N/A

Input(s): Total Bill: Draft, Issue Tracker: Draft, Issue Team Lead:Identified, Issue Paper Lead: Identified, Manpower Impacts: FeedbackOutput(s): Executive Summary: Issue Paper, RAPIDS File: Issue Paper

Parallel Gateway: Proceed to Step 2.24.10 and Step 2.24.12.

Roles and Responsibilities

Responsible: AF Issue Team Leads

Accountable: N/A

Supportive: AF/A8P, SAF/FMB, AF/A8XP, CFLs and AF Functionals,

AF/A9, AF/A1M

Consulted: SAF/FMB, Appropriation Managers and Programmers,

SAF/FMC

Informed: N/A

2.24.10	Activity Performer: AF/A8P
Screen/Edit Issue Paper Files	Description: The executive summary is sent to AF/A5/8 to be made aware of the entire process with additional Issue Papers. AF/A8P is responsible for completing this activity step and generating the updated RAPIDS File, Executive Summary, Total Bill, and an Issue Tracker. Business Rule(s): N/A
	Input(s): Total Bill: Draft, Issue Tracker: Draft, Executive Summary: Issue Paper, RAPIDS File: Issue Paper Output(s): Executive Summary: Updated, RAPIDS File: Updated, Total Bill: Updated, Issue Tracker: Updated
	Roles and Responsibilities Responsible: AF/A8P Accountable: AF/A8P Supportive: N/A Consulted: N/A
	Informed: N/A
2.24.11 Review Executive Summary	Activity Performer: AF/A5/8 and Top 4 (SecAF, USecAF, CSAF, VCSAF) Description: AF/A5/8, VCSAF, CSAF, USecAF, and SecAF receive, analyze, and adjust the Executive Summary. Business Rule(s): N/A
	Input(s): RAPIDS File: Updated, Executive Summary: Updated, Total Bill: Updated, Issue Tracker: Updated Output(s): Executive Summary: Reviewed Process Ends.
	Roles and Responsibilities Responsible: AF/A5/8, SecAF, USecAF, CSAF, VCSAF Accountable: N/A
	Supportive: N/A Consulted: SAF/FMB, AF/A8XP, AF/A8P Informed: SAF/FM
2.24.12 Resolve Issue Paper Issues with OSD	Activity Performer: AF Issue Team Leads Description: Coordinate with the OSD to resolve outstanding issues identified in Issue Papers. AF Issue Team Leads are responsible for completing this activity step and generating the Issue Paper: Resolution

Determination. **Business Rule(s):** N/A **Input(s):** Executive Summary: Issue Paper, RAPIDS File: Issue Paper, Manpower Reclama: Updated Output(s): Issue Paper: Resolution Determination, OSD Issue Slides Exclusive Gateway: If 'Resolution,' Process Ends. If 'No Resolution,' proceed to Step 2.24.13. **Roles and Responsibilities Responsible:** AF Issue Team Leads Accountable: AF Issue Team Leads Supportive: N/A Consulted: AF/A1M, SAF/FMC **Informed:** AF/A8P, SAF/FMB, AF/A8XP 2.24.13 **Activity Performer:** AF Issue Team Leads Prep AF/A5/8 **Description:** The AF Issue Team Leads are responsible for creating a draft brief sheet and providing read-ahead materials that define issues and current status in preparation to facilitate a briefing with these inputs for OSD. AF/A8P and AF Issue Team Leads are responsible for completing this activity step and generating the OSD Issue Slides, and a draft Brief Sheet with SAF/FMB Appropriation Managers and CFLs. **Business Rule(s):** N/A Input(s): OSD Issue Slides, Issue Paper: Resolution Determination, Skull Input: Updated Output(s): OSD Issue Slides: Facerized, Brief Sheet: Draft **Roles and Responsibilities Responsible:** AF Issue Team Leads **Accountable:** AF/A8P **Supportive:** SAF/FMB, Appropriation Managers and Programmers, CFLs and AF Functionals, AF/A9, AF/A1M Consulted: SAF/FMB, AFCS, AF/A8XP **Informed:** AF/A5/8, SAF/FM 2.24.14 **Activity Performer:** AF/A5/8 **Defend AF Position at Description:** If an issue is resolved, the issue is assessed for potential 3-Star Review corrective options. If resolved, RAPIDS is updated. If unresolved CFLs will prepare for Deputy Management Action Group (DMAG). AF/A5/8 and AF/A5/8 is responsible for completing this activity step and generating the

	updated Brief Sheet, Total Bill, and Issue Tracker.
	Business Rule(s): N/A
	Input(s): OSD Issue Slides: Facerized, Brief Sheet: Draft
	Output(s): Brief Sheet: Updated, Total Bill: Updated, Issue Tracker:
	Updated
	Exclusive Gateway: If 'Resolved Issue,' proceed to Step 2.24.15 then
	Process Ends. If 'Unresolved Issue,' proceed to Step 2.24.16.
	Roles and Responsibilities
	Responsible: AF/A5/8
	Accountable: SAF/FM, AF/A5/8
	Supportive: N/A
	Consulted: N/A
	Informed: N/A
2.24.15	Activity Performer: AF/A8P
Update RAPIDS	Description: AF/A8P submits all programmatic deliverables for the
	resolved issue(s) that consists of the updated Brief Sheet, Total Bill, and
	Issue Tracker with support from SAF/FMB, as required.
	Business Rule(s): N/A
	Input(s): Brief Sheet: Updated, Total Bill: Updated, Issue Tracker:
	Updated
	Output(s): Brief Sheet: Updated, Total Bill: Updated, Issue Tracker:
	Updated <i>Process Ends</i> .
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	Roles and Responsibilities
	Responsible: AF/A8P
	Accountable: AF/A8P
	Supportive: SAF/FMB
	Consulted: AF/A1M, AF Issue Team Leads, SAF/FMB, Appropriation
	Managers and Programmers, CFLs and AF Functionals
	Informed: N/A
2.24.16	Activity Performer: AF Issue Team Leads
Prepare for DMAG	Description: The AF Issue Team Leads update the Issue Tracker and Total
	Bill, while creating facerized slides and updating the brief sheet for
	AF/A5/8 to defend the AF position to the DMAG. AF/A8P and AF Issue
	Team Leads are responsible for completing this activity step and generating
	the DMAG Issue Slides and an updated Brief Sheet, Total Bill, and Issue
	Tracker with SAF/FMB, SAF/FMB Appropriation Managers, AF

Functionals, and CFLs. **Business Rule(s):** N/A Input(s): DMAG Issue Slides, Brief Sheet: Updated, Total Bill: Updated, Issue Tracker: Updated, Manpower DMAG Issue Slides: Facerized Output(s): DMAG Issue Slides: Facerized **Roles and Responsibilities Responsible:** AF/A8P, AF Issue Team Leads Accountable: AF/A5/8, SAF/FM Supportive: SAF/FMB, Appropriation Managers and Programmers, CFLs and AF Functionals, AF/A9, AF/A1M Consulted: AF/A8XP, SAF/FMB Informed: SecAF, USecAF, CSAF, VCSAF **Activity Performer:** Top 4 (SecAF, USecAF, CSAF, VCSAF) 2.24.17 **Defend AF Position at Description:** The AF Position is defended by SecAF, USecAF, CSAF, and **DMAG** VCSAF producing a Bullet Paper or briefing that outlines the AF Position at DMAG. **Business Rule(s):** N/A Input(s): DMAG Issue Slides: Facerized Output(s): Issue Paper: AF Position at DMAG **Roles and Responsibilities** Responsible: SecAF, USecAF, CSAF, VCSAF Accountable: SecAF, USecAF, CSAF, VCSAF **Supportive:** AF/A9 Consulted: N/A Informed: N/A 2.24.18 **Activity Performer: OSD Determine DepSecDef** Description: The SecAF, USecAF, CSAF, and VCSAF addresses the Decision program issue and OSD makes final programmatic decisions. OSD (OSD CAPE) publishes a draft Program Decision Memorandum (PDM) for all the Services to disseminate. **Business Rule(s):** N/A **Input(s):** Issue Paper: AF Position at DMAG, 1-N Offset List: Approval Decision (OSD) Output(s): PDM: Draft

Inclusive Gateway: Proceed to Step 2.24.19; If 'Resolved with Bill,' proceed to Programming Sub-process 2.25.01; If 'Resolved with No Bill,' proceed to Step 2.24.20.

Roles and Responsibilities

Responsible: OSD Accountable: OSD

Supportive: SecAF, USecAF, CSAF, VCSAF

Consulted: N/A

Informed: AFCS, AF/A5/8, SAF/FM, AF/A8P, SAF/FMB, AF/A8XP,

AF/A1M, AF Issue Team Leads, Appropriation Managers and

Programmers, CFLs and AF Functionals

2.24.19 Perform Initial Assessment of PDM

Activity Performer: AF/A8P

Description: AF/A8P receives the PDM from OSD and performs an initial assessment for directives and AF Issue Team Leads. AF/A8P is responsible for completing this activity step and generating the updated Total Bill and Issue Tracker with CFLs, AF Functionals, AF Issue Team Leads, and SAF/FMB Appropriation Managers.

Business Rule(s): N/A

Input(s): PDM: Draft, Total Bill: Updated, Issue Tracker: Updated, PDM:

Manpower Initial Assessment

Output(s): Total Bill: Updated, Issue Tracker: Updated, Send Notification:

Distribute PDM, PDM: Draft

Roles and Responsibilities

Responsible: AF/A8P **Accountable:** N/A

Supportive: CFLs and AF Functionals, AF Issue Team Leads, SAF/FMB,

Appropriation Managers and Programmers, AF/A1M

Consulted: N/A
Informed: AF/A8XP

2.24.20 Update Total Bill and Issue Tracker

Activity Performer: AF/A8P

Description: Per the PDM, the Total Bill and Issue Tracker must be updated to reflect the Deputy Secretary of Defense (DepSecDef) Decision regarding total programs in the AF. AF/A8P is responsible for completing this activity step and generating the updated Total Bill and Issue Tracker.

Business Rule(s): N/A

Input(s): PDM: Draft, Total Bill: Updated, Issue Tracker: Updated,

Output(s): Total Bill: Updated, Issue Tracker: Updated Process Ends. Roles and Responsibilities Responsible: AF/A8P Accountable: AF/A8P Supportive: AF/A1M Consulted: SAF/FMB, AFCS, AF Issue Team Leads Informed: AF/A8XP 2.24.21 Analyze PDM Activity Performer: AF Issue Team Leads Description: The AF Issue Team Lead identifies concerns for the PDM technical correction and critical objections in preparation to produce comments on future PDM changes. Business Rule(s): N/A Input(s): Total Bill: Updated, Issue Tracker: Updated, PDM: Draft Output(s): Draft PDM: Proposed AF Comments Roles and Responsibilities Responsible: AF Issue Team Leads Accountable: AF/A8P Supportive: AFCS, AF/A8XP, AF/A1M, SAF/FMB, Appropriation Managers and Programmers, CFLs and AF Functionals Consulted: SAF/FMB Informed: SecAF, USecAF, CSAF, VCSAF, AF/A5/8, SAF/FM, SAF/FMB 2.24.22 Activity Performer: AF/A8P		
Roles and Responsibilities Responsible: AF/A8P Accountable: AF/A8P Accountable: AF/A8P Supportive: AF/A1M Consulted: SAF/FMB, AFCS, AF Issue Team Leads Informed: AF/A8XP 2.24.21 Analyze PDM Activity Performer: AF Issue Team Leads Description: The AF Issue Team Lead identifies concerns for the PDM technical correction and critical objections in preparation to produce comments on future PDM changes. Business Rule(s): N/A Input(s): Total Bill: Updated, Issue Tracker: Updated, PDM: Draft Output(s): Draft PDM: Proposed AF Comments Roles and Responsibilities Responsible: AF Issue Team Leads Accountable: AF/A8P Supportive: AFCS, AF/A8XP, AF/A1M, SAF/FMB, Appropriation Managers and Programmers, CFLs and AF Functionals Consulted: SAF/FMB Informed: SecAF, USecAF, CSAF, VCSAF, AF/A5/8, SAF/FM, SAF/FMB 2.24.22 Activity Performer: AF/A8P		Receive Notification: AF/A1M MPES MCCNs: Updated
Roles and Responsibilities Responsible: AF/A8P Accountable: AF/A8P Accountable: AF/A8P Supportive: AF/A1M Consulted: SAF/FMB, AFCS, AF Issue Team Leads Informed: AF/A8XP 2.24.21 Analyze PDM Activity Performer: AF Issue Team Leads Description: The AF Issue Team Lead identifies concerns for the PDM technical correction and critical objections in preparation to produce comments on future PDM changes. Business Rule(s): N/A Input(s): Total Bill: Updated, Issue Tracker: Updated, PDM: Draft Output(s): Draft PDM: Proposed AF Comments Roles and Responsibilities Responsible: AF Issue Team Leads Accountable: AF/A8P Supportive: AFCS, AF/A8XP, AF/A1M, SAF/FMB, Appropriation Managers and Programmers, CFLs and AF Functionals Consulted: SAF/FMB Informed: SecAF, USecAF, CSAF, VCSAF, AF/A5/8, SAF/FM, SAF/FMB 2.24.22 Activity Performer: AF/A8P		
Responsible: AF/A8P Accountable: AF/A8P Supportive: AF/A1M Consulted: SAF/FMB, AFCS, AF Issue Team Leads Informed: AF/A8XP 2.24.21 Analyze PDM Activity Performer: AF Issue Team Leads Description: The AF Issue Team Lead identifies concerns for the PDM technical correction and critical objections in preparation to produce comments on future PDM changes. Business Rule(s): N/A Input(s): Total Bill: Updated, Issue Tracker: Updated, PDM: Draft Output(s): Draft PDM: Proposed AF Comments Roles and Responsibilities Responsible: AF Issue Team Leads Accountable: AF/A8P Supportive: AFCS, AF/A8XP, AF/A1M, SAF/FMB, Appropriation Managers and Programmers, CFLs and AF Functionals Consulted: SAF/FMB Informed: SecAF, USecAF, CSAF, VCSAF, AF/A5/8, SAF/FM, SAF/FMB 2.24.22 Activity Performer: AF/A8P		Process Ends.
Responsible: AF/A8P Accountable: AF/A8P Supportive: AF/A1M Consulted: SAF/FMB, AFCS, AF Issue Team Leads Informed: AF/A8XP 2.24.21 Analyze PDM Activity Performer: AF Issue Team Leads Description: The AF Issue Team Lead identifies concerns for the PDM technical correction and critical objections in preparation to produce comments on future PDM changes. Business Rule(s): N/A Input(s): Total Bill: Updated, Issue Tracker: Updated, PDM: Draft Output(s): Draft PDM: Proposed AF Comments Roles and Responsibilities Responsible: AF Issue Team Leads Accountable: AF/A8P Supportive: AFCS, AF/A8XP, AF/A1M, SAF/FMB, Appropriation Managers and Programmers, CFLs and AF Functionals Consulted: SAF/FMB Informed: SecAF, USecAF, CSAF, VCSAF, AF/A5/8, SAF/FM, SAF/FMB 2.24.22 Activity Performer: AF/A8P		Polos and Posnonsibilities
Accountable: AF/A8P Supportive: AF/A1M Consulted: SAF/FMB, AFCS, AF Issue Team Leads Informed: AF/A8XP 2.24.21 Analyze PDM Activity Performer: AF Issue Team Leads Description: The AF Issue Team Lead identifies concerns for the PDM technical correction and critical objections in preparation to produce comments on future PDM changes. Business Rule(s): N/A Input(s): Total Bill: Updated, Issue Tracker: Updated, PDM: Draft Output(s): Draft PDM: Proposed AF Comments Roles and Responsibilities Responsible: AF Issue Team Leads Accountable: AF/A8P Supportive: AFCS, AF/A8XP, AF/A1M, SAF/FMB, Appropriation Managers and Programmers, CFLs and AF Functionals Consulted: SAF/FMB Informed: SecAF, USecAF, CSAF, VCSAF, AF/A5/8, SAF/FM, SAF/FMB 2.24.22 Activity Performer: AF/A8P		
Supportive: AF/A1M Consulted: SAF/FMB, AFCS, AF Issue Team Leads Informed: AF/A8XP 2.24.21 Analyze PDM Activity Performer: AF Issue Team Leads Description: The AF Issue Team Lead identifies concerns for the PDM technical correction and critical objections in preparation to produce comments on future PDM changes. Business Rule(s): N/A Input(s): Total Bill: Updated, Issue Tracker: Updated, PDM: Draft Output(s): Draft PDM: Proposed AF Comments Roles and Responsibilities Responsible: AF Issue Team Leads Accountable: AF/A8P Supportive: AFCS, AF/A8XP, AF/A1M, SAF/FMB, Appropriation Managers and Programmers, CFLs and AF Functionals Consulted: SAF/FMB Informed: SecAF, USecAF, CSAF, VCSAF, AF/A5/8, SAF/FM, SAF/FMB 2.24.22 Activity Performer: AF/A8P		•
Consulted: SAF/FMB, AFCS, AF Issue Team Leads Informed: AF/A8XP 2.24.21 Analyze PDM Activity Performer: AF Issue Team Leads Description: The AF Issue Team Lead identifies concerns for the PDM technical correction and critical objections in preparation to produce comments on future PDM changes. Business Rule(s): N/A Input(s): Total Bill: Updated, Issue Tracker: Updated, PDM: Draft Output(s): Draft PDM: Proposed AF Comments Roles and Responsibilities Responsible: AF Issue Team Leads Accountable: AF/A8P Supportive: AFCS, AF/A8XP, AF/A1M, SAF/FMB, Appropriation Managers and Programmers, CFLs and AF Functionals Consulted: SAF/FMB Informed: SecAF, USecAF, CSAF, VCSAF, AF/A5/8, SAF/FM, SAF/FMB 2.24.22 Activity Performer: AF/A8P		
Informed: AF/A8XP 2.24.21 Analyze PDM Activity Performer: AF Issue Team Leads Description: The AF Issue Team Lead identifies concerns for the PDM technical correction and critical objections in preparation to produce comments on future PDM changes. Business Rule(s): N/A Input(s): Total Bill: Updated, Issue Tracker: Updated, PDM: Draft Output(s): Draft PDM: Proposed AF Comments Roles and Responsibilities Responsible: AF Issue Team Leads Accountable: AF/A8P Supportive: AFCS, AF/A8XP, AF/A1M, SAF/FMB, Appropriation Managers and Programmers, CFLs and AF Functionals Consulted: SAF/FMB Informed: SecAF, USecAF, CSAF, VCSAF, AF/A5/8, SAF/FM, SAF/FMB 2.24.22 Activity Performer: AF/A8P		
2.24.21 Analyze PDM Activity Performer: AF Issue Team Leads Description: The AF Issue Team Lead identifies concerns for the PDM technical correction and critical objections in preparation to produce comments on future PDM changes. Business Rule(s): N/A Input(s): Total Bill: Updated, Issue Tracker: Updated, PDM: Draft Output(s): Draft PDM: Proposed AF Comments Roles and Responsibilities Responsible: AF Issue Team Leads Accountable: AF/A8P Supportive: AFCS, AF/A8XP, AF/A1M, SAF/FMB, Appropriation Managers and Programmers, CFLs and AF Functionals Consulted: SAF/FMB Informed: SecAF, USecAF, CSAF, VCSAF, AF/A5/8, SAF/FM, SAF/FMB 2.24.22 Activity Performer: AF/A8P		
Analyze PDM Description: The AF Issue Team Lead identifies concerns for the PDM technical correction and critical objections in preparation to produce comments on future PDM changes. Business Rule(s): N/A Input(s): Total Bill: Updated, Issue Tracker: Updated, PDM: Draft Output(s): Draft PDM: Proposed AF Comments Roles and Responsibilities Responsible: AF Issue Team Leads Accountable: AF/A8P Supportive: AFCS, AF/A8XP, AF/A1M, SAF/FMB, Appropriation Managers and Programmers, CFLs and AF Functionals Consulted: SAF/FMB Informed: SecAF, USecAF, CSAF, VCSAF, AF/A5/8, SAF/FM, SAF/FMB 2.24.22 Activity Performer: AF/A8P		
technical correction and critical objections in preparation to produce comments on future PDM changes. Business Rule(s): N/A Input(s): Total Bill: Updated, Issue Tracker: Updated, PDM: Draft Output(s): Draft PDM: Proposed AF Comments Roles and Responsibilities Responsible: AF Issue Team Leads Accountable: AF/A8P Supportive: AFCS, AF/A8XP, AF/A1M, SAF/FMB, Appropriation Managers and Programmers, CFLs and AF Functionals Consulted: SAF/FMB Informed: SecAF, USecAF, CSAF, VCSAF, AF/A5/8, SAF/FM, SAF/FMB 2.24.22 Activity Performer: AF/A8P		· ·
comments on future PDM changes. Business Rule(s): N/A Input(s): Total Bill: Updated, Issue Tracker: Updated, PDM: Draft Output(s): Draft PDM: Proposed AF Comments Roles and Responsibilities Responsible: AF Issue Team Leads Accountable: AF/A8P Supportive: AFCS, AF/A8XP, AF/A1M, SAF/FMB, Appropriation Managers and Programmers, CFLs and AF Functionals Consulted: SAF/FMB Informed: SecAF, USecAF, CSAF, VCSAF, AF/A5/8, SAF/FM, SAF/FMB 2.24.22 Activity Performer: AF/A8P	Analyze PDM	Description: The AF Issue Team Lead identifies concerns for the PDM
Business Rule(s): N/A Input(s): Total Bill: Updated, Issue Tracker: Updated, PDM: Draft Output(s): Draft PDM: Proposed AF Comments Roles and Responsibilities Responsible: AF Issue Team Leads Accountable: AF/A8P Supportive: AFCS, AF/A8XP, AF/A1M, SAF/FMB, Appropriation Managers and Programmers, CFLs and AF Functionals Consulted: SAF/FMB Informed: SecAF, USecAF, CSAF, VCSAF, AF/A5/8, SAF/FM, SAF/FMB 2.24.22 Activity Performer: AF/A8P		technical correction and critical objections in preparation to produce
Input(s): Total Bill: Updated, Issue Tracker: Updated, PDM: Draft Output(s): Draft PDM: Proposed AF Comments Roles and Responsibilities Responsible: AF Issue Team Leads Accountable: AF/A8P Supportive: AFCS, AF/A8XP, AF/A1M, SAF/FMB, Appropriation Managers and Programmers, CFLs and AF Functionals Consulted: SAF/FMB Informed: SecAF, USecAF, CSAF, VCSAF, AF/A5/8, SAF/FM, SAF/FMB 2.24.22 Activity Performer: AF/A8P		comments on future PDM changes.
Output(s): Draft PDM: Proposed AF Comments Roles and Responsibilities Responsible: AF Issue Team Leads Accountable: AF/A8P Supportive: AFCS, AF/A8XP, AF/A1M, SAF/FMB, Appropriation Managers and Programmers, CFLs and AF Functionals Consulted: SAF/FMB Informed: SecAF, USecAF, CSAF, VCSAF, AF/A5/8, SAF/FM, SAF/FMB 2.24.22 Activity Performer: AF/A8P		Business Rule(s): N/A
Output(s): Draft PDM: Proposed AF Comments Roles and Responsibilities Responsible: AF Issue Team Leads Accountable: AF/A8P Supportive: AFCS, AF/A8XP, AF/A1M, SAF/FMB, Appropriation Managers and Programmers, CFLs and AF Functionals Consulted: SAF/FMB Informed: SecAF, USecAF, CSAF, VCSAF, AF/A5/8, SAF/FM, SAF/FMB 2.24.22 Activity Performer: AF/A8P		Input(s): Total Bill: Undated, Issue Tracker: Undated, PDM: Draft
Responsible: AF Issue Team Leads Accountable: AF/A8P Supportive: AFCS, AF/A8XP, AF/A1M, SAF/FMB, Appropriation Managers and Programmers, CFLs and AF Functionals Consulted: SAF/FMB Informed: SecAF, USecAF, CSAF, VCSAF, AF/A5/8, SAF/FM, SAF/FMB 2.24.22 Activity Performer: AF/A8P		
Accountable: AF/A8P Supportive: AFCS, AF/A8XP, AF/A1M, SAF/FMB, Appropriation Managers and Programmers, CFLs and AF Functionals Consulted: SAF/FMB Informed: SecAF, USecAF, CSAF, VCSAF, AF/A5/8, SAF/FM, SAF/FMB 2.24.22 Activity Performer: AF/A8P		Roles and Responsibilities
Supportive: AFCS, AF/A8XP, AF/A1M, SAF/FMB, Appropriation Managers and Programmers, CFLs and AF Functionals Consulted: SAF/FMB Informed: SecAF, USecAF, CSAF, VCSAF, AF/A5/8, SAF/FM, SAF/FMB 2.24.22 Activity Performer: AF/A8P		
Managers and Programmers, CFLs and AF Functionals Consulted: SAF/FMB Informed: SecAF, USecAF, CSAF, VCSAF, AF/A5/8, SAF/FM, SAF/FMB 2.24.22 Activity Performer: AF/A8P		Accountable: AF/A8P
Managers and Programmers, CFLs and AF Functionals Consulted: SAF/FMB Informed: SecAF, USecAF, CSAF, VCSAF, AF/A5/8, SAF/FM, SAF/FMB 2.24.22 Activity Performer: AF/A8P		Supportive: AFCS, AF/A8XP, AF/A1M, SAF/FMB, Appropriation
Consulted: SAF/FMB Informed: SecAF, USecAF, CSAF, VCSAF, AF/A5/8, SAF/FM, SAF/FMB 2.24.22 Activity Performer: AF/A8P		
Informed: SecAF, USecAF, CSAF, VCSAF, AF/A5/8, SAF/FM, SAF/FMB 2.24.22 Activity Performer: AF/A8P		
SAF/FMB 2.24.22 Activity Performer: AF/A8P		
	2.24.22	Activity Performer: AF/A8P
	Develop AF Response	Description: AF/A8P receives the technical corrections and critical
to PDM objections from the AF Issue Team Leads and drafts a response for	to PDM	•
		Leadership review. AF/A8P is responsible for completing this activity step
and generating the Draft PDM: AF Response with SAF/FMB, AF		
Functionals, AF/A8XP, AF/A1M, AF Issue Team Leads, SAF/FMB		
Appropriation Managers, and CFLs.		
Business Rule(s): N/A		
Dusiness Rule(s): IV/A		Dusiness Rule(s): IN/A
Input(s): Draft PDM: Proposed AF Comments, Talking Points: Delivered		Input(s): Draft PDM: Proposed AF Comments. Talking Points: Delivered
Output(s): Draft PDM: AF Response		
Roles and Responsibilities		Roles and Responsibilities

	Responsible: AF/A8P
	Accountable: AF/A8P
	Supportive: SAF/FMB, AF/A8XP, AF/A1M, AF Issue Team Leads,
	Appropriation Managers and Programmers, CFLs and AF Functionals,
	AF/A1M
	Consulted: SAF/FMB
	Informed: SecAF, USecAF, CSAF, VCSAF, AF/A5/8, SAF/FM
2.24.23	Activity Performer: AF/A5/8
Provide Input for AF	Description: Additional inputs are incorporated into an assessment of the
PDM Response	AF response to the PDM before the SecAF, USecAF, CSAF, and VCSAF
(AF/A5/8)	conducts a review. AF/A8P is responsible for completing this activity step
	and generating the PDM: AF Response (AF/A5/8).
	Business Rule(s): N/A
	Business Rule(s). 1471
	Input(s): Draft PDM: AF Response
	Output(s): PDM: AF Response (AF/A5/8)
	Output(s). 1 Divi. At Response (At/AS/6)
	Roles and Responsibilities
	Responsible: AF/A5/8
	Accountable: AF/A5/8
	Supportive: N/A Consulted: N/A
22424	Informed: N/A
2.24.24 Drawida Input for AE	Activity Performer: Top 4 (SecAF, USecAF, CSAF, VCSAF)
Provide Input for AF PDM Response (Top	Description: The VCSAF, CSAF, USecAF, and SecAF provides input,
4)	technical corrections, and objections raised from the AF Issue Team Leads
•)	after review of the issued PDM. The VCSAF, CSAF, USecAF, and SecAF
	are responsible for completing this activity step and providing input into the
	PDM: AF Response.
	Business Rule(s): N/A
	Input(s): PDM: AF Response (AF/A5/8)
	Output(s): PDM: AF Response (Top 4)
	Roles and Responsibilities
	Responsible: SecAF, USecAF, CSAF, VCSAF
	Accountable: SecAF, USecAF, CSAF, VCSAF
	Supportive: N/A
	Consulted: AF/A5/8, SAF/FM
	Informed: N/A

2.24.25	Activity Performer: AF/A8P
Upload AF Response	Description: AF/A8P submits the AF Response to PDM into the OSD
to PDM into Expresso	Expresso Database. AF/A8P is responsible for completing this activity step
_	and uploading the Final PDM: AF Response into Expresso. AF/A8P utilizes
	selected 1-N Offset List from the AFCS to balance bills from the Program
	Review.
	Business Rule(s): N/A
	Input(s): PDM: AF Response (Top 4)
	Output(s): Final PDM: AF Response
	Roles and Responsibilities
	Responsible: AF/A8P
	Accountable: AF/A8P
	Supportive: N/A
	Consulted: N/A
	Informed: N/A
2.24.26	Activity Performer: OSD
Sign Final PDM	Description: OSD determines final current PDM Approval. OSD is
(OSD Comptroller)	responsible for completing this activity step and generating a signed PDM.
	Business Rule(s): N/A
	Input(s): Final PDM: AF Response
	Output(s): PDM: Signed, Send Notification: Inform OSD of published
	PDM
	Parallel Gateway: Proceed to Step 2.24.27 and Balancing BES 3.0, Steps
	3.01 and 3.02.
	Roles and Responsibilities
	_
2.24.27	
Analyze Final PDM	
2.24.27 Analyze Final PDM	Roles and Responsibilities Responsible: OSD Accountable: N/A Supportive: N/A Consulted: N/A Informed: N/A Activity Performer: AF/A8P Description: AF/A8P submits a draft PDM response to AF/A5/8 for an approval on changes. AF/A8P is responsible for completing this activity step and generating an updated Total Bill, Issue Tracker, and ABIDES file with SAF/FMB, AF Functionals, AF/A8XP, AF/A1M, AF Issue Team Leads, SAF/FMB Appropriation Managers, and CFLs. SAF/FMC

collaborates with AF/A8P to review the PDM: Signed and SAF/FMC updates programmatic costing records for the next SPPBE cycle.

Business Rule(s): N/A

Input(s): PDM: Signed, Total Bill: Updated, Issue Tracker: Updated

Output(s): Total Bill: Updated, Issue Tracker: Updated

Roles and Responsibilities

Responsible: AF/A8P **Accountable:** N/A

Supportive: SAF/FMB, AF/A8XP, AF/A1M, AF Issue Team Leads, Appropriation Managers and Programmers, CFLs and AF Functionals

Consulted: SAF/FMB, SAF/FMC

Informed: SecAF, USecAF, CSAF, VCSAF, AF/A5/8, SAF/FM

2.24.28

Create PDM File for ABIDES

Activity Performer: AF/A8P

Description: AF/A8P creates the adjusted PDM file in preparation to upload into ABIDES. AF/A8P is responsible for completing this activity

step and generating the PDM: File for ABIDES.

Business Rule(s): N/A

Input(s): Total Bill: Updated, Issue Tracker: Updated, PDM: Signed

Output(s): PDM: File for ABIDES

Roles and Responsibilities

Responsible: AF/A8P Accountable: AF/A8P Supportive: N/A Consulted: N/A

Informed: N/A

2.24.29

Process PDM Options

Activity Performer: SAF/FMB

Description: SAF/FMB receives the database file for the PDM: COA and proceeds to process options for ABIDES. SAF/FMB is responsible for completing this activity step and generating the PDM: Processed Options.

Business Rule(s): N/A

Input(s): PDM: File for ABIDES
Output(s): PDM: Processed Options

Roles and Responsibilities

Responsible: AF/A8P **Accountable:** AF/A8P

	Supportive: N/A
	Consulted: N/A
	Informed: N/A
2.24.20	A -4°-4- Df CAE/EMD
** * * ***	Activity Performer: SAF/FMB
XZ PLL / LDDAZ	Description: AF/A8P collaborates with SAF/FMB to upload the validated
Submission into	PDM into the PRCP/SDCS/CIS system in order to create a final balanced
PRCP/SDCS/CIS	PDM submission.
	Business Rule(s): N/A
	Input(s): PDM: Processed Options
	Output(s): PDM: Uploaded, Send Notification: Inform Team Leads of
	PDM
	Roles and Responsibilities
'	Responsible: AF/A8P
	Accountable: AF/A8P
	Supportive: SAF/FMB
	Consulted: N/A
	Informed: N/A
	Description: Exercise Options are developed in order to adjust the BES
	position to balance or implement guidance on how to better align
(6.1	programmatic changes with the Strategy and guidance from Leadership.
	Entry from Program Defense 2.24, Step 2.24.18
	Activity Performer: AF Functionals
(AEE (' L)	Description: This process is triggered when the AF Functionals receive
	'Request Offsets' notification from AF/A8P. CFLs and AF Functionals
	could provide Offsets identified throughout the POM issue process and
	create a RAPIDS File for deliver to the Panel.
	Business Rule(s): N/A
	Input(s): PDM: Draft, Receive Notification: Request Offsets, SAF/AG
	Audit Results: PMB/PMC, Manpower Offsets, Manpower Programmatic
	Impacts: Panel Offsets
	•
	output(s). Id it ibo. Offices
	Roles and Responsibilities
'	<u>-</u>
	Responsible: AF Functionals
	Output(s): RAPIDS: Offsets Roles and Responsibilities
	Responsible: AF Functionals

	Supportive: AF/A1M
	Consulted: N/A
	Informed: SAF/AG
2.25.02	Activity Performer: AF/A8P
Create Initial 1-N Offset List	Description: AF/A8P receives RAPIDS file of Offsets and drafts a 1-N offset list. AF/A8P is responsible for completing this activity step and generating the 1-N Offset List: Initial Draft. Business Rule(s): N/A
	Input(s): RAPIDS: Offsets, Manpower Changes with Rationale: Updated Output(s): 1-N Offset List: Initial Draft
	Roles and Responsibilities Responsible: AF/A8P
	Accountable: N/A
	Supportive: AF/A1M, CFLs and AF Functionals
	Consulted: N/A
	Informed: N/A
2.25.03 Validate/Integrate 1- N Offset List (AF Group)	Activity Performer: AFCS (AF Group) Description: The AF Group validates and integrates updates to 1-N Offset List, as needed. The AFCS (AF Group, AF Board, AF Council) is responsible for completing this activity step and generating the 1-N Offset List: Recommended/Prioritized. Business Rule(s): N/A
	Input(s): Backcasting Options, 1-N Offset List: Initial Draft Output(s): 1-N Offset List: Recommended/Prioritized (AF Group), Send Notification: Update MPES
	Roles and Responsibilities Responsible: AFCS (AF Group) Accountable: N/A Supportive: AF/A1M Consulted: N/A
	Informed: N/A
2.25.04 Validate/Integrate 1- N Offset List (AF Board)	Activity Performer: AFCS (AF Board) Description: The AF Board validates and integrates updates to 1-N Offset List, as needed. The AFCS (AF Group, AF Board, AF Council) is responsible for completing this activity step and generating the 1-N Offset

	List: Recommended/Prioritized.
	Business Rule(s): N/A
	Input(s): Backcasting Options, 1-N Offset List: Recommended/Prioritized (AF Group), Receive Notification: AF/A1M MPES: Updated Manpower Changes Output(s): 1-N Offset List: Recommended/Prioritized (AF Board)
	Output(s): 1-N Offset List. Recommended/Frioritized (AF Board)
	Roles and Responsibilities Responsible: AFCS (AF Board)
	Accountable: N/A
	Supportive: AF/A1M
	Consulted: N/A
	Informed: N/A
2.25.05	Activity Performer: AFCS (AF Council)
Validate/Integrate 1- N Offset List (AF Council)	Description: The AF Council validates and integrates updates to 1-N Offset List, as needed. The AFCS (AF Group, AF Board, AF Council) is responsible for completing this activity step and generating the 1-N Offset List: Recommended/Prioritized.
	Business Rule(s): N/A
	Susmess reare(s), 1 011
	Input(s): Backcasting Options, 1-N Offset List: Recommended/Prioritized (AF Board)
	Output(s): 1-N Offset List: Recommended/Prioritized (AF Council)
	Roles and Responsibilities
	Responsible: AFCS (AF Council)
	Accountable: N/A
	Supportive: AF/A1M
	Consulted: N/A
	Informed: N/A
2.25.06	Activity Performer: AF/A8P
Create 1-N Offset List COAs	Description: AF/A8P receives the adjustments made by the AFCS and
COAS	creates and distributes a list of COAs to address identified and approved
	Offsets to AF Functionals. AF/A8P is responsible for completing this
	activity step and generating the 1-N Offset List: COAs.
	Business Rule(s): N/A
	Input(s): 1-N Offset List: Recommended/Prioritized (AF Council), 1-N

Offset List: Approval Decision (SecAF and CSAF) Output(s): 1-N Offset List: COAs **Roles and Responsibilities Responsible:** AF/A8P Accountable: N/A Supportive: N/A Consulted: N/A **Informed:** N/A **Activity Performer:** CFLs and AF Functionals 2.25.07 Provide Feedback on **Description:** CFLs and AF Functionals provide feedback on their 1-N Offset List COAs alignment with 1-N COAs. **Business Rule(s):** N/A **Input(s):** 1-N Offset List: COAs, Manpower Rationale Offsets Template: Updated Output(s): 1-N Offset List: Comments from Functionals **Roles and Responsibilities Responsible:** CFLs and AF Functionals **Accountable:** N/A **Supportive:** AF/A1M Consulted: N/A **Informed:** N/A 2.25.08 **Activity Performer:** AF/A8P **Incorporate Feedback Description:** AF/A8P incorporates feedback to identify COA objections that are integrated into the 1-N Offset List for Leadership review. AF/A8P is responsible for completing this activity step and generating the 1-N Offset List: Feedback from Functionals. **Business Rule(s):** N/A **Input(s):** 1-N Offset List: Comments from Functionals Output(s): 1-N Offset List: Feedback from Functionals **Roles and Responsibilities Responsible:** AF/A8P Accountable: N/A Supportive: AF/A1M, CFLs and AF Functionals

> Consulted: N/A Informed: N/A

2.25.09	Activity Performer: SecAF and CSAF
Determine Approval	Description: Receive updated 1-N Offset list and offer approval decision
on 1-N Offset List	on any integrated objections from the CFLs. SecAF and CSAF are
(SecAF and CSAF)	responsible for completing this activity step and generating the 1-N Offset
	List: Approval Decision.
	Business Rule(s): N/A
	Dusiness Ruic(s). 1771
	Input(s): 1-N Offset List: Feedback from Functionals
	Output(s): 1-N Offset List: Approval Decision (SecAF and CSAF)
	Exclusive Gateway: If 'Disapprove,' proceed to Step 2.25.06. If 'Approve,'
	proceed to Step 2.25.10.
	Roles and Responsibilities
	Responsible: SecAF and CSAF
	Accountable: N/A
	Supportive: N/A
	Consulted: N/A
	Informed: AF/A8P
2.25.10	Activity Performer: AF/A8P
Shorten 1-N List to	Description: AF/A8P rebalances 1-N Offset List to create a zero balance of
get a Zero Balance	offsets from the COAs and forwards 1-N list to the OSD.
	Business Rule(s): N/A
	Input(s): 1-N Offset List: Approval Decision (SecAF and CSAF), 1-N
	Offset List: Approval Decision (OSD)
	Output(s): 1-N Offset List: Zero Balance, Send Notification: Forward
	Shortened 1-N Offset List to OSD
	Roles and Responsibilities
	Responsible: AF/A8P
	Accountable: N/A
	Supportive: AF/A1M, CFLs and AF Functionals
	Consulted: N/A
	Informed: N/A
2.25.11	Activity Performer: OSD
Determine Approval	Description: OSD determines if the zero balance 1-N list is validated and
on 1-N Offset List	verified for accuracy and publishes an approval decision. OSD is
	responsible for completing this activity step and generating the 1-N Offset
	List: Approval Decision. Process is iterative until all offsets are approved.
	Business Rule(s): N/A

Input(s): 1-N Offset List: Zero Balance

Output(s): 1-N Offset List: Approval Decision (OSD)

Exclusive Gateway: If 'Disapprove,' proceed to Step 2.25.10. If 'Approve,'

Process Ends.

Informed: N/A

Roles and Responsibilities

Responsible: OSD Accountable: N/A Supportive: AF/A1M Consulted: N/A

7.0 – SPPBE Phase III – Budgeting

7.1 – Budgeting Process Summary

The Budgeting Phase of the AF SPPBE process involves the formulation and control of near-term resource requirements, allocation, and use, based on the results of the Planning and Programming phases. The BES is developed and submitted to OSD Comptroller based on the POM, as modified by programmatic updates and fact-of-life changes. OSD Comptroller conducts a Budget Review to evaluate the BES, ensuring programs are correctly costed and dollars are budgeted in fiscal management rules. During the review, OSD Comptroller directs changes to the Services' budgets by issuing PBD. The PBD are incorporated into a PB and presented to OSD and Congress. The budget is defended until enacted by Congress, beginning the Budget Execution Phase.

7.2 – Budgeting Process Map Summary

The high-level Budgeting phase process is outlined in *Figure 9* and a summary of the process detail and roles and responsibilities is in the *Appendix Section V*. The process detail contains the detailed Budgeting process maps indicating the process performer(s) (swim lanes), activities, inputs, and outputs. The RASCI model documents the detailed roles and responsibilities of process steps.

The following is a list of Budgeting maps detailed in *Appendix Section V*:

- 3.00 Balancing BES
- 3.07 Develop New/Adjust Offsets (Not Balance to TOA and Under Threshold)
- 3.19 Review and Defend the BES and Deliver the PB

In addition, a SIPOC model is in *Appendix Section IV*. The SIPOC provides a different view of the Budgeting phase and key process activity linkages between organizations (suppliers, customers), supplied information (inputs), and received information (outputs) and was used as the starting point to create the detailed process maps.

SPPBE: 3.0 Budgeting Phase Overview Rollup Version 4 Input Input Manpower Congressional Support Answers Input Fact-of-Life Changes Receive Notification: Publish Budget Issue Paper or Draft PBD from OSD Comptroller Budget Review : PDM: Signed B₽ Input Input AF/A8P BV Manpower Rationale: Updated Input Input OSD Rates Input TOA 1-N Offset List: Approval Decision (SecAF and CSAF) Manpower J-Book Exhibit: CIV 3400, MILPERS 3500, Guard Reserve Input Input Input \Box Manpower Budget Exhibits: Updated POM: Approved Input Execution Data MILCON Project Detail Input Reserve PB 23 1-N Offset List: Inflation/Escalation Factors BES: Adjusted Approval Decision (SecAF and CSAF) 3.0 Budgeting (3.01 – 3.06) 3.19 Review and Defend the BES and Deliver the PB BES: Balance Adjusted to TOA Input Manpower Impact Options To Cover Delta + Out-put SAF/FMB Out-BES Delta: Initial Input 3.0 PB: Final Budgeting (3.08 – 3.18) 1-N Offset List: Approval Decision (SecAF and CSAF) 3.07 Develop New/ Adjust Offsets J-Book: EAS Data Out-put Staffer Day + Review J-Book: IDECS Data Exercise Option: Delta Resolved AF Response to Other Budget Documentation Stakeholders BES: Final Out-put interrectate Message (in Interrectate Event/Catching Timer Event Marcual Dark Based Carbonay Carbonay (a) Energy (Throwing) (b) End Collapsed Sub. Roceas Casternay Casternay

Figure 9 – Budgeting Process Summary Map:

7.3 – Description of Process Steps: Budgeting Phase

3.0	Description: The Budgeting Phase of the AF SPPBE process is where POM
Balancing BES	pricing is updated, Fact-of-Life changes and economic assumptions are
	applied, OMB/OSD directed changes are incorporated, justifications are
	codified, and the PB is defended. After the POM is submitted, the Budgeting
	phase process produces the BES. This process is initiated upon receipt of the
	approved PDMs from OSD CAPE at the end of the Programming Phase. Initial
	inputs also include the POM and J-Book EAS/IDECS Data.

O Start

3.01	Entry from Program Defense 2.24, Step 2.24.26.
Determine	Activity Performer: AF/A8P
Threshold	Description: AF/A8P determines threshold level based on analysis with SME
	support from SAF/FMBP.
	Business Rule(s): Thresholds must be established per POM cycle.
	Input(s): PDM: Signed, Receive Notification: Inform Team Leads of PDM Output(s): Threshold Level Process Ends.
	Roles and Responsibilities
	Responsible: AF/A8P
	Accountable: N/A
	Supportive: N/A
	Consulted: SAF/FMBP
	Informed: N/A
3.02	Entry from Program Defense 2.24, Step 2.24.26.
Check if Reprice	Activity Performer: SAF/FMB
Factors Changed	Description: SAF/FMB conducts assessment to determine if the Reprice
	Factors have changed.
	Business Rule(s): If OSD rates are not available, then Budgeting key
	stakeholders continue until rates are received and codified as work is required.
	Input(s): PDM: Signed, Receive Notification: Inform Team Leads of PDM, Threshold Level, OSD Rates, Inflation/Escalation Factors Output(s): Reprice Factors: Checked Exclusive Gateway: If 'Factor Changed,' proceed to Step 3.03. If 'Factor Not Changed,' proceed to Step 3.05.
	Responsible: SAF/FMB Accountable: N/A Supportive: N/A Consulted: N/A Informed: AF/A8P, SAF/FMBP

3.03 Update AFCAIG Rates (SAF/FMC)	Activity Performer: SAF/FMC Description: SAF/FMC key stakeholders update the inflation/escalation factors for submission to the AF Cost Analysis Improvement Group (AFCAIG) and these rates (e.g., flying fuel rates) feed into the BES. Business Rule(s): N/A
	Input(s): Reprice Factors: Checked Output(s): AFCAIG Rates
	Roles and Responsibilities
	Responsible: SAF/FMC
	Accountable: N/A
	Supportive: N/A
	Consulted: N/A
3.04	Informed: AF/A8P, SAF/FMBP, SAF/FMB Activity Performer: Appropriation Managers
Reprice BES with	Description: Appropriation Managers update the BES with the latest rates. The
Latest Rates	re-price applies to Military Personnel (MILPERS), Civilian Pay (CIVPAY), and flying hours.
	Business Rule(s): Reprice must be IAW OSD published Inflation/Escalation Factors.
	Input(s): AFCAIG Rates, POM: Approved, Reprice Factors: Checked Output(s): BES: Repriced
	Roles and Responsibilities
	Responsible: Appropriation Managers
	Accountable: SAF/FMB
	Supportive: SAF/FMBP
	Consulted: N/A
	Informed: AF/A8P

3.05	Activity Performer: Appropriation Managers
Incorporate Fact-	Description: Appropriation Managers incorporates Fact-of-Life Changes and
of-Life Changes	Execution data into the BES. SAF/AQ provides execution data and Fact-of-
and Execution	Life Changes on acquisition programs and activities overseen by Program
Data	Executive Offices (PEO).
	Business Rule(s): N/A
	Input(s): BES: Repriced, Execution Data, Fact-of-Life Changes
	Output(s): BES: Adjusted
	J. Privale de la companya del companya del companya de la companya
	Roles and Responsibilities
	Responsible: Appropriation Managers
	Accountable: SAF/FMB
	Supportive: SAF/AQ, SAF/FMBP
	Consulted: N/A
	Informed: AF/A8P
3.06	Activity Performer: SAF/FMB
Balance BES to	Description: SAF/FMB determines whether the BES balances with the TOA
TOA and Check	from OSD Fiscal Guidance.
Threshold	Business Rule(s): N/A
	Immut(s), DEC. A directed Three-heald I areal TOA
	Input(s): BES: Adjusted, Threshold Level, TOA
	Output(s): BES: Delta Initial, BES: Adjusted Englysive Category If 'Not Balanced to TOA and in Over Threehold' proceed.
	Exclusive Gateway: If 'Not Balanced to TOA and is Over Threshold,' proceed to Step 3.08. If 'BES Does Not Balance to TOA and is Under Threshold,'
	proceed to Step 3.07. If 'Balanced to TOA,' proceed to Step 3.11.
	proceed to step 3.07. If Butanced to TOA, proceed to step 3.11.
	Roles and Responsibilities
	Responsible: SAF/FMB
	Accountable: N/A
	Supportive: Other Budget Documentation Stakeholders
	Consulted: N/A
	Informed: N/A
3.07	Description: SAF/FMB develops new/adjusted offsets to address small
Develop	imbalances. Exercise Options are developed in balance a BES position.
New/Adjust	Business Rule(s): An offset may come from any appropriation.
Offsets	
(Sub-process)	

3.07.01 Allocate Deltas to Appropriation Managers

Entry from Balancing BES 3.0, Steps 3.06 and 3.10.

Activity Performer: SAF/FMB

Description: SAF/FMB takes the BES Delta and assigns a portion or share of that amount to the relevant teams for resolution. This guidance may direct them to develop a range of options which hit targets above or below a certain threshold such that different options can be mixed or matched when applying them.

Business Rule(s): N/A

Input(s): BES: Delta Initial, BES: Adjusted

Output(s): BES Delta: Allocated

Roles and Responsibilities Responsible: SAF/FMB Accountable: N/A Supportive: N/A Consulted: N/A

Informed: N/A

3.07.02 Find Previously Developed Options

Activity Performer: Appropriation Managers

Description: The Appropriation Manager searches for previously developed Programming or Planning Exercise Options proposed this cycle but not selected. A primary source is the previously developed 1-N Exercise Lists, which prioritizes Exercise Options. Based on the guidance which they received. They may search using specific criteria, in particular, specific values for data elements so that they can focus their search on options which affect certain portions of the budget (e.g., specific appropriation or a specific program).

Business Rule(s): N/A

Input(s): BES Delta: Allocated, 1-N Offset List: Approval Decision (SecAF

and CSAF)

Output(s): Exercise Option: Prior Work

Roles and Responsibilities

Responsible: Appropriation Manager

Accountable: SAF/FMBP

Supportive: Other Budget Documentation Stakeholders

Consulted: N/A Informed: N/A

3.07.03	Activity Performer: Appropriation Managers
Create Exercise	Description: The Appropriation Manager reuses, modifies, or creates new
Options to	Exercise Options.
Resolve Delta	Business Rule(s): If manpower changes are being created, those Programming and Execution details must be coordinated with AF/A1 to ensure that all agree on manpower levels and have sufficient detail to support manpower processes.
	Input(s): Exercise Option: Prior Work, BES Delta: Allocated, Exercise Option: Delta Resolution
	Output(s): Exercise Option: Allocated Delta
	Roles and Responsibilities
	Responsible: Appropriation Manager
	Accountable: SAF/FMBP
	Supportive: Other Budget Documentation Stakeholders, AF/A1M
	Consulted: N/A
	Informed: N/A
3.07.04	Activity Performer: Appropriation Managers
Balance Offsets	Description: Appropriation Managers balance exercise options to the allocated BES delta.
Against Deltas	Business Rule(s): SAF/FMB cannot change programmatic intent when creating Exercise Options.
	Input(s): Exercise Option: Allocated Delta, BES Delta: Allocated, Manpower Impact Options to Cover Delta
	Output(s): Exercise Option: Delta Resolved, Send Notification: Evaluate 1-N Exercise List
	Exclusive Gateway: If 'Option Deltas are Not Resolved,' proceed to Step 3.07.03. If 'Option Deltas are Resolved,' proceed to Step 3.09.
	Roles and Responsibilities Responsible: Appropriation Manager Accountable: N/A
	Supportive: SAF/FMB
	Consulted: N/A
	Informed: N/A

3.08	Activity Performer: AF/A8P
Select and Inform	Description: AF/A8P informs the AF Board and AF Council of any new
AF Board of	and/or adjusted offsets with SME support from SAF/FMB and SAF/FMBP.
Additional Offsets	Business Rule(s): N/A
	Input(s): 1-N Offset List: Approval Decision (SecAF and CSAF)
	Output(s): AF Board and AF Council New Adjusted Offsets: Informed
	(Decision Tracker)
	Roles and Responsibilities
	Responsible: AF/A8P
	Accountable: N/A
	Supportive: SAF/FMB, SAF/FMBP
	Consulted: N/A
	Informed: N/A
3.09	Entry from Develop New/Adjust Offsets 3.07 Sub-process, Step 3.07.04.
Apply Offsets	Activity Performer: Appropriation Managers
	Description: Appropriation Managers from various AF organizations select
	and apply Offsets from the approved SecAF and CSAF decision on the 1-N
	Offsets tracker to adjust the BES.
	Business Rule(s): N/A
	Input(s): AF Board and AF Council New Adjusted Offsets: Informed
	(Decision Tracker), Exercise Option: Delta Resolved, Receive Notification:
	AF/A1M Electronic Transfer to ABIDES
	Output(s): BES: Re-Balanced
	Roles and Responsibilities
	Responsible: Appropriation Managers
	Accountable: SAF/FMB
	Supportive: SAF/FMBP
	Consulted: N/A
	Informed: N/A

3.10	Activity Performer: Appropriation Managers
Balance BES to	Description: Appropriation Managers determine whether the BES is balanced
TOA	at a macro-level to TOA and makes a determination to apply offsets or discrete
	adjustments.
	Business Rule(s): BES must balance to TOA.
	Input(s): BES: Re-Balanced
	Output(s): BES: Balance Adjusted to TOA
	Exclusive Gateway: If 'BES Does Not Balance to TOA,' proceed to Sub-
	process 3.07, Step 3.07.01. If 'BES Balances to TOA,' proceed to Step 3.11.
	Roles and Responsibilities
	Responsible: Appropriation Managers
	Accountable: SAF/FMB
	Supportive: AF/A8P, SAF/FMBP
	Consulted: N/A
	Informed: N/A
3.11	Activity Performer: SAF/FMB
Make Discrete	Description: If the BES is balanced at the macro-level, SAF/FMB makes final,
Final	discrete adjustments to rebalance and address small deviations resulting from
Adjustments	previous offsets.
	Business Rule(s): N/A
	Input(s): BES: Balance Adjusted to TOA, Structure Deviation Account:
	Adjusted
	Output(s): BES: Discrete Adjustments, Send Notification: Change End
	Strength to Different Total
	Parallel Gateway: Proceed to Step 3.12 and Step 3.13 concurrently.
	Roles and Responsibilities
	Responsible: SAF/FMB
	Accountable: SAF/FMB
	Supportive: AF/A8P, AF/A1M
	Consulted: N/A
	Informed: N/A

3.12 Finalize Budget Level Detail (Other Stakeholders)	Activity Performer: Other Budget Documentation Stakeholders Description: Other budget documentation key stakeholders finalize the appropriation detail below the budget line that is required to submit the BES. Business Rule(s): N/A Input(s): BES: Discrete Adjustments, BES: Quality Checked, MILCON Project Detail
	Output(s): BES: Finalized Detail Roles and Responsibilities Responsible: Other Budget Documentation Stakeholders Accountable: SAF/FMBP Supportive: N/A Consulted: N/A Informed: N/A
3.13 Finalize Budget Level Detail	Activity Performer: Appropriation Managers Description: Appropriation Managers finalize appropriation detail below the budget line that is required to submit the BES. This activity includes the upload of MILCON Project Detail data. Business Rule(s): N/A
	Input(s): BES: Discrete Adjustments, BES: Quality Checked Output(s): BES: Finalized Detail, Send Notification: Upload Manpower Changes Parallel Gateway: Proceed to Step 3.14 and Step 3.15 concurrently.
	Roles and Responsibilities Responsible: Appropriation Managers Accountable: SAF/FMB Supportive: AF/A1M, SAF/FMBP Consulted: N/A Informed: N/A

3.14	Activity Performer: AF/A8P
Perform Quality	Description: AF/A8P performs a quality check on the final detail of the BES
Check BES, per	by appropriation.
Appropriation	Business Rule(s): N/A
PPP	= 1.0.== 1.00 = = = = = = = = = = = = = = = =
	Input(s): BES: Finalized Detail
	Output(s): BES: Quality Checked
	Exclusive Gateway: If 'BES Not Ready,' proceed to Step 3.12 and Step 3.13
	concurrently. If 'BES Ready,' proceed to Step 3.16.
	Roles and Responsibilities
	Responsible: AF/A8P
	Accountable: SAF/FMB
	Supportive: N/A
	Consulted: N/A
	Informed: N/A
3.15	Activity Performer: SAF/FMB
Perform Quality	Description: SAF/FMB performs a quality check of the BES with SME
Check BES, per	support from AF/A8P and other budget documentation key stakeholders as
Appropriation	required.
	Business Rule(s): N/A
	Input(s): BES: Finalized Detail
	Output(s): BES: Quality Checked
	Exclusive Gateway: If 'BES Not Ready,' proceed to Step 3.12 and Step 3.13. If
	'BES Ready,' proceed to Step 3.16.
	Roles and Responsibilities
	Responsible: SAF/FMB
	Accountable: SAF/FMB
	Supportive: AF/A8P, Other Budget Documentation Stakeholders
	Consulted: N/A
	Informed: N/A

3.16	Activity Performer: SAF/FMB
Lock BES, per	Description: When the BES is uploaded and balanced, SAF/FMB locks
Appropriation	ABIDES to prevent any additional adjustments. Appropriation Managers and
rippropriation	AF Panels are notified ABIDES is locked.
	Business Rule(s): The BES must be balanced before it is locked.
	Dusiness reac(s). The BES must be buildined before it is locked.
	Input(s): BES: Quality Checked
	Output(s): BES: Final Position, Send Notification: MPES Locked, Send
	Notification: Publish Final AF Position
	Parallel Gateway: Proceed to Step 3.17 and Step 3.18 concurrently.
	Roles and Responsibilities
	Responsible: SAF/FMB
	Accountable: N/A
	Supportive: SAF/FMBP, AF/A1M
	Consulted: N/A
	Informed: SAF/AQXE
3.17	Activity Performer: SAF/FMB
Enter Balance	Description: SAF/FMB uploads the balanced BES into PRCP, Comptroller
BES (PRCP, CIS,	Information System (CIS), and SDCS.
and SDCS) into J-	Business Rule(s): N/A
Book	
	Input(s): BES: Final Position, CIS: Disconnects
	Output(s): J-Book Data
	Roles and Responsibilities
	Responsible: SAF/FMB
	Accountable: N/A
	Supportive: SAF/AQ
	Consulted: N/A
	Informed: N/A

3.18	Activity Performer: Appropriation Managers
Develop BES	Description: Appropriation Managers and SAF/AQX develop J-Book Data
J-Book	with support from other key stakeholders. SAF/FMC collaborates with
J-DOOK	Appropriation Managers and SAF/FMB to update programmatic costing
	records, as required, for the next SPPBE cycle.
	Business Rule(s): For the investment funds, SAF/FMBI has delegated
	management responsibility of the BES J-Book to SAF/AQXE.
	Input(s): BES: Final Position, AF/A1M MPES: J-Book: CIV3400,
	MILPERS3500, Guard Reserve, PB 23
	Output(s): J-Book: EAS Data, J-Book: IDECS Data, OSD SNaP Report, Send
	Notification: Manpower J-Book Entries, Send Notification: Inform OSD
	Comptroller of BES J-Book
	Proceed to Review and Defend the BES and Deliver the PB 3.19 Sub-process,
	Step 3.19.01.
	Roles and Responsibilities
	Responsible: Appropriation Managers
	Accountable: SAF/FMB
	Supportive: SAF/FMBP, Other Budget Documentation Stakeholders,
	AF/A1M, SAF/AQXE
	Consulted: N/A
	Informed: AF/A1M, SAF/FMC
3.19	Description: SAF/FMBP receives the Budget Issue Paper or Draft PBD from
Review and	the OSD Comptroller. The AF prepares responses to the Budget issues and
Defend the BES	reviews the draft PBD for impacts to the AF. The AF also prepares responses
and Deliver the	to the Budget Inquiry with accompanying justification or mitigation to defend
PB	the AF Position.
(Sub-process)	Business Rule(s): N/A

3.19.01	Entry from received notification by OSD Comptroller of Published Budget
Perform Budget	Issue Paper or Draft PBD.
Issue Paper	Activity Performer: SAF/FMBP
Assessment	Description: SAF/FMBP assesses the Budget Issue Paper in order to determine
11550551110110	the draft of the Total Bill, as well as the draft of the Issue Tracker.
	Business Rule(s): This sub-process is triggered when OSD Comptroller
	publishes the Budget Issue Paper or Draft PBD and is received from the OSD
	Budget Review Process.
	g
	Input(s): Enter Balance BES (PRCP, CIS, and SDCS), J-Book, Receive
	Notification: Publish Budget Issue Paper or Draft PBD from the OSD
	Comptroller Budget Review
	Output(s): Total Bill: Draft, Issue Tracker: Draft, Send Notification: Notify
	SAF/FMB of Budget Issue Paper
	Roles and Responsibilities
	Responsible: SAF/FMBP
	Accountable: SAF/FMB
	Supportive: AF/A1M
	Consulted: N/A
	Informed: AF/A8P
3.19.02	Activity Performer: SAF/FMBP
Assign Budget	Description: SAF/FMBP is responsible for determining the most qualified
Team Lead	candidate(s) based on the draft Total Bill and draft Issue Tracker as the Budget
	Team Lead.
	Business Rule(s): N/A
	Input(s): Total Bill: Draft, Issue Tracker: Draft
	Output(s): Budget Team Lead: Assigned
	Roles and Responsibilities
	Responsible: SAF/FMBP
	-
	Accountable: N/A Supportive: SAF/FMB, Other Budget Documentation Stakeholders Consulted: AF/A1M Informed: N/A

2 10 02	A stivites Douglosses on Dudost Analyses for Astive Count and Decome
3.19.03	Activity Performer: Budget Analysts for Active, Guard, and Reserve
Perform Issue	Description: Budget Analysts conduct analysis of the final Issue Paper to
Paper Assessment	determine prioritization of requirements to meet the AF Position.
	Business Rule(s): N/A
	Input(s): Total Bill: Draft, Issue Tracker: Draft, Budget Team Lead: Assigned,
	Budget AF Position
	Output(s): Issue Paper: Recommendation on AF Position
	Roles and Responsibilities
	Responsible: Budget Analysts for Active, Guard, and Reserve
	Accountable: SAF/FMBP
	Supportive: Other Budget Documentation Stakeholders, SAF/FMB
	Consulted: N/A
	Informed: N/A
3.19.04	Activity Performer: Budget Analyst for Active, Guard, and Reserve
Update Issue	Description: Budget Analysts update the Issue Tracker based on prioritized
Tracker	findings in the Budgeting analysis.
Тгаскег	
	Business Rule(s): N/A
	Input(s): Total Bill: Draft, Issue Tracker: Draft, Issue Paper: Recommendation
	on AF Position, Budget Issue Paper Tracker: Updated
	Output(s): Budget Issue Paper Tracker: Updated
	Roles and Responsibilities
	Responsible: Budget Analyst for Active, Guard, and Reserve
	Accountable: SAF/FMBP
	Supportive: SAF/FMB
	Consulted: N/A
	Informed: N/A
2 10 05	
3.19.05	Activity Performer: SAF/FMBP
Update Total Bill	Description: SAF/FMBP provides an updated Total Bill upon assessing the
	updated Budget Issue Tracker with SME support from SAF/FMB.
	Business Rule(s): N/A
	I
	Input(s): Budget Issue Paper Tracker: Updated
	Output(s): Total Bill: Updated
	Roles and Responsibilities
	Responsible: SAF/FMBP
	Accountable: SAF/FMBP
	Supportive: SAF/FMB
	Consulted: N/A
	Informed: SAF/FMB, Other Budget Documentation Stakeholders

2.10.07	A -42 -44 D C A E/EMDD
3.19.06	Activity Performer: SAF/FMBP
Prepare Total Bill	Description: SAF/FMBP prepares the Total Bill Briefing with SME support
Briefing	from AF/A8P.
	Business Rule(s): N/A
	Input(s): Total Bill: Updated, Manpower Rationale: Updated
	Output(s): Total Bill: Briefing, Send Notification: Review Manpower
	Rationale for Accuracy
	Roles and Responsibilities
	Responsible: SAF/FMBP
	Accountable: SAF/FMBP
	Supportive: AF/A8P, AF/A1M
	Consulted: N/A
2.10.05	Informed: SAF/FMB, Other Budget Documentation Stakeholders
3.19.07	Activity Performer: SAF/FMBP
Prepare AF	Description: SAF/FMBP is responsible for preparing the AF decision brief and
Position Decision	producing the Budget Issue Paper draft outlining the AF Position.
Brief for	Business Rule(s): N/A
SAF/FMB	
	Input(s): Total Bill: Briefing
	Output(s): Budget Issue Paper: AF Position (Draft)
	Roles and Responsibilities
	Responsible: SAF/FMBP
	Accountable: SAF/FMB
	Supportive: Other Budget Documentation Stakeholders
	Consulted: N/A
	Informed: AF/A8P
3.19.08	Activity Performer: SAF/FMB
Defend AF	Description: SAF/FMB finalizes the AF Position in preparation for defending
Position	the position for approval.
	Business Rule(s): N/A
	T (() D 1 (T D AFD '(' (D C)
	Input(s): Budget Issue Paper: AF Position (Draft)
	Output(s): Budget AF Position
	Exclusive Gateway: If 'Unresolved Issues,' proceed to Step 3.19.03. If
	'Approved AF Position,' proceed to Step 3.19.09.
	Roles and Responsibilities
	Responsible: SAF/FMB
	Accountable: N/A
	Supportive: AF/A8P, SAF/FMBP, Other Budget Documentation Stakeholders
	Consulted: N/A Informed: N/A

3.19.09	Activity Performer: SAF/FMBP
	Description: SAF/FMBP updates the Budget Issue Tracker and notifies
Update Budget	
Issue Tracker	VCSAF, CSAF, USecAF, and SecAF and sends the Budget Issue AF Response
	to OSD.
	Business Rule(s): N/A
	Input(s): Budget AF Position
	1 () 6
	Output(s): Update Budget Issue Tracker, Send Notification: Notify Top 4
	(VCSAF, CSAF, USecAF, SecAF)
	Roles and Responsibilities
	Responsible: SAF/FMBP
	Accountable: SAF/FMBP
	Supportive: N/A
	Consulted: N/A
	Informed: SAF/FMB, Other Budget Documentation Stakeholders
3.19.10	Activity Performer: OSD Comptroller
Adjudicate	Description: OSD Comptroller adjudicates the Budget Issue Response with
Budget Issue	support from SAF/FMB. Depending on the agreement, a Draft PBD will be
Response	created.
Kesponse	Business Rule(s): N/A
	Dusiness Rule(s). 1VA
	Input(s): Update Budget Issue Tracker
	Output(s): Budget Issue Response: Adjudicated
	Output(s). Duaget issue itesponse. Adjudicated
	Roles and Responsibilities
	Responsible: OSD Comptroller
	Accountable: N/A
	Supportive: SAF/FMB
	Consulted: N/A
	Informed: SAF/FMB, SAF/FMBP, Other Budget Documentation Stakeholders
3.19.11	Activity Performer: OSD Comptroller
Issue Draft PBD	Description: OSD will create a Draft PBD with recommendation from OSD,
135dc Diait i DD	which gets issued to SAF/FMBP.
	Business Rule(s): N/A
	Dustiless Teale(s): 11/11
	Input(s): Budget Issue Response: Adjudicated
	Output(s): Draft PBD: OSD Recommendation
	Roles and Responsibilities
	Responsible: OSD Comptroller
	Accountable: N/A
	Supportive: N/A
	Consulted: N/A
	Informed: SAF/FMB, SAF/FMBP, Other Budget Documentation Stakeholders
	Into med. 5A1/1 MD, 5A1/1 MD1, Other Dudget Documentation Stakeholders

3.19.12 Perform Draft PBD Assessment	Activity Performer: SAF/FMBP Description: SAF/FMBP performs the draft PBD Assessment and creates the draft of the Total Bill as well as the draft of the PBD Tracker. Business Rule(s): N/A
	Input(s): Draft PBD: OSD Recommendation Output(s): Total Bill: Draft, PBD Tracker: Draft, Send Notification: Inform SAF/FMB of PBD
	Roles and Responsibilities Responsible: SAF/FMBP Accountable: SAF/FMBP
	Supportive: SAF/FMB, Other Budget Documentation Stakeholders Consulted: N/A Informed: AF/A8P, SAF/FMB
3.19.13	Activity Performer: SAF/FMBP
Assign/Reassign	Description: SAF/FMBP assigns and/or reassigns the Budget Team Lead. In
Budget Team	addition, this is where the Issue Tracker becomes the PBD Tracker.
Lead	Business Rule(s): N/A
	Input(s): Total Bill: Draft, PBD Tracker: Draft Output(s): Budget Team Lead: Assigned/Reassigned
	Roles and Responsibilities
	Responsible: SAF/FMBP
	Accountable: SAF/FMBP
	Supportive: SAF/FMB, Other Budget Documentation Stakeholders
	Consulted: AF/A1M
	Informed: N/A

3.19.14 Perform Draft PBD Assessment	Activity Performer: Budget Analysts for Active, Guard, and Reserve Description: Budget Analysts perform a draft PBD assessment accordingly. The PBD: recommendation on the AF position will be created. Depending on the input from the Budget Analysts, SAF/FMB determines if there is a Major Budget Issue (MBI) and makes a recommendation of the AF position accordingly. Business Rule(s): N/A
	Input(s): Budget Team Lead: Assigned/Reassigned, Manpower Changes: PBD Tracker Output(s): PBD: Recommendation of AF Position
	Roles and Responsibilities Responsible: Budget Analysts for Active, Guard, and Reserve Accountable: SAF/FMBP Supportive: Other Budget Documentation Stakeholders, AF/A1M Consulted: N/A Informed: N/A
3.19.15 Update PBD Tracker	Activity Performer: Budget Analysts for Active, Guard, and Reserve Description: Budget Analysts update the PBD Tracker based on MBI recommendations in the Budgeting analysis. Business Rule(s): N/A
	Input(s): PBD: Recommendation of AF Position Output(s): PBD Tracker: Updated, PBD: Recommendation of AF Position Exclusive Gateway: If it is a 'MBI,' proceed to Step 3.19.16. If it is a 'Non-MBI,' proceed to 'Send Notification: Notify OSD and SAF/FMBP of PBD Assessment' and then proceed to Step 3.19.17.
	Roles and Responsibilities Responsible: Budget Analysts for Active, Guard, and Reserve Accountable: SAF/FMBP Supportive: Other Budget Documentation Stakeholders Consulted: N/A Informed: N/A

	T
3.19.16	Activity Performer: SecAF and CSAF
Address MBIs	Description: SecAF and CSAF address any MBIs and coordinate a PBD: AF
	Response with SME support from SAF/FMB and responsible key stakeholders.
	Business Rule(s): N/A
	Input(s): PBD: Recommendation of AF Position, PBD: Tracker Updated
	Output(s): PBD: AF Response (SecAF and CSAF)
	Roles and Responsibilities
	Responsible: SecAF and CSAF
	Accountable: SecAF and CSAF
	Supportive: SAF/FMB, Other Budget Documentation Stakeholders
	Consulted: AF/A8P
	Informed: N/A
3.19.17	Activity Performer: OSD Comptroller
Issue Final PBD	Description: OSD Comptroller issues the Final Program Budget Decision.
	Business Rule(s): N/A
	Input(s): PBD: Recommendation of AF Position
	Output(s): PBD: Signed
	Roles and Responsibilities
	Responsible: OSD Comptroller
	Accountable: N/A
	Supportive: N/A
	Consulted: N/A
	Informed: AF/A8P, SAF/FMB, SecAF and CSAF, SAF/FMBP, Other Budget
	Documentation Stakeholders
3.19.18	Activity Performer: SAF/FMB
Review PBD and	Description: SAF/FMB determines whether the AF recommended PBD
Identify Offsets	balances with the OSD signed PBD.
J 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2	Business Rule(s): N/A
	Input(s): PBD: Signed, PBD: Recommendation on AF Position, Manpower
	Changes to PBD Tracker
	Output(s): PBD: Reviewed
	Inclusive Gateway: If there are 'No Offsets,' proceed to Step 3.19.21. If there
	are 'Offsets and Over Threshold,' proceed to Step 3.19.19. If there are 'Offsets
	and Under Threshold,' proceed to Step 3.19.20.
	Roles and Responsibilities
	Responsible: SAF/FMB
	Accountable: N/A
	Supportive: Appropriation Managers, AF/A1M
	Consulted: N/A
	Informed: N/A

3.19.19	Activity Performer: SAF/FMB
Select Additional	Description: In coordination with AF/A8P and SAF/FMB selects any new
Offsets for PB	and/or adjusted offsets with SME support from Appropriation Managers to
	resolve PB Delta.
	Business Rule(s): N/A
	Input(s): 1-N Offset List: Approval Decision (SecAF and CSAF), PBD:
	Reviewed, Manpower Budget Exhibits: Updated
	Output(s): PB Exercise Option: Delta Resolved
	Roles and Responsibilities
	Responsible: SAF/FMB
	Accountable: N/A
	Supportive: Appropriation Managers, AF/A8P
	Consulted: N/A
	Informed: N/A
3.19.20	Activity Performer: Appropriation Managers
Select Additional	Description: In coordination with AF/A8P and SAF/FMB, Appropriation
Offsets for PB	Managers selects any new and/or adjusted offsets to resolve PB Delta.
	Business Rule(s): N/A
	Input(s): 1-N Offset List: Approval Decision (SecAF and CSAF), PBD:
	Reviewed, Manpower Congressional Support Answers
	Output(s): PBD: Additional
	Roles and Responsibilities
	Responsible: Appropriation Managers
	Accountable: N/A
	Supportive: SAF/FMB, AF/A8P
	Consulted: N/A
	Informed: N/A
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3.19.21	Activity Performer: Appropriation Managers
Incorporate PBD	Description: Appropriation Managers with support from SAF/FMB
and Options into	incorporate options and decisions from the PBD into the PB in preparation for
PB	balancing.
	Business Rule(s): N/A
	Input(s): PBD: Reviewed, PBD: Additional, PB Exercise Option: Delta
	Resolved
	Output(s): PB: PBD Incorporated
	Roles and Responsibilities
	Responsible: Appropriation Managers
	Accountable: N/A
	Supportive: SAF/FMB, AF/A1M, AFCS, AF/A8P
	Consulted: N/A
	Informed: N/A
3.19.22	Activity Performer: Appropriation Managers
Balance PB	Description: Appropriation Managers determine whether the PB is balanced at
	a macro-level to apply offsets or discrete adjustments to develop the final PB.
	Business Rule(s): N/A
	Input(s): PB: PBD Incorporated
	Output(s): PB: Final
	Exclusive Gateway: If 'PB Does Not Balance,' proceed to Step 3.19.20. If 'PB
	Balances,' proceed to Step 3.19.23.
	Roles and Responsibilities
	Responsible: Appropriation Managers
	Accountable: N/A
	Supportive: SAF/FMB
	Consulted: N/A
	Informed: N/A
3.19.23	Activity Performer: SAF/FMBP
Make PB Final	Description: If the PB is balanced at the macro-level, SAF/FMBP makes final,
Adjustment	discrete adjustments to rebalance and address small deviations in the PB.
	Business Rule(s): N/A
	Input(s): PB: Final
	Output(s): PB: Adjusted Final
	Roles and Responsibilities
	Responsible: SAF/FMBP
	Accountable: SAF/FMB
	Supportive: N/A
	Consulted: N/A
	Informed: N/A

3.19.24 Perform Quality Check PB	Activity Performer: SAF/FMBP Description: SAF/FMBP performs a quality check of the PB as required. Business Rule(s): N/A
	Input(s): PB: Adjusted Final
	Output(s): PB: Quality Checked
	Exclusive Gateway: If 'PB Not Ready,' proceed to Step 3.19.23. If 'PB Ready,' proceed to Step 3.19.25.
	Roles and Responsibilities
	Responsible: SAF/FMBP
	Accountable: SAF/FMB
	Supportive: N/A
	Consulted: N/A
3.19.25	Informed: N/A
Lock PB	Activity Performer: SAF/FMBP Description: When the PB is uploaded and balanced, SAF/FMB locks
LUCKID	ABIDES to prevent any additional adjustments. Appropriation Managers and
	AF Panels are notified ABIDES is locked.
	Business Rule(s): N/A
	Input(s): PB: Quality Checked
	Output(s): PB: Locked
	Roles and Responsibilities
	Responsible: SAF/FMBP
	Accountable: SAF/FMB
	Supportive: N/A
	Consulted: N/A
	Informed: Appropriation Managers, AFCS (Panels)

3.19.26 **Activity Performer:** SAF/FMBP **Upload Final Description:** SAF/FMBP uploads the final balanced Budget Submission into **Balanced Budget** PRCP/SDCS/CIS. SAF/FMC collaborates with SAF/FMBP to update **Submission into** programmatic costing records for the next SPPBE cycle. PRCP/SDCS/CIS **Business Rule(s):** N/A **Input(s):** PB: Locked Output(s): J-Book Data, Send Notification: Notify AFCS and SAF/FMC on Final PB **Parallel Gateway:** Proceed to Steps 3.19.27 and 3.19.28. **Roles and Responsibilities Responsible:** SAF/FMBP **Accountable:** OSD Comptroller Supportive: SAF/FMB, Other Budget Documentation Stakeholders Consulted: N/A **Informed:** SAF/AQXE,SAF/FMC 3.19.27 **Activity Performer: SAF/FMB Description:** SAF/FMB develops, consolidates, and incorporates data into the Develop PB J-Book Data PB J-Book in preparation for final submission. Updates are applied to the PB J-Book with the PB final position. SAF/FMB is responsible for generating the Manpower Impacts and J-Book data. SAF/AQXE manages the IDECS database and is the principal representative to publish guidance and training materials, as well as, approve and publish draft exhibits. Business Rule(s): For the investment funds SAF/FMBI has delegated management responsibility of the PB J-Book to SAF/AQXE. **Input(s):** J-Book Data Output(s): J-Book: EAS Data, J-Book: IDECS Data **Roles and Responsibilities Responsible:** SAF/FMB **Accountable:** SAF/FMB Supportive: Other Budget Documentation Stakeholders, AF/A1M, SAF/AQXE **Consulted:** OSD Comptroller

Informed: SAF/FMBP

3.19.28 Develop PB Rollout Products	Activity Performer: SAF/FMBP Description: SAF/FMBP develops PB Rollout Products. This can consist of various products, such as books, trifolds, and briefings, both tangible and non-
	tangible related products to the AF Book. Business Rule(s): N/A
	Input(s): J-Book: EAS Data, J-Book: IDECS, J-Book Data Output(s): PB Rollout Products: Developed
	Roles and Responsibilities
	Responsible: SAF/FMBP
	Accountable: SAF/FMB
	Supportive: Other Budget Documentation Stakeholders, AF/A1M
	Consulted: N/A
2 10 20	Informed: N/A
3.19.29	Activity Performer: SAF/FMB
Rollout PB	Description: SAF/FMB conducts the rollout of the PB Request and the J-Book is submitted to OSD Comptroller, Congress, and the public.
Request	Business Rule(s): N/A
	Input(s): PB Rollout Products: Developed
	Output(s): PB Rollout Products: Developed, Send Notification: Submit J-
	Book to OSD Comptroller, Congress, and public
	Roles and Responsibilities Roam angible SAE/EMP
	Responsible: SAF/FMB
	Accountable: SecAF and CSAF Supportive: SAF/FMBP, AF/A1M
	Consulted: N/A
	Informed: AF/A8P, OSD Comptroller, AFCS, Other Budget Documentation
	Stakeholders

3.19.30 Defend Budget

Activity Performer: SAF/FMBP

Description: The AF defends the budget while receiving J-Book and PB Inquiries. The AF response to committee or Congressional member to request for testimony or inquiry in the form of an email, formal letter, briefings, or another form of transcript depending on who submits the inquiry. Staffer Day review is performed during defending the budget. Throughout Staffer Day review, the upcoming Execution Plan brief is evaluated, monthly activity reports (MAR) are assessed, and next year's Budget is compiled.

Business Rule(s): N/A

Input(s): PB Rollout Products: Developed, PB Inquiries

Output(s): AF Response to Budget Inquiry, Staffer Day Review

Process Ends.

Roles and Responsibilities Responsible: SAF/FMBP Accountable: SAF/FMB

Supportive: Other Budget Documentation Stakeholders, AF/A1M, SAF/AQ

Consulted: OSD Comptroller

Informed: AF/A8P, SecAF and CSAF, AFCS

8.0 - SPPBE Phase IV - Execution

8.1 – Execution Process Summary

The Execution phase of the AF SPPBE process is where the real world application of the SPPBE process occurs. Congress appropriates the budget and decides on which programs and activities to fund, at what levels, and when. The Execution review also captures feedback for Leadership concerning the effectiveness of current and prior resource allocations to leverage for the future way ahead. Execution follows Air Force Instruction (AFI) 65-601 and expends the resources provided by Congress to achieve the AF Strategy.

8.2 – Execution Process Map Summary

The Execution phase process is outlined in *Figure 10* and provides a summary of the process in the following section. For this phase, Execution was only documented at a high-level with SME discussion and input.

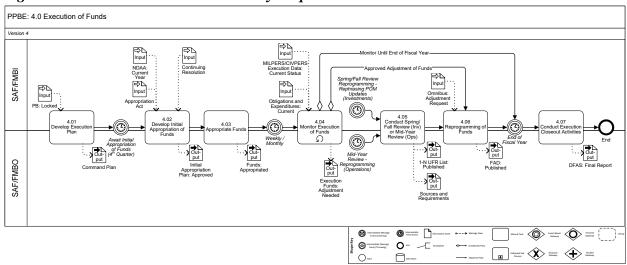


Figure 10 – Execution Process Summary Map:

8.3 – Description of Process Steps: Execution Phase

4.0	
4.0	Description: In the Execution phase process, SAF/FMBO and SAF/FMBI
Execution Phase	develops an Execution Plan, initial distribution of funds, monitors execution of
Process	funds, and completes reprogramming of funds. In addition, SAF/FMBO
	conducts the mid-year review and SAF/FMBI conducts the Spring and Fall
	Review. Execution follows AFI 65-601 and expends the resources provided by
	Congress to achieve the AF Strategy.
4.01	Entry from Budgeting 3.0.
Develop Execution	Activity Performer: SAF/FMBO, SAF/FMBI
Plan	Description: SAF/FMBO and SAF/FMBI leverages the published PB that was
	rolled out from the Budgeting phase to initiate the development of the
	Execution Plan for Operations. SAF/FMB distributes annual instructions for
	preparing and submitting the Execution Plan through a budget call. The budget
	call identifies funding levels by program element, element of expense codes,
	and emergency and special program code, if applicable. In addition, SAF/FMB
	provides special guidance and instructions throughout the duration of the
	budget call. During this process, the Execution Review Account (ERA) Tax
	and Bogeys are calculated and presented to the AFCS for approval. Once
	SAF/FMBO receives appropriations, the Command Plan is generated.
	Business Rule(s): N/A
	Dusiliess Rule(s): IV/A
	Input(s): PB: Locked
	Output(s): Command Plan
	Proceed to Timer Event: Await Initial Appropriation of Funds (4 th Quarter)
	Roles and Responsibilities
	Responsible: SAF/FMBO, SAF/FMBI
	Accountable: SAF/FMBO, SAF/FMBI
	Supportive: N/A
	Consulted: N/A
	Informed: N/A
	<u> </u>

4.02 Develop Initial Appropriation of Funds

Activity Performer: SAF/FMBO, SAF/FMBI

Description: SAF/FMBO and SAF/FMBI leverages the Command Plan to begin the Initial Appropriation Plan process. During this process, the Command Plan is adjusted to include functional transfers and Air Staff adjustments resulting in an Initial Appropriation Plan, which is presented to the AFCS for approval.

Business Rule(s): Follow AFI 65-601 (Budget Guidance and Procedures, Vol 1-3) that is laid out in a Corporate Structure review and approval process. National Defense Authorization Act (NDAA) informs SAF/FMBO of unappropriated funds. SAF/FMC must review the NDAA and Appropriations Act for potential updates to the programmatic costing records for the next SPPBE cycle.

Input(s): Command Plan, NDAA: Current Year, Appropriation Act

Output(s): Initial Appropriation Plan: Approved

Roles and Responsibilities

Responsible: SAF/FMBO, SAF/FMBI **Accountable:** SAF/FMBO, SAF/FMBI

Supportive: N/A Consulted: N/A Informed: AF/A1M

4.03 Appropriate Funds

Activity Performer: SAF/FMBO, SAF/FMBI

Description: SAF/FMBO and SAF/FMBI are the delegated authority for investment budget-related lines to SAF/AQXE to leverage the Command Plan that triggers the initial appropriation of funds for Investments. SAF/AQXE is responsible for all acquisition-related line items tasked in AFM software via program authority.

Business Rule(s): Follow AFI 65-601 (Budget Guidance and Procedures, Vol 1-3) that is laid out in a Corporate Structure review and approval process. NDAA informs SAF/FMBI of unappropriated funds.

Input(s): Initial Appropriation Plan: Approved

Output(s): Funds: Appropriated

Roles and Responsibilities Responsible: SAF/FMBI Accountable: SAF/FMBI Supportive: SAF/AQXE

Consulted: Capabilities Directorates, PEO

Informed: N/A

4.04 Monitor Execution of Funds Entry from Timer Event: Weekly/Monthly Activity Performer: SAF/FMBO, SAF/FMBI

Description: The Monitoring Execution of Funds is continuously conducted by both Operations and Investments once the funds are distributed.

SAF/FMBO and SAF/FMBI monitor throughout the fiscal year to ensure if

any adjustments are required and monitor for maintenance purposes.

Business Rule(s):

Input(s): Funds: Appropriated, Obligation and Expenditures: Current

Output(s): Execution Funds: Adjustment Needed

Exclusive Gateway: If 'Approved Adjustment of Funds,' proceed to Step 4.06, else Process Ends. If 'Monitor Until End of Fiscal Year,' proceed to Timer

Event: End of Fiscal Year, else Process Ends.

Roles and Responsibilities Responsible: SAF/FMBO Accountable: SAF/FMBO

Supportive: SAF/AQXE, AF/A1M

Consulted: Capabilities Directorates, PEO

Informed: N/A

4.05 Conduct Spring/Fall Review (Investments) or Mid-Year Review (Operations)

Entry from Timer Event: Spring/Fall Review Reprogramming – Rephrasing

POM Updates (Investments)

Entry from Timer Event: Mid-Year Review Reprogramming (Operations and

Maintenance)

Activity Performer: SAF/FMBO and SAF/FMBI

Description: SAF/FMBI conducts annual Spring/Fall Reviews for investments; while SAF/FMBO conducts an annual operations and

maintenance (O&M) mid-year review. Reviewing programs proactively aligns

programs based on fact-of-life changes. SAF/FMC collaborates with SAF/FMBI to provide programmatic costing data for the bi-annual review. **Business Rule(s):** SAF/AQX, AF/A8P, and SAF/FMB tri-chair the Spring,

Fall, and Mid-Year Reviews for investments and O&M.

Input(s): Funds: Appropriated, Funds: Appropriated, Obligation and

Expenditures: Current

Output(s): Sources and Requirements, 1-N Unfunded Request (UFR) List:

Published

Investments: Roles and Responsibilities Responsible: SAF/FMBI, SAF/FMBO Accountable: SAF/AQX, AF/A8PE Supportive: SAF/FMB, AF/A8P Consulted: SAF/FMC, AF Functionals

Informed: N/A

O&M: Roles and Responsibilities

Responsible: SAF/FMBO **Accountable:** SAF/FMBO

Supportive: N/A

Consulted: AF Functionals

Informed: N/A

4.06	Activity Performer: SAF/FMBO, SAF/FMBI
Reprogramming	Description: During this process, the reprogramming workbook is developed
of Funds	and submitted to SAF Program and Financial Control (P&FC) to complete the
	1415 request. For the Omnibus reprogramming, SAF/FMBP will prepare the
	decision brief. If approved, a Funding Authorization Document (FAD) is
	published.
	Business Rule(s): N/A
	Input(s): 1-N UFR List: Published, Sources and Requirements, Omnibus:
	Adjustment Request
	Output(s): FAD: Published
	Roles and Responsibilities
	Responsible: SAF/FMBO, SAF/FMBI
	Accountable: SAF/FMB
	Supportive: SAF/AQ
	Consulted: SAF/FMBP
	Informed: SAF/P&FC, AF/A1M
4.07	Activity Performer: SAF/FMBO, SAF/FMBI
Conduct	Description: SAF/FMBO and SAF/FMBI utilize FADs and status of funds
Execution	monitoring to conduct execution closeout activities at the end of the fiscal
Closeout Activities	year.
	Business Rule(s): N/A
	Input(s): FAD: Published
	Output(s): Defense Finance and Accounting Service (DFAS): Final Report
	Process Ends.
	Roles and Responsibilities
	Responsible: SAF/FMBO, SAF/FMBI
	Accountable: SAF/FMB
	Supportive: N/A
	Consulted: N/A
	Informed: AF/A1M

Appendix

I. References and Supporting Information

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PPBE Process and Organization Whitepaper, 6 May 2014

PPBE & AFCS Primer, August 2007

II. Abbreviations and Acronyms

ABIDES—Automated Budget Interactive Data Environment System

ACAT—Acquisition Category

ADM—Acquisition Decision Memorandum

AFCAIG—Air Force Cost Analysis Improvement Group

AFCS—Air Force Corporate Structure

AF FOC—Air Force Future Operating Concept

AFI—Air Force Instruction

AFPD—Air Force Policy Directive

AFSEA—Air Force Strategic Environment Assessment

ARC—Air Reserve Component

BES—Budget Estimate Submission

CAPE—Cost Assessment and Program Evaluation

CD—Capability Development

CCMD—Combatant Command

CDC—Capability Development Council

CFL—Core Function Lead

CFSP—Core Function Support Plan

CIO—Chief Information Officer

CIS—Comptroller Information System

CIVPAY—Civilian Pay

CJCSI—Chairman of the Joint Chiefs of Staff Instruction

COA—Course of Action

CSAF—Chief of Staff

CV—Vice Commander

DCS—Deputy Chiefs of Staff

DFAS—Defense Finance and Accounting Service

D/I/Os—Disconnects, Initiatives, and Offsets

DMAG—Deputy's Management Action Group

DoD—Department of Defense

DoDD—Department of Defense Directive

DPG—Defense Planning Guidance

DepSecDef—Deputy Secretary of Defense

dRAP—Draft RAP

EAS—Exhibit Automation System

ERA—Execution Review Account

FAD—Funding Authorization Documents

FRAGO—Fragmentary Order

FYDP—Future Year(s) Defense Program

FY—Fiscal Year

GIISR—Global Integrated Intelligence, Surveillance, Reconnaissance

HAF—Headquarters Air Force

HAFMD—Headquarters Air Force Mission Directive

IAW—In Accordance With

ICE—Independent Cost Estimate

IDECS—Integrated Budget Documentation and Execution System

IPL—Integrated Priority List

IPR A—In-Progress Review, Analysis

IPR C—In-Progress Review, COA

IPR F-In-Progress Review, Final

J-Book—Justification Book

JCIDS—Joint Capabilities Integration and Development System

JCS—Joint Chiefs of Staff

JPG—Joint Planning Guidance

MAR—Monthly Activity Report

MAJCOMs—Major Commands

MBI—Major Budget Issue

MILCON—Military Construction

MILPERS—Military Personnel

MPES—Manpower Programming and Execution System

NACA—Non Advocate Cost Assessment

NDAA—National Defense Authorization Act

NDS—National Defense Strategy

NMS—National Military Strategy

NSS—National Security Strategy

O&M—Operations and Maintenance

OMB—Office of Management and Budget

OPR—Office of Primary Responsibility

OSD—Office of the Secretary of Defense

P&FC—Program and Financial Control

PB—President's Budget

PBD—Program Budget Decision

PBoard—Planning Board

PCouncil—Planning Council

PDM—Program Decision Memorandum

PEO—Program Executive Office

PFP—Planning Force Proposal

PGM—Program Guidance Memorandum

PGroup—Planning Group

PMB—Potential Monetary Benefit

PMC—Potential Monetary Cost

POE—Program Office Estimate

POM—Program Objective Memorandum

PPG—Plan to Program Guidance

PPI—POM Preparation Instruction

PRCP—Program Resources Collection Process

QDR—Quadrennial Defense Reviews

RAP—Resource Allocation Plan

RAPIDS—Resource Allocation Program Information Decision System

RASCI—Responsible, Accountable, Supportive, Consulted, Informed

RIE—Rapid Improvement Event

RMD—Resource Management Decision

S&T—Science and Technology

SCP—Service Cost Position

SDCS—Standard Data Collection System

SecAF—Secretary of the Air Force

SECDEF—Secretary of Defense

SIPOC—Suppliers, Inputs, Processes, Outputs, Customers

SME—Subject Matter Expert

SMP—Strategic Master Plan

SNaP—Select and Native Programming

SPF—Strategic Prioritization Framework

SPG—Strategic Planning Guidance

SPPBE—Strategy, Planning, Programming, Budgeting, and Execution

SPWG—Strategic Planning Working Group

TOA—Total Obligation Authority

Top 4—USecAF, SecAF, USecAF, CSAF, VCSAF

UFR—Unfunded Request

USecAF—Under Secretary of the Air Force

VCSAF—Vice Chief of Staff of the Air Force

ZBR—Zero Balance Reprogramming

ZBT—Zero Balance Transfer

III. Terms of Reference

Activity Step Performer: Organization or individuals responsible for the successful completion of a process step.

AFCS Board: The Board provides flag-level (1-2 Star and civilian equivalent) review, evaluation, and recommendations in the same broad categories as the Council. Members are selected by their Council counterpart and are responsible for preparing their principal for Council meetings. Additional members of the Board are advisory and represent programs with AF TOA and a combination of unique functional expertise. Additionally, panel chairs and AF CONOPS Champions are present, each representing mission and functional areas of AF expertise. Additionally, the Board directs the focus of the Group in resolving issues, refines Group developed recommendations for submission to the Council, and expedites Directorate-level coordination on significant issues. The Board is chaired by Director of Programs, HQ USAF/A8P, with the Associate Director as his back up, and co-chaired by Deputy Assistant Secretary (Financial Management) (SAF/FMB), on non-budget issues. During budget formulation and execution, and during the Budget Review cycle, it is chaired by SAF/FMB.

AFCS Board Key Stakeholders:

- HQ USAF: A1, A2, A3/5, A4/7, A8, A9, HC, JA, RE, SG, TE
- SAF: AA, AG, AQ, FM, GC, IA, IE, IG, LL, PA, CIO A6, USA, ANG
- Advisory members include: AF/A1M, AF/A7C, AF/A8X

AFCS Council: The Council is the senior forum for cross-functional consideration of the most critical AF issues. The Council reviews and evaluates AF objectives, policies, plans, programs, budgets, and studies to make timely recommendations to the SECAF and CSAF. The Council also provides expeditious Deputy Chiefs of Staff (DCS)-level coordination on significant, urgent, and complex issues to ensure that AF plans, polices, and programs comply with Joint Chiefs of Staff (JCS), OSD, and national objectives. The Council returns issues to the AF Board for further study. The Council is chaired by the VCSAF, and membership consists of Air Staff and Secretariat Principals (3-Star and civilian equivalent with some selected 2-Star members).

AFCS Council Key Stakeholders:

- HQ USAF: CVA, A1, A2, A3/5, A4/7, A8, A9, HC, JA, RE, SE, SG, ST, TE
- SAF: AA, AQ, CM, FM, GC, IA, IE, IG, LL, MR, SB, CIO A6, US(D), NGB
- Advisory members include: AF/A8P, AF/CCC, AF/CVE, AF/CVAS, AF/CVAE, AF/CX, SAF/AG, SAF/FMB

AFCS Group: The Group provides the Board and senior-level leadership (O-6 and civilian equivalents) a forum for initial corporate review and evaluation on appropriate issues in the same broad categories as both the Board and Council. The Group is the first level of the AFCS that integrates the AF mission, mission support areas, and capabilities into a balanced AF program. Members are selected by their Board counterpart or 2-letter sponsors and are responsible for

preparing their principal for Board or Council meetings. Its ultimate strength lies in its broad representative span that allows thorough vetting of issues before being elevated to the Board or Council for review and deliberation. Like the Board and Council, the Group provides a forum for expeditious Division-level coordination on significant issues.

AFCS Group Key Stakeholders:

- HQ USAF: A1, A1M, A1S, A1X, A2, A3/5, A3O, A3S, A4P, A7C, A7S, A8F, A8P, A8X, A9R, HC, JA, RE, SG, TE
- SAF: AA, AG, AQ, FM, FMC, GC, IA, IE, IG, LL, PA, USA, ANG, CIO A6

AF Strategic Environment Assessment (AFSEA): As the foundation of Strategy, Planning, and Programming, the AFSEA informs all follow-on AF planning and programming. The AFSEA describes domestic and international trends in the future strategic environment, and the implications of those trends for air, space, and cyberspace operations over the next 20 years. The AFSEA presents an Airman's perspective on future constraints, threats, and opportunities, and promotes consistency throughout the AF Strategic Planning System (AFSPS) and the broader planning activities across the AF. AFSEA development integrates multiple external and internal sources to ensure a comprehensive assessment. Sources include analyses and assessments from across DoD and other government agencies, think-tanks, academia, industry, allies, and mission partners.

AF Strategy: A capstone document that looks out 30 years and explains how the AF will organize, train and equip to provide Global Vigilance, Global Reach, and Global Power in the future security environment. The *Strategy* describes the guiding principles used to influence and inform decisions related to organizational structures, planning, programming, acquisition and requirements. AF senior leadership updates the AF strategy as desired, nominally on a 4-year cycle.

AF Strategic Master Plan (SMP): Translates the AF strategy into guidance, goals, and objectives in a 20-year timeframe. The SMP is the primary source document for the development and alignment of subordinate strategic planning across the entire AF. The alignment of AF priorities and goals to national guidance informs planning and actions at successively lower level of AF organizations and forms the basis for the development of future force options and performance management plans.

Business Rule: A business rule is a rule that must define or shall constrain some aspect of business and always resolves to either true or false. Business rules are intended to assert business structure or to control or influence the behavior of the business. Business rules describe the operations, definitions and constraints that apply to an organization.

Capability: The ability to achieve a desired effect under specified standards and conditions through combinations of means and ways across the DOTMLPF-P to perform a set of tasks to execute a specified course of action (COA). Ref: AFI 10-601

Capability Development (CD): Includes all activities from opportunity or capability gap identification to warfighter employment. CD also aligns the execution of all lines of effort at the appropriate level, including gap analysis, Science & Technology (S&T), studies, wargaming, experimentation, development planning, requirements development, acquisition strategies, and investment strategies, to provide relevant capability to future warfighters.

Capability Development Council (CDC): The AF CDC is a governance body designed to identify the key strategic questions related to operational capability which require AF senior leadership direction. It also serves as a verification body for new and ongoing capability development efforts. Ref: AF Capability Development Charter, May 2016.

Capability Development Working Group (CDWG): An AF/A5R and SAF/AQR O-6 (or equivalent) led, cross-functional inclusive body that reports to AF/A5/8 to inform the appropriate AF processes. Primary function includes recommend prioritization of operational challenges and opportunities aligned with Strategy, Planning, and Programming, recommend ECCTs, synchronize high priority capability development activities across the AF enterprise, and assess the capability development activities against strategic objectives for adequacy, timeliness, and de-confliction.

Capability Gap: The inability to execute a specified COA or valid AF mission area. The gap may be the result of no existing capability, lack of proficiency or sufficiency in an existing capability solution, or the need to replace an existing capability solution to prevent a future gap. Ref: AFI 10-601 (adapted from Chairman of the Joint Chiefs of Staff Instruction (CJCSI) 5123.01 & Joint Publication 1-02)

Capability Solution (or Solution): A materiel or non-materiel opportunity or solution to satisfy one or more capability gaps/reduce or eliminate one or more capability gaps. Ref: Joint Capabilities Integration and Development System (JCIDS) Manual

Core Function Leads (CFL): SecAF/CSAF-designated leaders who serve as the principal integrators for their assigned Service Core Function (SCF) and the corresponding AF CFSPs. CFLs guide the SCF process and all SCF-related appropriation priorities by orchestrating the development of SCF in collaboration with key stakeholders across the AF to include Major Commends (MAJCOMs), the ARC, and functional authorities. CFLs have tasking authority with regard to SCF planning and programming issues to identify enabling capabilities in, and integration requirements/opportunities with, other SCFs, joint forces, civilian government and non-government organizations, and allied/partner nations. CFLs provide a prioritized SCF investment and O&M submission for HAF POM Integration. CFLs participate at all appropriate levels of the AFCS. For all SCF-specific governance structures, CFLs serve as chair or co-chair.

Core Function Support Plans (CFSP): Developed by CFLs, in collaboration with key stakeholders across the AF CFSPs align strategy, operating concepts, and capability development by SCF, to provide financial constructs for enhancing Global Vigilance, Global Reach, and

Global Power across the range of military operations. Along with other internal and external products, the AFSEA, the AF SMP, and the SPG provide the strategic context for CFSP production. When developing CFSPs, CFLs must account for all related authoritative perspectives across the AF, including the perspectives of regional AF commands; and CFLs coordinate their CFSPs with all AF Functionals and OCRs prior to submission. CFLs update CFSPs every other year.

DOTMLPF-P: The DoD acronym that pertains to the eight possible non-materiel elements involved in solving warfighting capability gaps. These solutions may result from a Capabilities-Based Assessment or any study that investigates DoD warfighting capabilities and identifies capability gaps. DOTMLPF-P is cited in CJCSI 3170.01, JCIDS, and described in detail in the JCIDS Manual. DOTMLPF-P stands for:

- Doctrine: the way we fight (e.g., emphasizing maneuver warfare, combined air-ground campaigns)
- Organization: how we organize to fight (e.g., divisions, air wings, Marine-Air Ground Task Forces)
- Training: how we prepare to fight tactically (basic training to advanced individual training, unit training, joint exercises, etc.)
- Materiel: all the "stuff" necessary to equip our forces that DOES NOT require a new development effort (weapons, spares, test sets, etc. that are "off the shelf" both commercially and in the government)
- Leadership and education: how we prepare our leaders to lead the fight (squad leader to 4-star general/admiral professional development)
- Personnel: availability of qualified people for peacetime, wartime, and various contingency operations
- Facilities: real property, installations, and industrial facilities (e.g., government owned ammunition production facilities)
- Policy: DoD, interagency, or international policy that impacts the other seven non-materiel elements.

Far-term: Eleven to 30 years into the future beyond the SPG-directed planning year. This timeframe represents a period of uncertain threats and environments. It tests the bounds of doctrine, tactics, and capabilities.

Future Years Defense Program: Summarizes SECDEF-approved DoD programs. The FYDP projects detailed source requirements for 5 years and force structure for 9 years.

Inputs: Information/data used during the completion of each activity is labeled as an information "Input."

Outputs: Information/data generated during the completion of each activity is labeled as an information "Output."

Mid-term: 6 to 10 years into the future beyond the SPG-directed planning year. This timeframe represents a period of anticipated threats, environments, doctrine, tactics, and capabilities.

Near-term: 5 years into the future beginning with the SPG-directed planning year. This timeframe represents a period of expected threats, environments, doctrine, tactics, and capabilities.

Planning Choice: An approach, disconnect, initiative, offset, or POM disconnect regarding future use of AF resources, that has not yet been approved for inclusion in the 30-Year Plan. The Planning Corporate Structure reviews these using the results of the SPF, at increasingly higher governance levels until agreement can be reached, and if not reached at one of the lower levels of governance (Planning Group/Board/Council), it is decided at the planning choices event chaired by SecAF/CSAF.

Resource Allocation Plan (RAP): The RAP is the data (spreadsheet) portion of the 30-Year Plan. The RAP narrative is the words that accompany the spreadsheet data that explain what we are doing, and when during the 30-Year Plan. The RAP and RAP narrative together comprise the 30-Year Plan.

SIPOC: SIPOC is a data collection form that assists in gathering information about Suppliers, Inputs, Processes, Outputs, and Customers of a process.

- Supplier: Provide inputs into the process
- Input: The material, service and/or information used by the process to produce an output
- **Process:** A defined sequence of activities that deliver outputs to meet customer requirements
- Outputs: The products, services, and/or information that result from the completion of a process
- **Customers:** Users of the outputs produced by the process

Strategic Planning Guidance (SPG): The SPG shapes the air, space, and cyberspace force by translating strategy into planning and programming guidance to meet national security objectives at the lowest overall risk possible given available resources. The SPG defines the AF position on Total Force Enterprise (TFE) force structure, readiness and sustainability, infrastructure, and modernization/recapitalization. The SPG links the AF SMP to CFSPs by providing Planning Guidance for force structure development, based upon the 20-Year Planning Force results of the previous cycle's PFP Integration process. The SPG's long-term major investment plan influences operational concept development, organizational change, and training plans, and provides parameters for requirements generation to produce the proper balance between current and future AF priorities. SPG Programming Guidance provides authoritative direction for AF POM development.

Strategic Planning Working Group (SPWG): An AF/A8X O-6 (or equivalent) led, crossfunctional inclusive body that reports to AF/A5/8. Primary function includes planning force prioritization, investments, and trades aligned with Strategy, Planning, and Programming as

informed by the CDC, coordinates CFL inputs via the CFSP process, and assesses the planning force against strategic objectives and CDC guidance.

SPWG Key Stakeholders:

- Panels: Agile Combat Support/Installation, Agile Combat Support/Logistics, Agile Combat Support/Personnel and Training, Agile Combat Support/Research, Development, Test, and Evaluation, Combat AFs, Global Integrated Intelligence, Surveillance, Reconnaissance (GIISR)/Command and Control, Global Mobility, Nuclear Deterrence Operations, Space/Cyberspace, Total Force
- SAF: AQ, CIO-A6, FM, IA, IE, LL, SP
- Air Staff: A1, A2, A3, A4C, A4P, A5R, A5S, A9, A10, RE, NGB, ST
- CFLs: Agile Combat Support, Air Superiority, Command and Control, Cyberspace Superiority, Education & Training, GIISR, Global Precision Attack, Nuclear Deterrence Operations, Personnel Recovery, Rapid Global Mobility, Special Operations, Space Superiority

Strategic Prioritization Framework (SPF): This is a process designed to provide scalable AF enterprise-wide strategic initiative assessments and integration. The process includes objective and subjective variables designed for repeatable, consistent scoring of programs, initiatives, and offsets. It provides comparable information and data visualization on disparate AF programs/initiatives to support strategic decision making by senior leaders.

IV. Business Process Mapping Notation Process Map Definitions

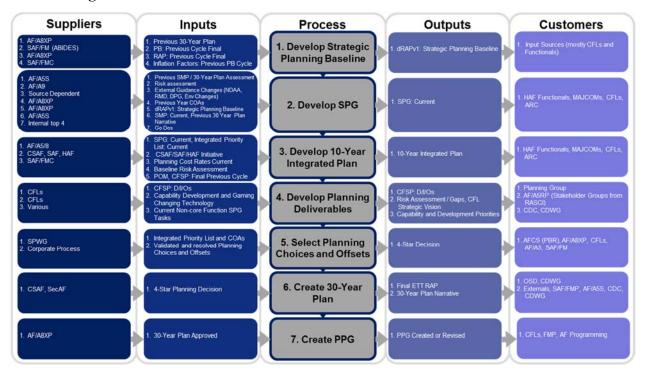
Shape Name	Shape	Definition
Task		Denotes an activity that is performed by an individual or group of individuals
Global/Parent Process	+	Denotes a Global or Parent process that links to the process
Collapsed Sub-Process	•	Denotes a Sub-process that the Parent process feeds into
Out-of-Scope Process	Out-of-Scope	Denotes an out-of-scope process, or set of processes
Exclusive Gateway	X	Routes the process to a single, mutually exclusive path based on a <u>condition</u> of the process
Event-Based Gateway		Routes the process to a single, mutually exclusive path based on an <u>event</u> of the process
Inclusive Gateway	O	Routes the process to one or more paths based on conditions of the process
Parallel Gateway	(+)	Routes the process to multiple paths that occur concurrently
Message		Depicts a message (can be a physical object or piece of information) that is sent to another Actor(s) and serves as a trigger for a next step in the process
Throwing Message		Depicts a scenario where a message is sent to an individual(s), but receipt of the message is not necessary to start the next step in the process (i.e., process flow continues along a separate path

Shape Name	Shape	Definition
End Message	©	Depicts a scenario where a message is sent to another Actor(s) and the process terminates as a result
Timer	©	Depicts a time or event that triggers (or completes) the process
Start	Start	Signals the first step of a process
End	End	Signals the final step in a process
Data Object		Represents data or a work item that is created within the process
Process Input	お L Input	Represents external data or a work item that feeds into the process
Process Output	Out- put	Represents data or a work item that is created within the process and feeds into an external process
Data Store		Represents a system where data storage occurs
Sequence Flow	→	Connects flow objects in a sequential order
Message Flow	₽	Indicates a message flow (can be a physical object or information) between two objects
Association Flow	>	Indicates a flow association between two objects
Association Line		Indicates an association between two objects
Swim Lane	2	Organizes activities into separate categories (i.e., roles) and reveals which parties are responsible for each step in a process

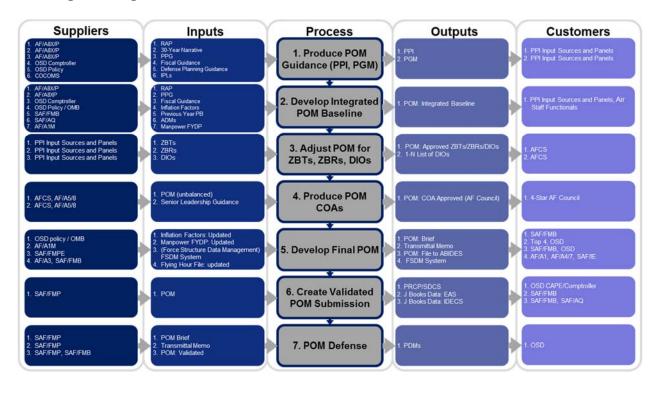
V. SPPBE SIPOCs

The SIPOC provides a high-level view of a phase and key process activity linkages between organizations (suppliers, customers), supplied information (inputs), and received information (outputs).

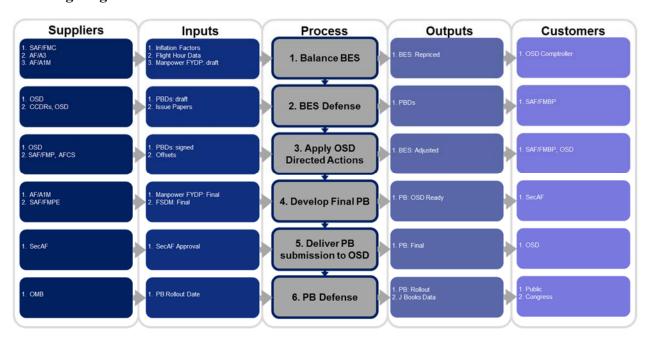
Planning Phase:



Programming Phase:



Budgeting Phase:



VI. SPPBE Detail Maps and RASCIs

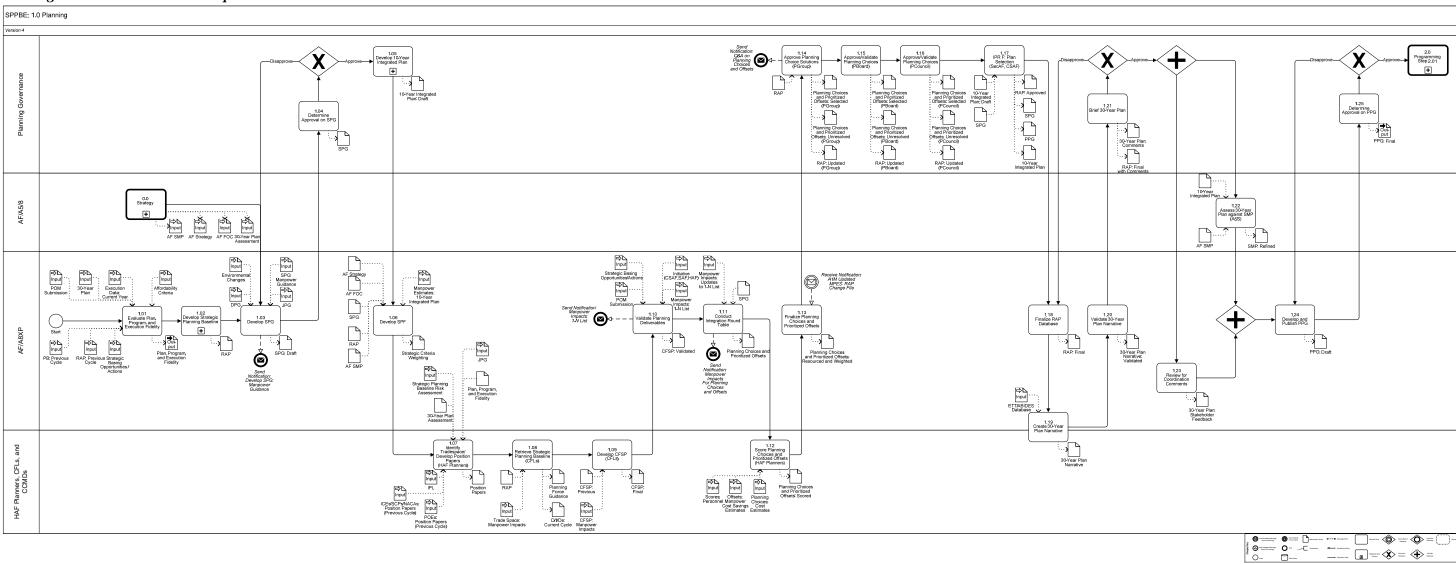
i. Strategy Phase RASCI

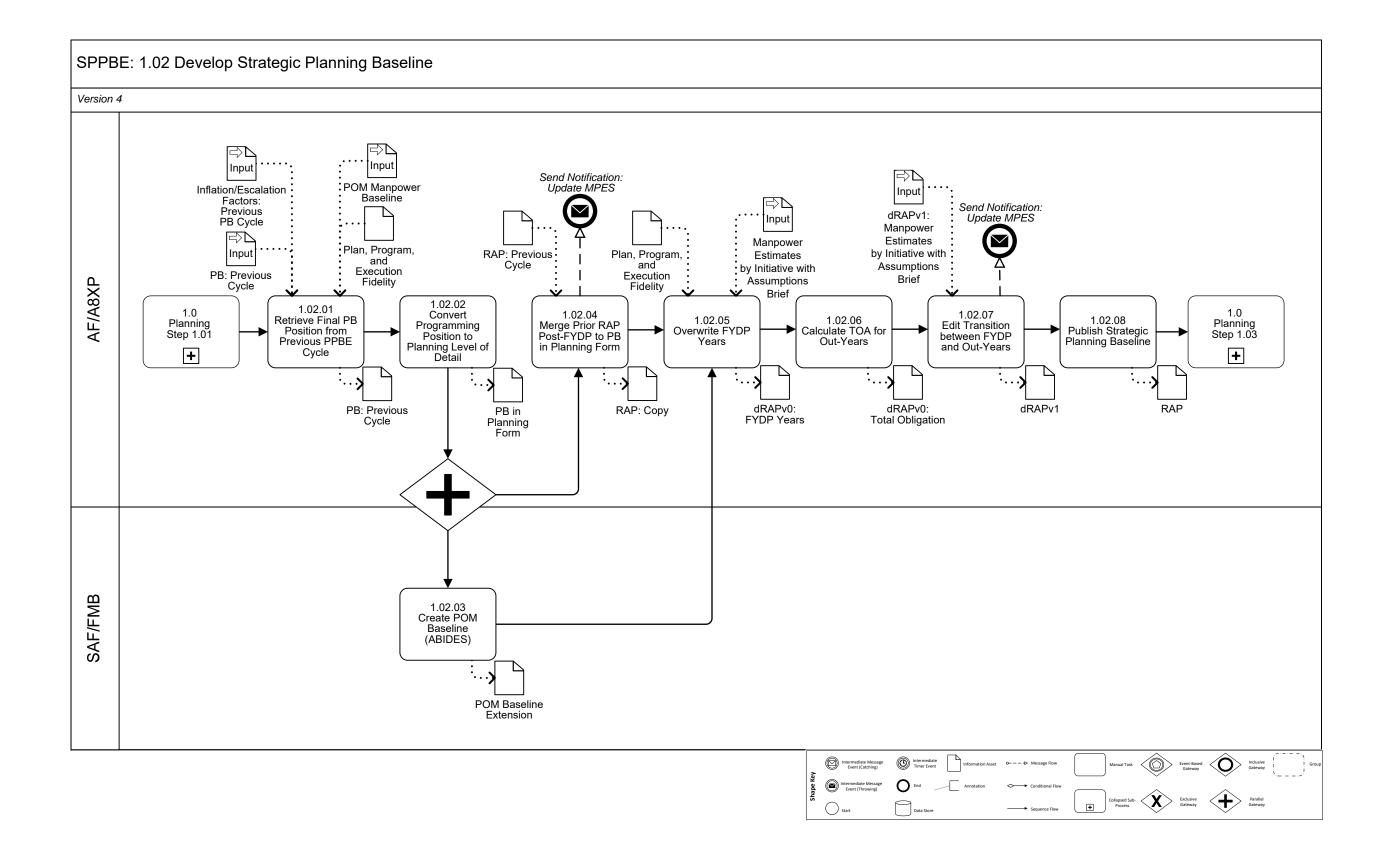
Activity ID	Activity Step	AF Functionals	CFLs	MAJCOMs	AF/A5S	AF/A5SG	AF/A5S (2-Star)	AF/A5SC	AF/A5SS	AF/ASSM	AF/ASSW	AF/AIM	SAF/AQ
0.01	Create AFSEA					R	A		I			S	
0.02	Create AF FOC				A			R	I			S	S
0.03	Create AF Strategy				A	S		S	R	S	S		S
0.04	Create AF SMP	С	С	С	A	S		S	R	S	S	S	S
0.05	Assess AF Strategy / SMP				A					R			

ii. Planning Phase Detail Process Maps

1

2





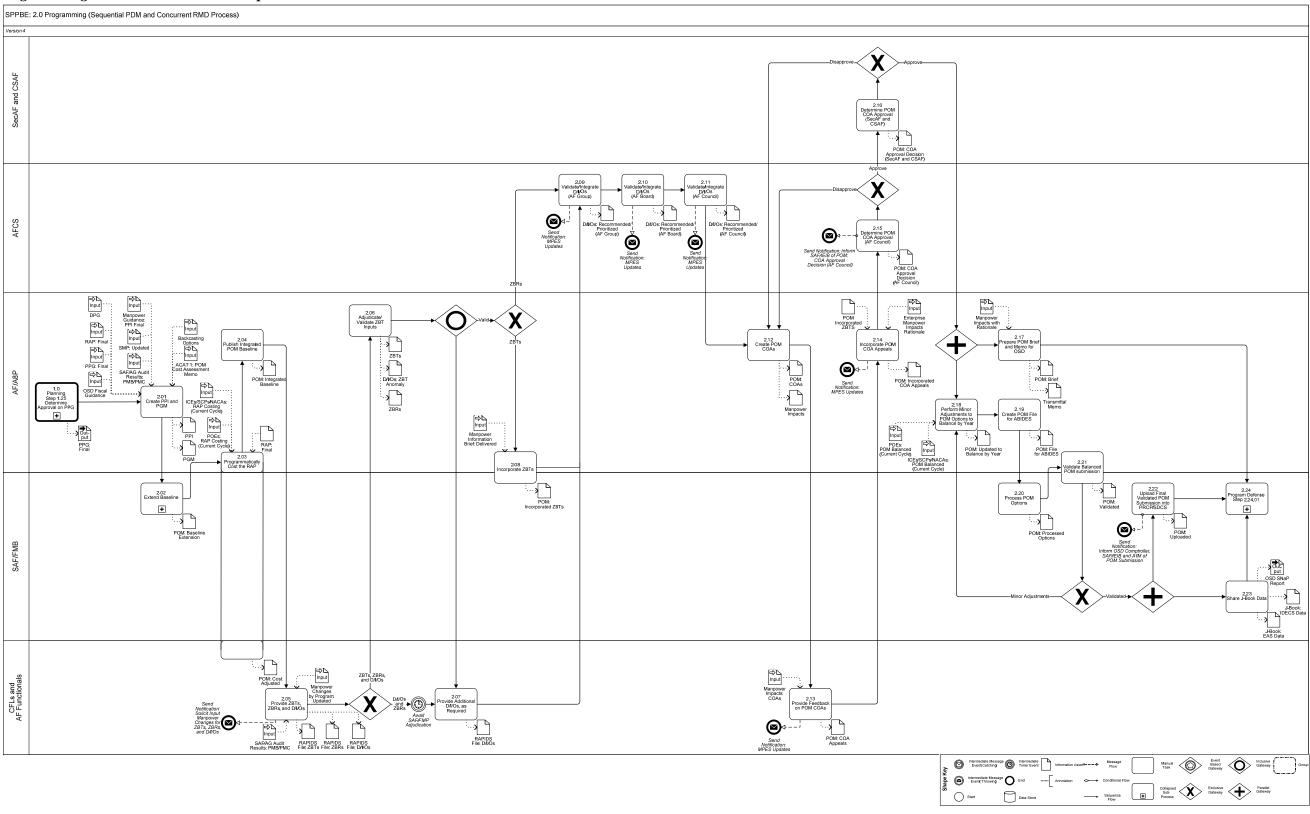
iii. Planning Phase RASCI

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Activity ID	Activity Step	AF/A8XP	CFLs	AF/ A5R	AF/ A5S	AF/ A9	SAF/ AQ	SAF/FMB	AF/A8P	SAF/ FMC	SAF/ LL	AF/ AIM	Planning Governance	SPWG	AFCS	HAF Planners	Top 4	CCMDs	HQ Air Staff (2-Letters)	CDWG
1.01	Evaluate Plan, Program, and Execution Fidelity	R, A	С						S											
1.02.01	Retrieve Final PB Position from Previous SPPBE Cycle	R, A							S											
1.02.02	Convert Programming Position to Planning Level of Detail	R, A	S						С											
1.02.03	Create POM Baseline (ABIDES)							R, A												
1.02.04	Merge Prior RAP Post- FYDP to PB in Planning Form	R, A										S								
1.02.05	Overwrite FYDP Years	R, A	I							С		С				I				
1.02.06	Calculate TOA for Out- Years	R, A	I							S						I				
1.02.07	Edit Transition between FYDP and Out-Years	R, A	S									С								
1.02.08	Publish Strategic Planning Baseline	R, A	I	I	I	S	S		I	I	I	С		I	I	S				
1.03	Develop Strategic Planning Guidance	R, A	С	S	S	S						S				С				S
1.04	Determine Approval on Strategic Planning Guidance	S	С										R		A	С				
1.05.01	Initiate Mission Analysis	R	S			S						S	С	A		S				
1.05.02	Refine Mission Analysis	A	S									S		R						
1.05.03	Finalize Mission Analysis	R, A	S									S				С				
1.05.04	Present Mission Analysis Products (PBoard)	A	С									S	R			I				
1.05.05	Present IPR A Mission Analysis Products (PCouncil)	A	С									S	R			I				
1.05.06	Refine IPR A	R, A	С									S								
1.05.07	Initiate COA Development	R, A	С									S								
1.05.08	Refine COA Development	A	С									S		R						
1.05.09	Develop Strategic Planning Choice Options	A	R							S		S								
1.05.10	Incorporate Wargame COAs	R, A	S			S						S				I				

1.05.11	Develop COA Selection Brief	R, A	S			I						S								
1.05.12	Recommend COA (PCouncil, PBoard)	A	С			С						S	R			I				
1.05.13	Determine Whether Additional Experimentation and Analysis is Required	A	I			I						S	R							
1.05.14	Refine COA Selection Brief	R, A	I			Ι														
1.05.15	Select COA (VCSAF, USecAF)	A	I			I							R							
1.05.16	Develop 10-Year Integrated Plan, IPR F	R										S		A			С		С	
1.06	Develop Strategic Prioritization Framework	R, A	S			S						С		S		S				
1.07	Identify Tradespace/ Develop Position Papers	A	A		S	S				S		С				R		С		
1.08	Retrieve Strategic Planning Baseline	S	R									S								
1.09	Develop CFSP (CFLs)	I	R			S						S								
1.10	Validate Planning Deliverables	R, A	I			I						S		С		S				
1.11	Conduct Integration Round Table	R, A	S			S	S			I		S				S				
1.12	Score Planning Choices and Offsets (HAF Planners)	A	С	S	S	S	S		S	S	S	S				R				
1.13	Finalize Planning Choices and Offsets	R, A	I				S		I	I		S		I						
1.14	Approve Planning Choice Solutions (PGroup)	I	S										R	S	A					
1.15	Approve/Validate Planning Choices (PBoard)	I											R		A	I				
1.16	Approve/Validate Planning Choices (PCouncil)	I											R		A	I	I			
1.17	Conduct IPR F: Plan Selection (SecAF, CSAF)	A												S	S	I	R, I		I	
1.18	Finalize RAP Database	R	A																	
1.19	Create 30-Year Plan Narrative	R	A																	
1.20	Validate 30-Year Plan Narrative	R, A	С											С						
1.21	Brief 30-Year Plan												R		A					
1.22	Assess 30-Year Plan against SMP	A			R															
1.23	Review for Coordination Comments	R,	С			С												С		
1.24	Develop and Publish PPG	R, A	С						S	S										
1.25	Determine Approval on PPG	A	S									S	R							
7	1 0		_ ~	1	1		l	l		!	l	_~_	`	L	l	L	l			

iv. Programming Phase Detail Process Maps



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Data Store

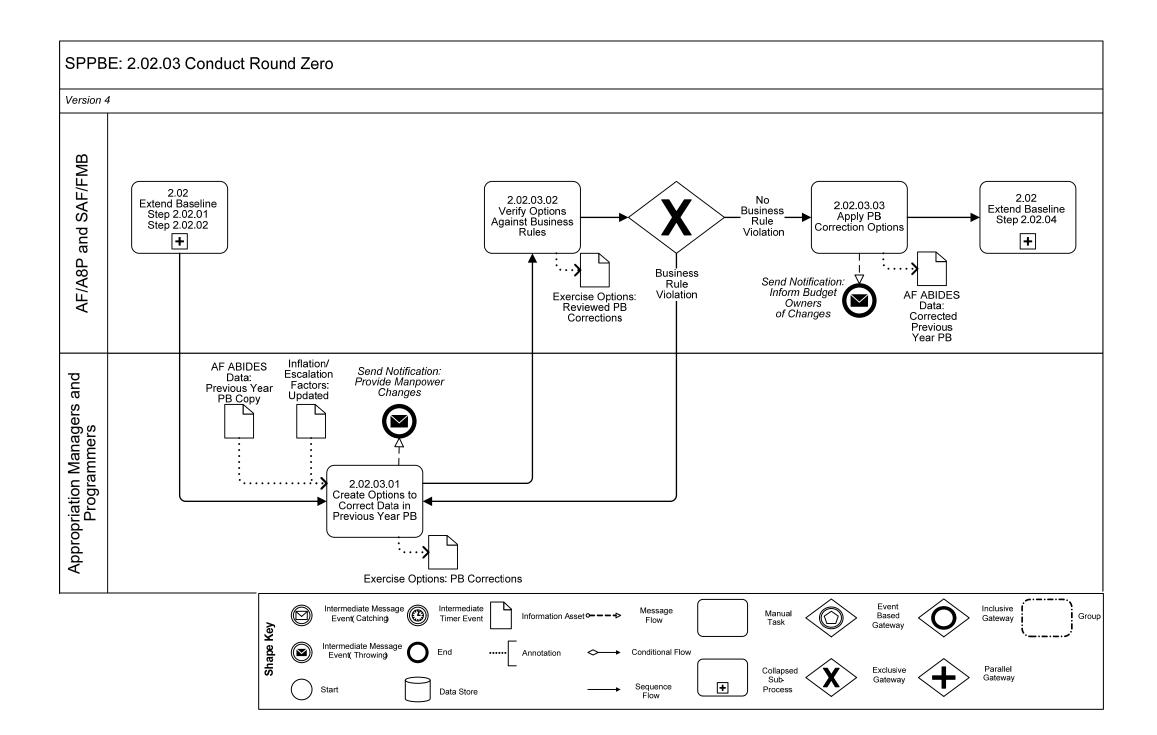
Sequence Flow

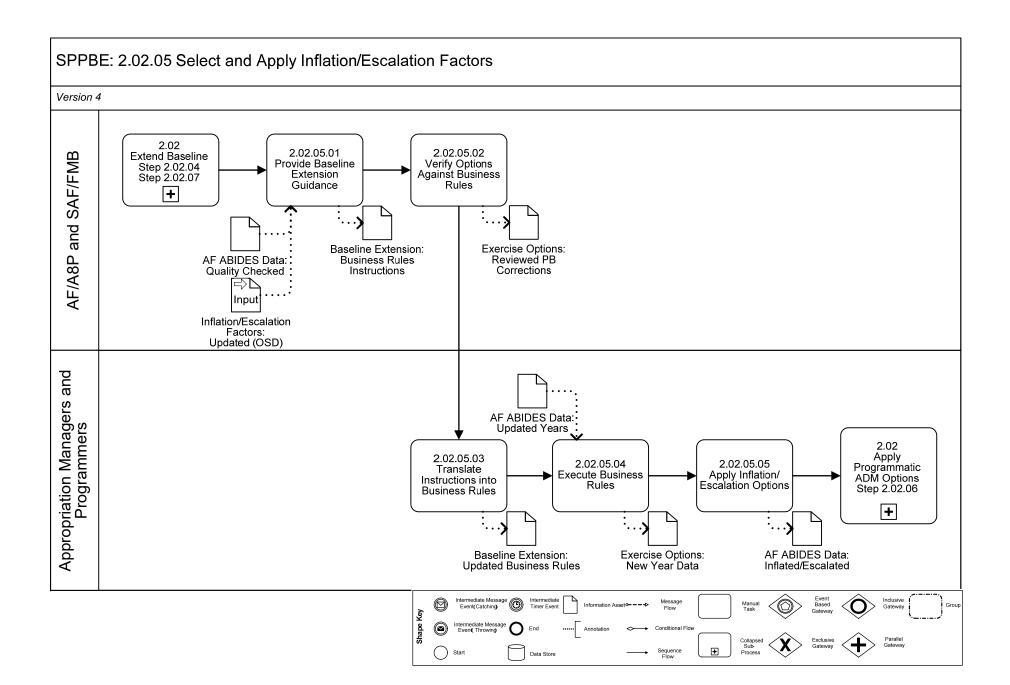
2.0 Programming Step 2.03

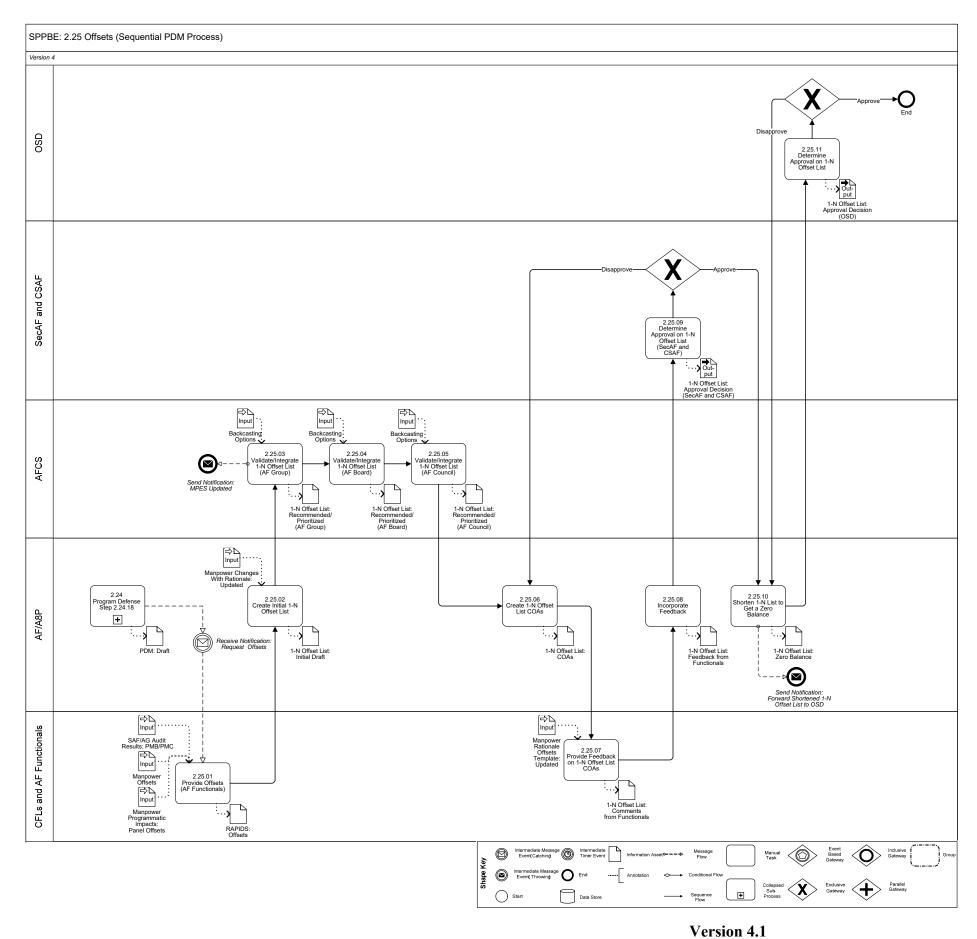
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2.02.08 Publish Baseline Extension

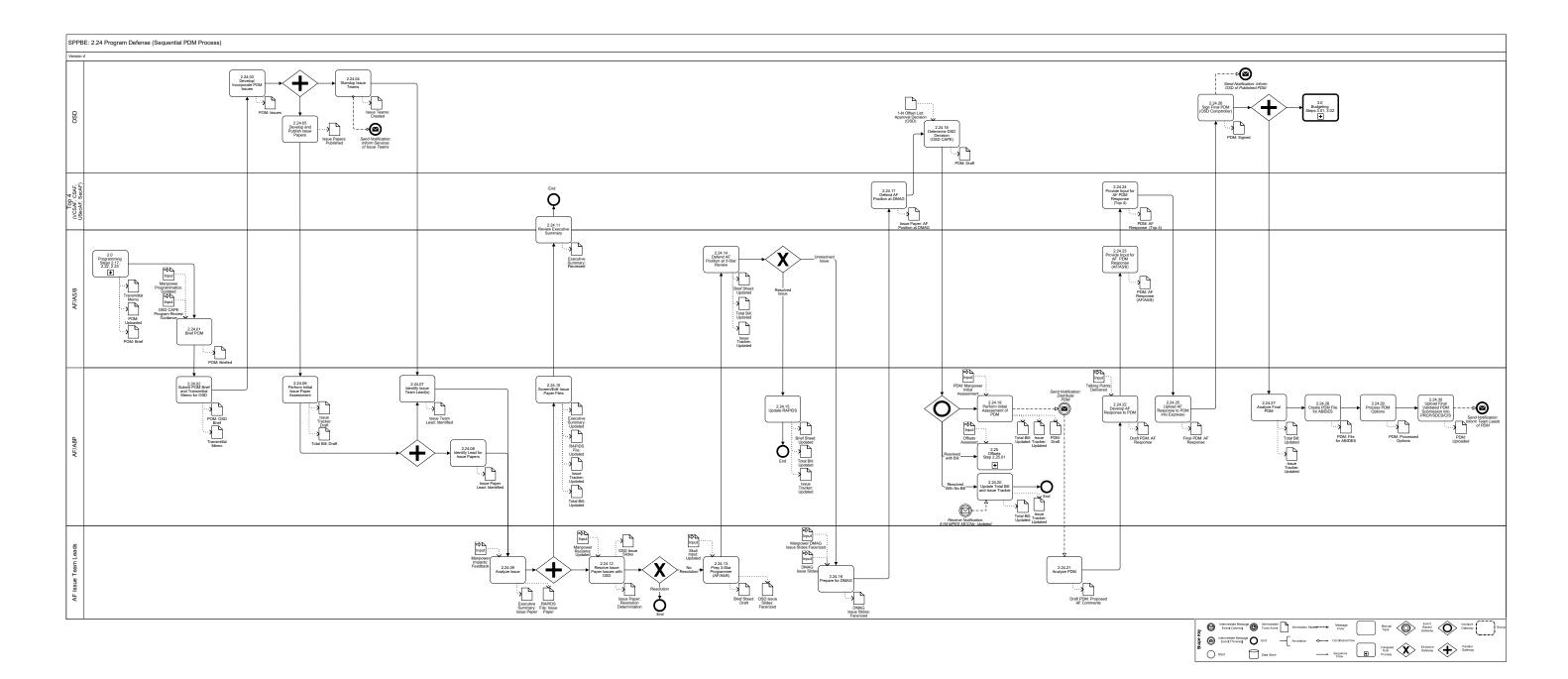
> POM: Baseline







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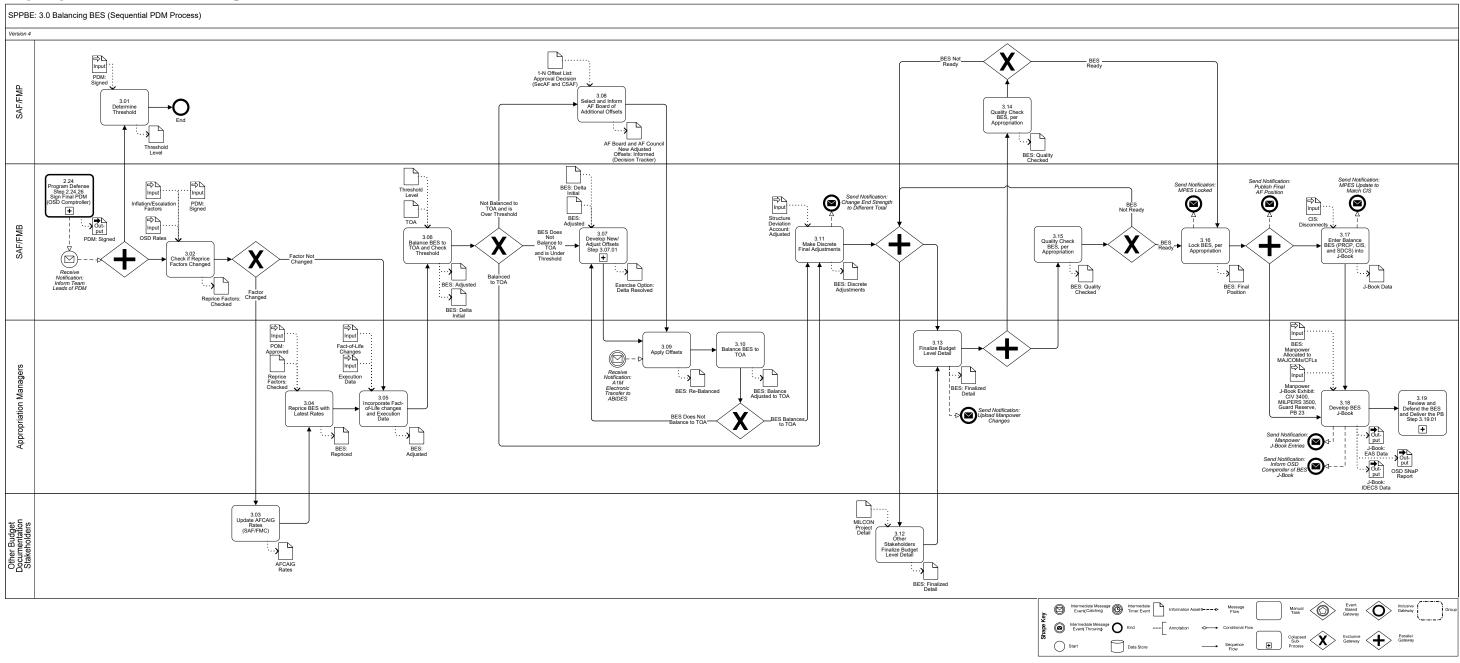


Activity ID	Activity Step	Top 4	AFCS	SAF/FM	AF/A5/8	SAF/FMC	SAF/FMB	AF/A9	AF/A8XP	AF/ A1M	AF/A8P	AF Issue Team Leads	Appropriation Managers and Programmers	CFLs and AF Functionals	SAF/AQ	AF/A8PE	OSD	AF/A4	SAF/AG	SecAF and CSAF
2.01	Create PPI and PGM	A	I	С	С	S	S		S	S	R			С	S			S	Ι	
2.02.01	Update Inflation/ Escalation Factors						R			S										
2.02.02	Select and Copy Previous Year ABIDES Data						R													
2.02.03.01	Create Options to Correct Data in Previous Year PB					С				S			R							
2.02.03.02	Verify Options Against Business Rules						R			С	R									
2.02.03.03	Apply PB Correction Options						R			S	R									
2.02.04	Create New Year and Remove Oldest Year from FYDP						R			С										
2.02.05.01	Provide Baseline Extension Guidance						R			S	R									
2.02.05.02	Verify Options Against Business Rules						R			S	R									
2.02.05.03	Translate Instructions into Business Rules									S			R							
2.02.05.04	Execute Business Rules									S			R							
2.02.05.05	Apply Inflation/ Escalation Options									S			R							
2.02.06	Apply Programmatic ADM Options						R			S										
2.02.07	Perform Quality Check for Blue and Non-Blue						R			S										
2.02.08	Publish Baseline Extension						R													
2.03	Programatically Cost the RAP		S	A	A	S			С	С	R			S						
2.04	Publish Integrated POM Baseline			A	A	С					R									
2.05	Provide ZBTs, ZBRs, and D/I/Os		S				С		Ι	S	С		С	R, A					Ι	
2.06	Adjudicate/Validate ZBT Inputs		С				S, C, I			S	R, A		S	I						

2.07	Provide Additional		A				С		I	S	S		С	R				
2.08	D/I/Os, as Required Incorporate ZBTs						R			S	R			I				
2.09	Validate/Integrate D/I/Os (AF Group)		R, A				K			S	K			C				
2.10	Validate/Integrate D/I/Os (AF Board)		R, A							S				С				
2.11	Validate/Integrate D/I/Os (AF Council)		R,							S				С				
2.12	Create POM COAs		S	A	A	I	S	S		S	R							
2.13	Provide Feedback on POM COAs		S				S	S		S	I			R				
2.14	Incorporate POM COA Appeals		S	A	A		S		С	S	R			С				
2.15	Determine POM COA Approval (AF Council)		R, A	S	S	S	S		С	S	С							
2.16	Determine POM COA Approval (SecAF and CSAF)	A					I		С					Ι				R
2.17	Prepare POM Brief and Memo for OSD	A	S				S, C		S	S	R			S				
2.18	Perform Minor Adjustments to POM Options to Balance by Year	A	S			S	S		С	S	R			С	S		S	
2.19	Create POM File for ABIDES		S				S			S	R, A			С				
2.20	Process POM Options						R				A							
2.21	Validate Balanced POM Submission	I	S				R			S	R, A		S	I				
2.22	Upload Final Validated POM Submission into PRCP/SDCS					I	R, A		I	S	S		S					
2.23	Share J-Book Data		С				R, A		I		S		S					
2.24.01	Brief POM	A	I		R		S, C	S	I	S	S	I		I				
2.24.02	Submit POM Brief and Transmittal Memo for OSD	A		С	С		S, C		С	С	R							
2.24.03	Develop/Incorporate POM Issues															R		
2.24.04	Establish Issue Teams															R		
2.24.05	Develop and Publish Issue Papers									S						R		
2.24.06	Perform Initial Issue Paper Assessment		S				C, I		S	S	R		C	I				
2.24.07	Identify Issue Team Lead(s)		I		A		I				R	S	I					
2.24.08	Identify Lead for Issue Papers		S				I	S		С	R	I	I	S				
2.24.09	Analyze Issue		S			С	S, C	S	S	S	S	R	С	S				
2.24.10	Screen/Edit Issue Paper Files										R, A							
2.24.11	Review Executive Summary	R		I	R		С		С		С							
2.24.12	Resolve Issue Paper Issues with OSD					С	I		I	С	I	R, A						

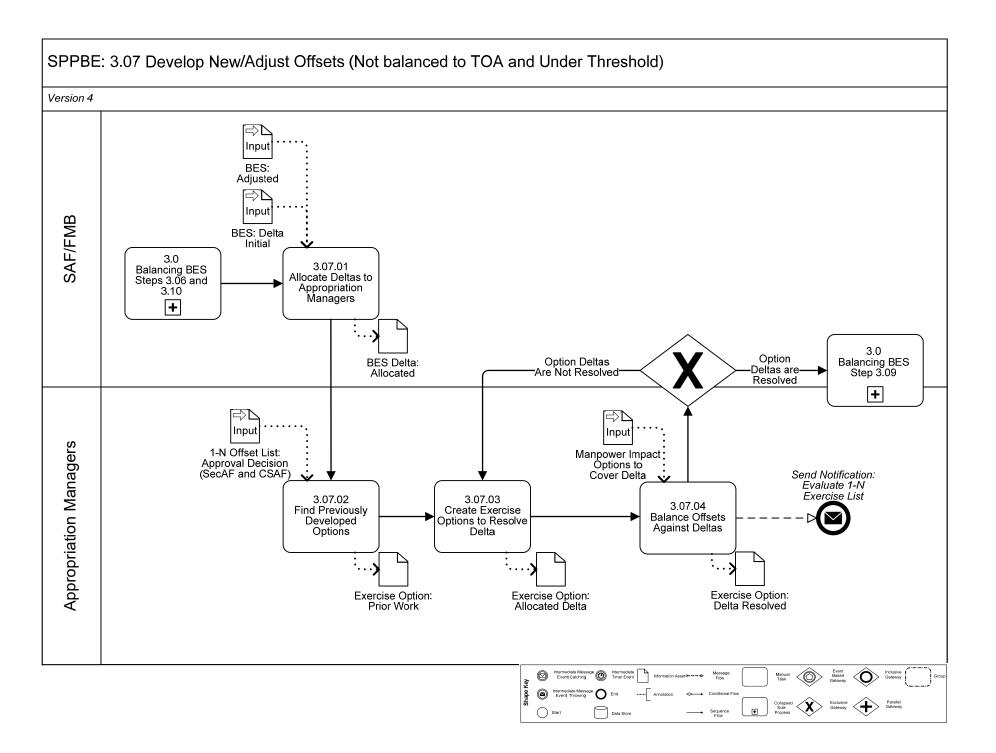
2.24.13	Prep AF/A5/8		C	I	I		S,	s	С	S	A	R	S	S				
2.24.14	Defend AF Position at 3- Star Review			A	R, A													
2.24.15	Update RAPIDS		S				S, C			С	R, A	С	С	С				
2.24.16	Prepare for DMAG	I	S	A	A		S, C	S	С	S	R	R	S	S				
2.24.17	Defend AF Position at DMAG	R, A						S										
2.24.18	Determine DepSecDef Decision (OSD CAPE)	S	Ι	Ι	Ι		I		I	I	I	I	I	I		R, A		
2.24.19	Perform Initial Assessment of PDM		S				S		I	S	R	S	S	S				
2.24.20	Update Total Bill and Issue Tracker		С				С		I	S	R, A	С						
2.24.21	Analyze PDM	I	S	I	I		S, C, I		S	S	A	R	S	S				
2.24.22	Develop AF Response to PDM	I	S	I	I		S,		S	S	R, A	S	S	S				
2.24.23	Provide Input for AF PDM Response (AF/A5/8)				R, A													
2.24.24	Provide Input for AF PDM Response (Top 4)	R, A		С	С													
2.24.25	Upload AF Response to PDM into Expresso										R, A							
2.24.26	Sign Final PDM (OSD Comptroller)															R		
2.24.27	Analyze Final PDM	I	S	I	I	С	S, C		S	S	R	S	S	S				
2.24.28	Create PDM File for ABIDES										R, A							
2.24.29	Process PDM Options										R, A							
2.24.30	Upload Final Validated PDM Submission into PRCP/SDCS/CIS						S				R, A							
2.25.01	Provide Offsets									S				R	A		Ι	
2.25.02	Create Initial 1-N Offset List									S	R			S				
2.25.03	Validate/Integrate 1-N Offset List (AF Group)		R							S								
2.25.04	Validate/Integrate 1-N Offset List (AF Board)		R							S								
2.25.05	Validate/Integrate 1-N Offset List (AF Council)		R							S								
2.25.06	Create 1-N Offset List COAs										R							
2.25.07	Provide Feedback on 1-N Offset List COAs									S				R				
2.25.08	Incorporate Feedback									S	R			S				
2.25.09	Determine Approval on 1-N Offset List (SecAF and CSAF)										I							R
2.25.10	Shorten 1-N List to get a Zero Balance									S	R			S				
2.25.11	Determine Approval on 1-N Offset List									S						R		

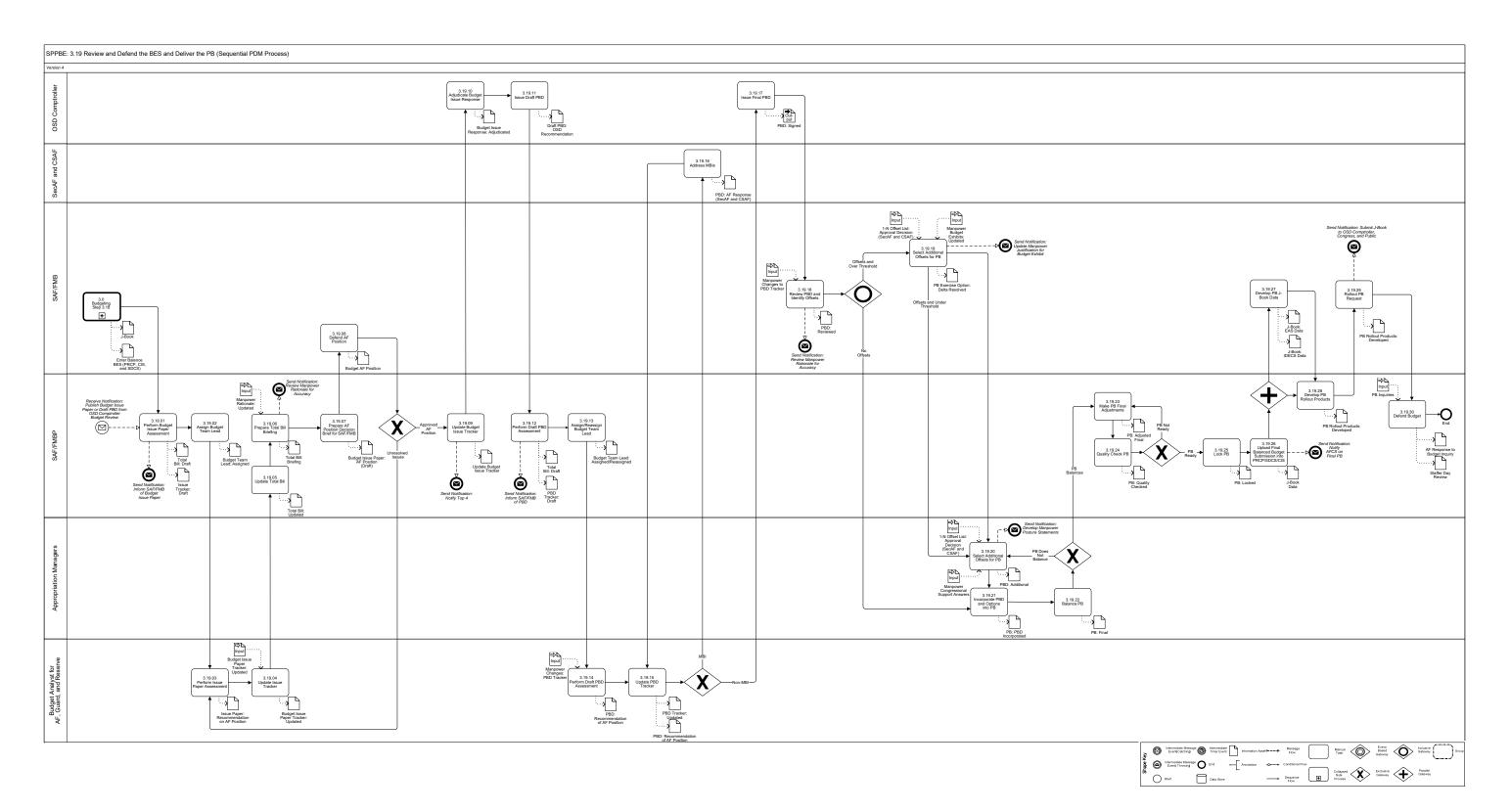
vi. Budgeting Phase Detail Process Maps



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vii. Budgeting Phase RASCI

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Activity ID	Activity Step	AF/A8P	SAF/ FMB	Other Budget Documentation Stakeholders	SAF/FMC	Appropriation Managers	OSD Comptroller	SecAF and CSAF	AF/A1M	AFCS	SAF/ FMBP	Budget Analyst for Active, Guard, and Reserve	SAF/AQXE	SAF/AQ
3.01	Determine Threshold	R									C			
3.02	Check if Reprice Factors Changed	I	R								I			
3.03	Update AFCAIG Rates (SAF/FMC)	I	I		R						I			
3.04	Reprice BES with Latest Rates	I	A			R					S			
3.05	Incorporate Fact-of- Life Changes and Execution Data	I	A			R					S			S
3.06	Balance BES to TOA and Check Threshold		R	S										
3.07.01	Allocate Deltas to Appropriation Managers		R											
3.07.02	Find Previously Developed Options			S		R					A			
3.07.03	Create Exercise Options to Resolve Delta			S		R			S		A			
3.07.04	Balance Offsets Against Deltas		S			R								
3.08	Select and Inform AF Board of Additional Offsets	R	S								S			
3.09	Apply Offsets		A			R					S			
3.10	Balance BES to TOA	S	A			R					S			
3.11	Make Discrete Final Adjustments	S	R, A						S					
3.12	Finalize Budget Level Detail (Other Stakeholders)			R							A			
3.13	Finalize Budget Level Detail		A			R			S		S			
3.14	Perform Quality Check BES, per Appropriation	R	A											
3.15	Perform Quality Check BES, per Appropriation	S	R, A	S										

3.16	Lock BES, per			1		1	1							
5.10	Appropriation		R						S		S		I	
3.17	Enter Balance BES (PRCP, CIS, and SDCS) into J-Book		R											S
3.18	Develop BES J- Book		A	S	I	R			S, I		S		S	
3.19.01	Perform Budget Issue Paper Assessment	Ι	A						S		R			
3.19.02	Assign Budget Team Lead		S	S					С		R			
3.19.03	Perform Issue Paper Assessment		S	S							A	R		
3.19.04	Update Issue Tracker		S								A	R		
3.19.05	Update Total Bill		S, I	I							R, A			
3.19.06	Prepare Total Bill Briefing	S	I	I					S		R, A			
3.19.07	Prepare AF Position Decision Brief for SAF/FMB	Ι	A	S							R			
3.19.08	Defend AF Position	S	R	S							S			
3.19.09	Update Budget Issue Tracker		I	I							R, A			
3.19.10	Adjudicate Budget Issue Response		S, I	I			R				I			
3.19.11	Issue Draft PBD		I	I			R				I			
3.19.12	Perform Draft PBD Assessment	I	S, I	S							R, A			
3.19.13	Assign/Reassign Budget Team Lead		S	S					С		R, A			
3.19.14	Perform Draft PBD Assessment			S					S		A	R		
3.19.15	Update PBD Tracker			S							A	R		
3.19.16	Address MBIs	С	S	S				R, A						
3.19.17	Issue Final PBD	I	I	I			R	I			I			
3.19.18	Review PBD and Identify Offsets		R			S			S					
3.19.19	Select Additional Offsets for PB	S	R			S								
3.19.20	Select Additional Offsets for PB	S	S			R								
3.19.21	Incorporate PBD and Options into PB	S	S			R			S	S				
3.19.22	Balance PB		S			R								
3.19.23	Make PB Final Adjustment		A								R			
3.19.24	Perform Quality Check PB		A								R			
3.19.25	Lock PBD		A			I				I	R			

3.19.26	Upload Final Balanced Budget Submission into PRCP/SDCS/CIS		S	S	I	A				R	I	
3.19.27	Develop PB J-Book Data		R, A	S		С		S		I	S	
3.19.28	Develop PB Rollout Products		A	S				S		R		
3.19.29	Rollout PB Request	I	R	I		I	A	S	I	S		
3.19.30	Defend Budget	I	A	S		С	I	S	Ι	R		S

viii. Execution Phase RASCI

Activity ID	Activity Step	SAF/FMBO	SAF/FMBI	SAF/AQXE	Capabilities Directorates	PEO	AF/A8PE	SAF/AQX	SAF/AQ	SAF/FMB	AF/A8P	SAF/P & FC	SAF/FMC	AF Functionals	SAF/FMBP	AF/A1M
4.01	Develop Execution Plan	R, A	R, A													
4.02	Develop Initial Appropriation of Funds	R, A	R, A													I
4.03	Appropriate Funds		R, A	S	С	С										
4.04	Monitor of Execution of Funds	R, A		S	С	С										S
4.05	Conduct Spring / Fall Review (Inv) or Mid-Year Review (Ops)	R	R				A	A		S	S		С	С		
4.06	Reprogramming of Funds	R	R						S	A		I			С	I
4.07	Conduct Execution Closeout Activities	R	R							A						I

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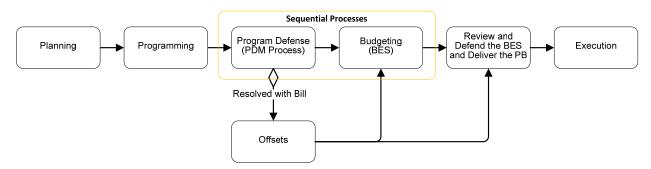
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VII. SPPBE Concurrent Program and Budget Review Process

 The detailed SPPBE processes outlined in this playbook show the standard sequential process. This section of the playbook covers the differences if the Program and Budget Review are run concurrently. As a reminder, at a high-level, the SPPBE sequential process pushes work products from one phase to another for the current cycle and incorporates work products from previous cycles as a baseline.

The sequential process stated in this playbook allows the Programming and Budgeting processes adequate time to analyze and mitigate Programmatic Issue Papers prior to BES submission. The Budget review then begins and leads to the PB submission. The sequential process utilizes the PDM to pass programmatic decisions to the services. The final BES position is reviewed by OSD Comptroller and instantiated by PBDs. The high-level sequential process is illustrated in *Figure VII 1*.

Figure VII_1 - SPPBE High-Level Sequential PDM Process:



Alternatively, OSD may impact the SPPBE processes by reviewing the Program and the Budget concurrently. Budget and issue papers are released at the same time and worked by the AF. When this occurs, the AF's SPPBE process reacts and alternates to a different process where Issue Papers are categorized and separated by content as Programmatic Issue Papers or Budget Issue Papers for analysis and mitigation respectively by Programming or Budgeting.

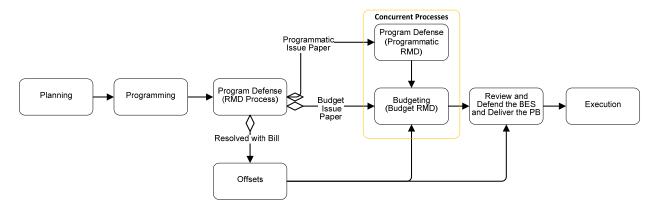
The Programming Issue Paper process initiates after receiving the Programmatic Issue Papers from OSD and a team lead is assigned by AF/A8P to manage mitigation and adjudication of the identified issue. An analysis is conducted and prepared by the Issue Team in the form of a brief to represent the AF position to the OSD Issue Team. A multitude of issues will be dealt with at the same time. The adjudication of the issue follows the same process as the sequential issue, OSD Issue Team, AF/A5/8, and finally the DMAG. Upon completion of the review of all the issues, OSD CAPE adjudicates the response and drafts the OSD recommendation in the form of the Programmatic RMD. The Programmatic RMD is reviewed by AF/A8P. AF/A8P coordinates with AF Leadership before final agreement on the Programmatic RMD by both the AF and OSD.

Concurrently with the Programmatic Issue Papers, the Budgeting Issue Paper process initiates after receiving the Budget Issue Papers from OSD and a team lead is assigned by SAF/FMB to

manage mitigation and adjudication of the identified issue. An analysis is conducted and the AF position is prepared by the Budget Issue Team and transmitted to the OSD Comptroller. Upon reviewing the AF response brief, OSD Comptroller adjudicates the response and drafts the OSD recommendation in the form of the Budget RMD. The Budget RMD is received by SAF/FMB for assessment and any major budget issues are resolved between the CSAF and SecAF and the most senior leaders of OSD. The Budget RMD is then finalized by OSD Comptroller.

Upon signing both the Programmatic RMD and Budget RMD, the Budgeting process reviews and incorporates all the guidance in both RMDs into the baseline for the PB Submission. The high-level concurrent process is illustrated in *Figure VII_2*.

Figure VII_2 - SPPBE High-Level Concurrent RMD Process:



Please reference *Appendix Section VIII and IX* of this playbook for detailed process maps of the modified processes for the applicable concurrent RMD process maps. These maps are intended to be used in place and in conjunction with SPPBE sequential process maps in *Appendix Section V* of this playbook.

The following list of Programming Concurrent Maps are detailed in Appendix Section VIII:

- 2.24 Program Defense (Concurrent RMD Process)
- 2.25 Offsets (Concurrent RMD Process)

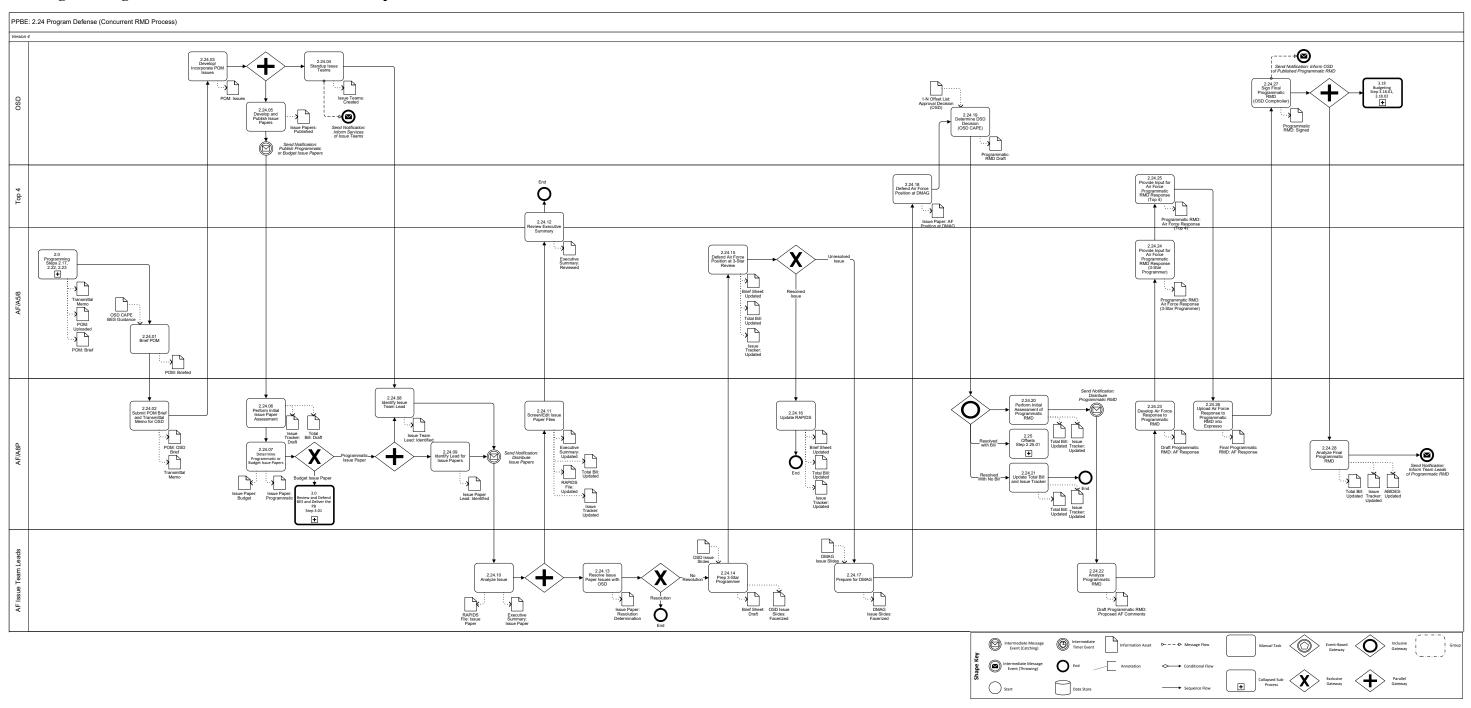
The following list of Budgeting Concurrent Maps are detailed in *Appendix Section IX*:

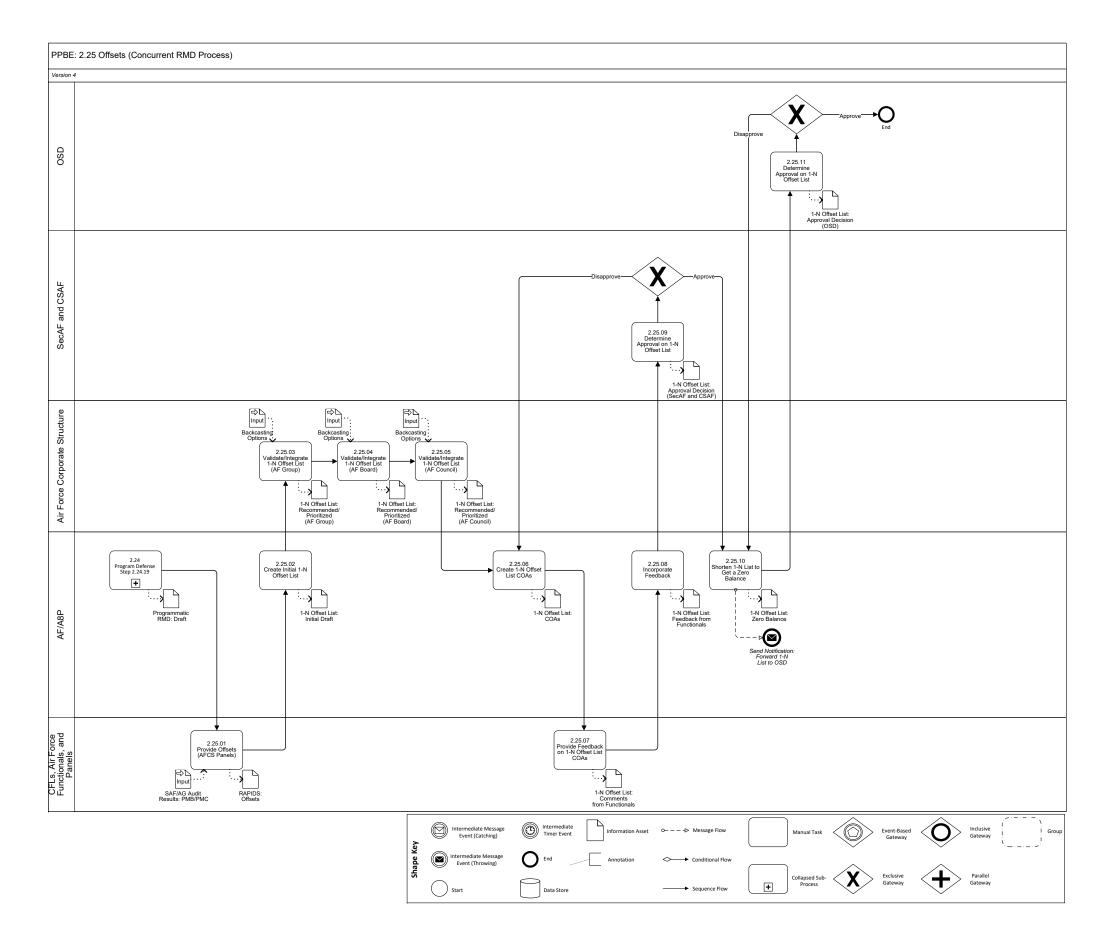
- 3.00 Review and Defend the BES (Concurrent RMD Process)
- 3.18 Balancing BES (Concurrent RMD Process)
- 3.18.07 Develop New/Adjust Offsets (Concurrent RMD Process)

VIII. Programming Concurrent RMD Detail Process Maps

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IX. Budgeting Concurrent RMD Detail Process Maps

